ACTUARIAL REPORT

EMPLOYEES' RETIREMENT ASSOCIATION

OF THE

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COUNTY OF FRESNO

Prepared for the Board of Retirement as of April 8, 1982

COATES, HERFURTH & ENGLAND, INC., ACTUARIES AND CONSULTANTS

EMPLOYEES' RETIREMENT ASSOCIATION OF THE COUNTY OF FRESNO April 8, 1982

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TABLE OF CONTENTS

Section			Page
	Lett	er of Transmittal	
Ι.	Intro	oduction	1
II.	High	lights of Results and Recommendations	3
III.	Expe	erience Analysis	6
	(i)	Probabilities of Separation from Service Prior to Retirement	7
	(ii)	Post-Retirement Mortality	8
	(iii)	Mortality Basis for Employee Contribution Rates	9
	(iv)	Salary Scales	10
IV.	Valu	ation Results (Whole County)	15
	(i)	Analysis of Interest Rate and Salary Scale Assumptions	16
	(ii)	Contribution Rates	18
	(iii)	Funding Progress of the System	22
	(iv)	Actuarial Balance Sheet	24
ν.	Spec	ial Group Cost Studies	26
	(i)	Hospital and Fire District Terminate from County Retirement Plan	27
	(ii)	All Employee Groups Continue But Have Own Contribution Rates	31

Section	1		Page
VI.	Poss	sible Modification of Benefits for New Members	34
	(i)	Section 31676.1 and Other Changes	35
	(ii)	New Los Angeles County Type Plan	42
VII.	Poss	sible Social Security Termination	47
	(i)	Purpose and Form of the Study	48
	(ii)	What Level of Benefits Is Needed at Retirement?	49
	(iii)	What Benefits Do You Already Have?	50
	(iv)	How May Social Security Coverage Be Replaced?	53
	(v)	What Will It Cost to Make the Change?	56
	(vi)	The Basis of Making a Decision	60
	(vii)	Pros and Cons of Terminating Social Security Coverage	68
	(viii)	Summary and Conclusions	72
VIII.	App	endix .	74
	(i)	Major Plan Provisions of the Present System	75
	(ii)	Summary of Assumptions and Funding Method	78
	(iii)	Total Annual Salary and Active Membership Distribution	80
	(iv)	Summary of Monthly Allowances Being Paid	85
	(v)	Probabilities of Separation from the System	87
	(vi)	Members' Basic and Cost-of-Living Contribution Rates	92
	(vii)	Accounting Balance Sheet	94
	(viii)	Ratio of Current Compensation to Compensation Anticipated at Age 70 for General Members and Age 60 for Safety Members	95
	(ix)	Years of Life Expectancy after Service Retirement	96
	(x)	Years of Life Expectancy after Disability Retirement	97

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INTRODUCTION

SECTION I

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SECTION I

EMPLOYEES' RETIREMENT ASSOCIATION

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COUNTY OF FRESNO

Introduction

We were requested to perform an actuarial valuation and investigation of the Retirement System as of April 8, 1982, using the latest statistical information available as to the active, inactive and retired membership. Several special studies were also requested, results of which are included in Sections V through VII of this report.

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The results presented herein are based upon the unaudited data as supplied to Coates, Herfurth & England, Inc. by the Retirement Office and the benefits for General and Safety members under Sections 31676.12 and 31664, respectively, of the County Employees Retirement Law of 1937.

The valuation results for the whole County have been calculated under varying sets of salary scale and interest assumptions in order to point out the effects of inflation upon the contribution requirements of the System. We believe that results under varying assumptions will allow one to judge the impact of inflation on the costs of the Plan.

The ratio of the assets of the System to its obligation for benefits earned to the date of the valuation is being provided on the basis currently used by the System, as well as the basis of FASB Statement #35. We believe that the use of either ratio is a good measure of the funding progress of the Plan.

We believe that the additional information included in this report will be of help to all parties in our mutual effort to assure the actuarial soundness and funding adequacy of the Retirement System.

HIGHLIGHTS OF RESULTS AND RECOMMENDATIONS

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SECTION II

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SECTION II

EMPLOYEES' RETIREMENT ASSOCIATION OF THE COUNTY OF FRESNO

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Highlights of Results and Recommendations

Our July 1, 1980 and April 8, 1982 actuarial valuations of your System were based on the following data:

	July 1, 198	<u>0 A</u>	pril 8, 1982	Percentage Increase (decrease) during the year
Active Members				
Number Total annual payroll Average monthly salary	5,2 \$ 91,912,0 \$ 1,4	00 \$1	5,529 107,047,000 1,613	$6\% \\ 16\% \\ 10\%$
Retired Members				
Number	1,4	12	1,596	13%
Total annual pension roll (basic)	\$ 5,798,0	00 \$	7,506,000	29%
Average monthly allowance (basic)	\$ 3	42 \$	392	15%
Total annual pension roll (C.O.L)	\$ 6,625,0	00 \$	8,530,000	29%
Average monthly allowance (C.O.L.)	\$ 3	91 \$	445	8%
Inactive Vested Members				
Number	3	19	320	.3%
Assets				
Total assets at Book Value	\$128,268,0	00 \$1	.72,684,000	35%

Based upon the results of our latest valuation of the System, we recommend that the following either be adopted or be noted for future reference, as the case may be:

- Adoption of 8% interest rate for valuation purposes, along with a total salary scale of 6-1/2% per year (Section IV (i));
- (2) Adoption of County contribution rates resulting from Study #2 (Section IV (ii));

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- Adoption of employee contribution rates resulting from Study #2 (Section IV (ii) and VIII (vi));
- (4) Note the calculation of the ratios measuring the funding progress of the System (Section IV (iii));
- (5) Note our belief, based upon Item (4) above, that the System is currently being soundly funded;

With respect to the above items, each is discussed in more detail in the main body of the report and the discussions regarding these points may be found by referring to the Section of the report, as noted in parenthesis.

Fresno County is in a sound funding position. This statement is made based upon the funding progress ratios as calculated in this valuation and upon the anticipated adoption of the recommendations of this report.

EXPERIENCE ANALYSIS

SECTION III

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EMPLOYEES' RETIREMENT ASSOCIATION

OF THE

COUNTY OF FRESNO

Experience Analysis Summary of Results

(i) **PROBABILITIES OF SEPARATION FROM SERVICE PRIOR TO RETIREMENT**

An experience analysis was made, based upon each member's sex and attained age as of the valuation date, to determine the probability of members leaving the System because of non-vested withdrawal, death, disability retirement, service retirement and vested withdrawal.

The probabilities of each of these were developed to reflect the actual experience that took place during the 1-3/4-year investigation period, July 1, 1980 through April 8, 1982. We compared the probabilities of separation used in the previous valuation with those developed for the current study and made all necessary adjustments.

The assumptions made in regard to these rates are discussed in the following paragraphs.

(a) Withdrawal

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As a result of the active investigation of the System, it was found that the actual number of non-vested withdrawals from the System was slightly higher than previously expected for General members and slightly lower for Safety members. The rates of withdrawal were increased by about 1% for General members and decreased by 5% for Safety members to reflect this experience. Furthermore, the experience showed that somewhat higher withdrawal rates should be used for County Hospital employees as compared to the rest of the General members.

An increase in withdrawal rates results in cost savings to the System.

(b) Service Retirement

The investigation of the System's actual experience indicated a continuing trend toward earlier retirement for the General and Safety members, with General male members showing the greatest increase. We have reflected these results in the revised recommended rates of service retirement. The net effect of these changes is to cause some increase in the cost of the System.

(c) Disability Retirement

As a result of the investigation, General female rates were decreased by 40% to reflect lower than expected incidence of ordinary (non-service connected) disability, while the duty disability rates were increased slightly. For males ordinary disability rates were decreased by 10% and duty disability rates were decreased by 20%.

For Safety members, both the ordinary and duty disability rates decreased by about 35% while the ordinary disability rates did not need adjusting.

An increase in disability rates usually results in higher costs to the System and a decrease in rates results in lower costs.

(d) Death Before Retirement

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As a result of the experience analysis of the System, about a 10% decrease was required in the General male member ordinary death and a 50% decrease in the death while eligible rates. The female ordinary death rates were increased by 25%. All other death rates remained unchanged.

The Safety member death while eligible rates were decreased slightly. The duty and ordinary death rates remained unchanged.

(e) Deferred Retirement

The experience analysis showed that the probabilities of vested withdrawal or reciprocities for the General members should be reduced by 30% for the males and by 15% for the females.

For Safety members, rates of deferred retirement were reduced by about 20%.

(f) Summary of Probabilities of Separation

The rates of separation from active service have been discussed in the foregoing paragraphs. However, it is difficult to obtain the meaning of the various changes in the probabilities of separation by examining each one of them separately. This is because each of the probabilities depends on the others. For example, if there is more turnover, there will be fewer retirements. Because of this interdependency, it is helpful to develop another table which takes this into account. Tables 1 and 2 at the end of this Section show for both General (Hospital and non-Hospital) and Safety members the expected number of present active members who will eventually separate for each of the various causes of termination. Table 1 is based on the old set of assumptions, Table 2 on the new set. By using these tables, it is much easier to visualize the meaning of the changes in the probabilities of separation from the System. The rates used to develop Table 2 are summarized in Section VIII (v) of this report.

(ii) POST RETIREMENT MORTALITY

(a) <u>Mortality after Service Retirement</u>

At the time of the last actuarial study of the Retirement System, the 1971 Group Annuity Mortality Table with no age setback for males and a one-year setback for females was used as the basis for mortality after service retirement. During the investigation period, 34 retired male members and beneficiaries died compared to 35 expected. For retired female members the number expected to die based on the current table was 20% higher than the actual experience. During the previous investigation, the number expected was 5% lower than actual. This "reverse" in trend from one investigation period to the next is not unusual and is due to the size of your group when viewed by itself, as well as the relatively short time period covered by the investigations. Based on these results, and on the experience of your group and other Counties we serve, we recommend continuing the use of the current mortality tables. The life expectancies based on these tables are shown in Section VIII (ix).

(b) Mortality after Disability Retirement

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At the time of the last actuarial study, the 1973 Disability Mortality Table was used to measure mortality after disability for both males and females. This table is being currently replaced by a new, 1981 Disability Mortality Table which was developed based on the disability mortality experience of many governmental retirement systems. Based on this new table, the life expectancy of members who have retired for disability is longer than previously expected, as shown for the representative ages below:

Age	<u>1973 Table</u> General	1981 T	able
	and Safety	General	Safety
40	23.3	26.2	31.8
50	18.5	21.1	23.6
60	14.3	16.4	16.6

Years of Life Expectancy

The expected number of deaths was 14 under the 1973 Disability Table compared to 10 under the 1981 Table. The actual number of deaths was 11. The disability experience for your system corresponds closer to the new table. We recommend changing to the 1981 Disability Mortality Table at this time. The life expectancies based on this table are shown in Section VIII (x).

(iii) MORTALITY BASIS FOR EMPLOYEE CONTRIBUTION RATES

In accordance with the 1937 County Retirement Act, using a sex independent mortality basis, we calculated basic contribution rates under benefit Section 31676.12 for General members. The single mortality table used is the 1971 Group Annuity Mortality male table set back four years. This table represents the average mortality for the General member group as a whole and is, in our opinion, a fair and adequate sex independent mortality table.

The Safety member contribution rates are based on Section 31664 of the County Law and the 1971 Group Annuity Morality male table with no further adjustment, since this table is already on a sex independent basis.

(iv) SALARY SCALES

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The term Salary Scales refers to a schedule of percentage increases in salary by attained age, which is used in projecting salaries at future points in time. These projected salaries are in turn used for estimating the amounts of pension payable at retirement and for estimating the projected liability on account of other occurrences (for example, disability, death, withdrawal).

For the valuations we have made, we have used various salary scales, making sure that each of these scales was consistent with the corresponding interest assumption also used. The different combinations of salary scales and interest assumptions used in these studies are described and discussed in Section IV (i).

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EMPLOYEES' RETIREMENT ASSOCIATION

Expected Number to Eventually Separate for Indicated Cause (Based on <u>Old</u> Actuarial Assumptions)

NON-HOSPITAL GENERAL MALE MEMBERS

C	Attained Age	Number of <u>Actives</u>	With- drawal	Ordinary Death	Ordinary Disability	Service	Death While <u>Eligible</u>	Duty Death	Duty <u>Disability</u>	Terminated Vested
0	20-2425-2930-3435-3940-4445-4950-5455-5960-6465 & Over	60 199 356 364 197 180 152 107 53 2	$ \begin{array}{r} 49 \\ 135 \\ 188 \\ 136 \\ 45 \\ 26 \\ 13 \\ 4 \\ 0 \\ 0 \\ \end{array} $	0 2 5 7 4 4 4 2 1 0	$ \begin{array}{c} 1 \\ 3 \\ 7 \\ 11 \\ 7 \\ 8 \\ 6 \\ 3 \\ 1 \\ 0 \\ \end{array} $	4 26 76 115 88 105 108 89 49 2	0 2 5 7 5 5 4 3 1 0	0 0 1 1 0 0 0 0 0	0 1 4 5 4 4 3 1 0 0	$ \begin{array}{r} 6\\ 30\\ 71\\ 82\\ 43\\ 28\\ 14\\ 5\\ 1\\ 0 \end{array} $
C	Total	1,670	596 (35.7%)	29 (1.7%)	47 (2.8%)	662 (39.7%)	32 (1.9%)	2 (.1%)	22 (1.3%)	280 (16.8%)
				<u>NON-I</u>	HOSPITAL GEN	NERAL FEMAL	E MEMBERS			
C	20-2425-2930-3435-3940-4445-4950-5455-5960-6465 & Over	218 381 418 281 181 155 157 123 73 4	$204 \\ 321 \\ 284 \\ 140 \\ 63 \\ 33 \\ 17 \\ 4 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0$	0 2 4 3 3 2 2 1 1 0	$ \begin{array}{c} 1 \\ 3 \\ 7 \\ 8 \\ 7 \\ 6 \\ 6 \\ 4 \\ 2 \\ 0 \\ \end{array} $	6 29 72 86 80 94 119 109 69 4	0 0 1 1 1 1 1 0 0 0	0 0 0 0 0 0 0 0 0 0 0 0 0	0 0 1 1 1 1 0 0 0	7 26 50 42 26 18 11 5 1 0
C	Total	1,991	1,066 (53.5%)	18 (.9%)	44 (2.2%)	668 (33.6%)	5 (.3%)	0 (0%)	4 (.2%)	186 (9.3%)
					SAFET	Y MEMBERS				
0	20-24 25-29 30-34 35-39 40-44 45-49 50-54 55 & Over	25 100 125 119 43 30 22 4	$15 \\ 46 \\ 40 \\ 25 \\ 4 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0$	0 1 2 2 1 1 0 0	0 0 0 0 0 0 0 0	7 35 58 68 30 24 20 	0 1 1 0 1 0 0	0 1 2 1 1 0 0 0	$ \begin{array}{c} 2 \\ 10 \\ 15 \\ 16 \\ 6 \\ 3 \\ 2 \\ 0 \end{array} $	1 6 1 1 0 0
C	Total	468	130 (27.8%)	7 (1.5%)	0 (0%)	246 (52.5%)	4 (.9%)	5 (1.1%)	54 (11.5%)	22 (4.7%)

COATES, HERFURTH & ENGLAND, INC.

EMPLOYEES' RETIREMENT ASSOCIATION

Expected Number to Eventually Separate for Indicated Cause (Based on <u>Old</u> Actuarial Assumptions)

HOSPITAL MALE MEMBERS

24 64 107 51 25 28 28 28 15 7 ver 2	20 45 58 19 6 4 2 1 0 0	0 1 1 1 1 1 0 0 0	0 1 2 1 1 1 1 1 0 0	2 8 22 16 11 15 20 12 7 2	0 1 2 1 1 1 0 0 0	0 0 1 0 0 0 0 0	0 0 1 1 0 1 1 0	2 9 21 11 5 5 3 1
		_			_0	_0	0	0
351	155 (44.2%)	5 (1.4%)	8 (2.3%)	115 (32.8%)	6 (1.7%)	1 (.3%)	4 (1.1%)	57 (16.2%)
			HOSPITAL H	FEMALE MEME	BERS			
121 209 195 120 109	$ \begin{array}{c} 113 \\ 176 \\ 133 \\ 60 \\ 38 \\ 21 \end{array} $	0 1 2 2 1	1 2 3 3 4	3 16 34 37 48	0 0 0 1	0 0 0 0	0 0 0 1	4 14 23 18 16 11
	9 2 0 0	1 1 0 <u>0</u> 9	3 3 1 0 24	66 67 29 <u>3</u> 363	1 0 0 <u>0</u> 3	0 0 0 0	1 0 0 0 0 2	$ \begin{array}{c} 11 \\ 6 \\ 3 \\ 1 \\ 0 \\ 96 \\ (9.1\%) \end{array} $
		$ \begin{array}{cccccccccccccccccccccccccccccccccccc$	$ \begin{array}{cccccccccccccccccccccccccccccccccccc$	$\begin{array}{cccccccccccccccccccccccccccccccccccc$	$\begin{array}{cccccccccccccccccccccccccccccccccccc$	$\begin{array}{cccccccccccccccccccccccccccccccccccc$	$\begin{array}{cccccccccccccccccccccccccccccccccccc$	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$

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COATES, HERFURTH & ENGLAND, INC.

EMPLOYEES' RETIREMENT ASSOCIATION

Expected Number to Eventually Separate for Indicated Cause (Based on <u>New</u> Actuarial Assumptions)

NON-HOSPITAL GENERAL MALE MEMBERS

C	Attained Age	Number of <u>Actives</u>	With- drawal	Ordinary Death	Ordinary Disability	Service	Death While Eligible	Duty Death	Duty <u>Disability</u>	Terminated Vested
C	20-24 25-29 30-34 35-39 40-44 45-49 50-54 55-59 60-64 65 & Over	$\begin{array}{c} 60 \\ 199 \\ 356 \\ 364 \\ 197 \\ 180 \\ 152 \\ 107 \\ 53 \\ 2 \end{array}$	$ \begin{array}{r} 48\\ 130\\ 180\\ 135\\ 44\\ 22\\ 10\\ 3\\ 0\\ 0\\ 0\\ 0\\ \end{array} $	0 2 5 6 3 3 3 2 1 0	$ \begin{array}{c} 1 \\ 3 \\ 7 \\ 10 \\ 7 \\ 5 \\ 3 \\ 1 \\ 0 \\ \end{array} $	$ \begin{array}{r} 6 \\ 37 \\ 101 \\ 141 \\ 104 \\ 122 \\ 119 \\ 93 \\ 50 \\ 2 \\ \end{array} $	0 1 3 4 3 2 2 1 0 0	0 1 1 0 0 0 0 0 0	0 1 3 4 3 3 2 1 0 0	$5 \\ 25 \\ 56 \\ 63 \\ 32 \\ 21 \\ 11 \\ 4 \\ 1 \\ 0$
C	Total	1,670	572 (34.2%)	25 (1.5%)	44 (2.6%)	775 (46.4%)	16 (1.0%)	3 (.2%)	17 (1.0%)	218 (13.1%)
				NON-	HOSPITAL GEI	NERAL FEMAI	E MEMBERS			
C	20-24 25-29 30-34 35-39 40-44 45-49 50-54 55-59 60-64 65 & Over	$218 \\ 381 \\ 418 \\ 281 \\ 181 \\ 155 \\ 157 \\ 123 \\ 73 \\ 4$	199 312 218 146 67 35 21 7 1 0	$ \begin{array}{c} 1 \\ 2 \\ 4 \\ 3 \\ 2 \\ 2 \\ 2 \\ 1 \\ 1 \\ 0 \\ \end{array} $	$ \begin{array}{c} 1 \\ 2 \\ 4 \\ 5 \\ 4 \\ 4 \\ 3 \\ 2 \\ 0 \\ 0 \\ 0 \\ 0 \end{array} $	$9 \\ 37 \\ 84 \\ 92 \\ 86 \\ 101 \\ 123 \\ 110 \\ 70 \\ 4$	0 0 1 1 1 1 1 0 0 0	0 0 0 0 0 0 0 0 0 0 0 0 0	0 1 1 1 1 1 0 0 0 0 0	8 27 43 33 20 11 7 3 1
C ···	Total	1,991	1,069 (53.7%)	18 (.9%)	25 (1.3%)	716 (36.0%)	5 (.2%)	0 (0%)	5 (.2%)	153 (7.7%)
					SAFET	Y MEMBERS				
C	20-24 25-29 30-34 35-39 40-44 45-49 50-54 55 & Over	25 100 125 119 43 30 22 4	$15 \\ 44 \\ 36 \\ 22 \\ 4 \\ 1 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0$	0 2 2 1 0 0 0	0 0 0 0 0 0 0 0	$ \begin{array}{r} 8 \\ 40 \\ 67 \\ 77 \\ 32 \\ 26 \\ 20 \\ \underline{4} \end{array} $	0 1 1 1 0 0 0	0 1 2 1 1 0 0 0	$ \begin{array}{c} 1 \\ 7 \\ 10 \\ 11 \\ 3 \\ 3 \\ 2 \\ 0 \\ \end{array} $	1 5 7 5 1 0 0 0
C	Total	468	122 (26.1%)	7 (1.5%)	0 (0%)	274 (58.5%)	4 (.9%)	5 (1.1%)	37 (7.9%)	19 (4.0%)

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EMPLOYEES' RETIREMENT ASSOCIATION

Expected Number to Eventually Separate for Indicated Cause (Based on <u>New</u> Actuarial Assumptions)

HOSPITAL MALE MEMBERS

	Attained Age	Number of Actives	With- drawal	Ordinary Death	Ordinary Disability	Service	Death While Eligible	Duty Death	Duty Disability	Terminated Vested
0	20-24 25-29 30-34 35-39 40-44 45-49 50-54 55-59 60-64 65 & Over	24 64 107 51 25 28 28 15 7 2	23 56 76 28 8 6 3 0 0 0	0 0 1 1 1 1 0 0 0 0	0 1 1 1 1 1 1 0 0	$\begin{array}{c} 0 \\ 4 \\ 16 \\ 13 \\ 11 \\ 17 \\ 21 \\ 13 \\ 7 \\ 2 \end{array}$	0 0 1 1 0 0 0 0 0 0 0 0	0 0 1 0 0 0 0 0 0 0	0 0 1 0 0 1 0 0 0	$ \begin{array}{c} 1 \\ 4 \\ 11 \\ 6 \\ 4 \\ 3 \\ 2 \\ 1 \\ 0 \\ 0 \\ 0 \\ \end{array} $
C	Total	351	200 (57.0%)	4 (1.1%)	6 (1.7%)	104 (29.6%)	2 (.6%)	1 (.3%)	2 (.6%)	32 (9.1%)
					HOSPITAL F	EMALE MEMI	BERS			
C	20-24 25-29 30-34 35-39 40-44 45-49	121 209 195 120 109 99	117 189 152 76 50 28	0 1 1 2 2	0 2 2 2 2 2	2 9 24 29 43 58	0 0 0 1	0 0 0 0 0	0 0 0 0	$2 \\ 10 \\ 16 \\ 12 \\ 11 \\ 7 \\ 7$
C	50-54 55-59 60-64 65 & Over Total	86 76 31 <u>3</u> 1,049	14 6 1 <u>0</u> 633	1 1 0 _0 9	$ \begin{array}{c} 2\\ 2\\ 0\\ 0\\ 12 \end{array} $			0 0 0 _0		4 2 1 0 65
	1 Utai	1,040	(60.3%)	(.9%)	(1.1%)	(31.0%)	。 (.3%)	(0%)	(.2%)	(6.2%)

COATES, HERFURTH & ENGLAND, INC.

VALUATION RESULTS

SECTION IV

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EMPLOYEES' RETIREMENT ASSOCIATION

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COUNTY OF FRESNO

Analysis of Interest Rate and Salary Scale Assumptions

Procedure Used to Select Assumptions for Study

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To assist in the selection of appropriate interest and salary scale combinations used in these studies, we had available the Retirement Fund's investment earnings as well as current salary information of the active members.

The investment yields of the Fund during the past three years were as follows:

Year Ended	Yield
June 30, 1980	7.8%
June 30, 1981	8.4%
June 30, 1982	9.8%

The 3-year average is approximately 8.7%. Based on this figure, the current investment policy, and including a certain amount of conservatism, 8% was chosen as the long term interest rate assumption.

The same factor that has caused interest earnings to rise in the past (inflation) has also caused both the members' salaries and the Consumer Price Index to rise. In order to correlate the recommended long term investment return with the corresponding appropriate rate of inflation, we again have used the statistical procedures set forth in a published University of Chicago study. This study (Stocks, Bonds, Bills and Inflation: Simulations of the Future (1976-2000): Roger E. Ibbotson and Rex A. Sinquefield) analyzes the long term rates of investment return in relation to various levels of inflation, using results actually achieved during the period 1926-1974.

Based on the above study as it applies to your County, a long term salary inflation rate of 5-1/2% was chosen as one appropriate to use with the long term interest assumption of 8%.

Because in the recent years the salary increases have been higher than the assumed long term inflation rate and because the possibility that this trend will continue seems likely for the next five years, we used an inflation rate starting somewhat higher than the long term assumption and graded it down to the appropriate long term level over the next five years.

In addition to the inflation assumption, merit and longevity increases ranging from 5% to 1/2% per year (depending on the member's classification, age and service) are included in our salary projections. The effect of the merit and longevity increase is to add an increase of about 1% per year to the salary projections.

Purpose of Multiple Studies

In connection with this survey, we have again performed more than one valuation of the System by varying the interest rates and the corresponding inflation components of the salary scales used. The purpose of this was to analyze the effect of these changes on the County and member contribution rates.

Specific Multiple Studies Selected

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To illustrate more clearly the effects of inflation on the costs of the System, we have chosen to make the following studies, with the salary scale and investment assumptions as set forth:

- Study #1 A valuation using 7% interest and 5-1/4% salary scale assumptions. Of the projected salary increase, 1% is for merit and longevity; 4-1/4% is for inflation. In the valuation, the salary increases start at 6-1/2% and reduce to 5-1/4% over the next five years. This set of economic assumptions is currently in effect.
 - Study #2 A valuation using 8% interest and 6-1/2% salary scale assumptions. Of the projected salary increase, 1% is for merit and longevity; 5-1/2% is for inflation. In the valuation, the salary increases start at 7-1/2% and reduce to 6-1/2% over the next five years.
 - <u>Study #3</u> A valuation using 8-1/2% interest and 7% salary scale assumptions. Of the projected salary increase, 1% is for merit and longevity; 6% is for inflation. In the valuation, the salary increases start at 7-1/2% and reduce to 7% over the next five years.

We show in Section VIII(viii) a detailed listing of each of the above salary scales.

Contribution Rates

A comparison of composite County and employee total (basic and cost-of-living) rates follows. This comparison shows rates currently contributed as well as rates resulting from our new study.

	Contribution Rates and Annual Amounts*					
		ounty	Employee			
	% of	Annual	% of Annual			
	<u>Payroll</u>	Amount	Payroll Amount			
Current rates @ 7% interest and 5–1/4% salary scale	16.45%	\$17,619,000	6.68% \$7,151,000			
Recalculated rates @ 7% interest and 5–1/4% salary scale (Study #1)	15.52**	16,615,000	6.32** 6,765,000			
Study #2 rates @ 8% interest and 6-1/2% salary scale	13.60**	14,559,000	5.98** 6,401,000			
Study #3 rates @ 8-1/2% interest and 7% salary scale	12.52**	13,402,000	5.54** 5,930,000			

- *Contribution rates are based upon benefit Section 31676.12 for General members and Section 31664 for Safety members and the County pays half of the member basic rates.
- **The rates reflect the effect of the transfer from the Contingency Reserve to the Cost-of-Living Reserve of \$3,000,000 each, for the County and for the members as a group.
 - In comparing the current rates with those recalculated by this study, each based on the 7% assumption, we note about a 5% decrease in both the County rates and the member rates. This decrease reflects primarily the 6,000,000 transfer to the Cost-of-Living Reserve, expected lower future incidence of duty disability for Safety members and a 6% increase in the size of the active membership. The results of Studies #2 and #3 show further decreases in rates.
 - A more detailed comparison of the basic and cost-of-living contribution rates calculated in Studies #1, #2 and #3, as well as previously developed rates, are shown in Tables A and B following this Section. Table A shows a comparison of the member contribution rates; Table B shows a similar comparison of the County contribution rates.

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Member contributions are payable over the employee's future working lifetime. The County rates reflect the Entry Age Normal Funding method. Under this method, part of the liability is being paid over the future working lifetimes of the members. The remaining supplemental past service liability is being amortized over 28 years from the valuation date.

Recommendations

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We recommend that the Retirement Board adopt the Employee and County contribution rates resulting from Study #2. Study #2 assumes a long term interest rate of 8%, along with a 6-1/2% per year salary scale reflecting merit, longevity and long term inflation.

If the Retirement Board were to make another transfer of 1,000,000 each, for the County and for the members, from the "Excess Earnings" account to the Cost-of-Living Reserve account, this would result in a <u>reduction</u> in the recommended Cost-of-Living contribution rates by .04% of total payroll for the County and .10% of the member's payroll, as a group. For employees it would mean that the Cost-of-Living rates calculated in Study #2 could be reduced from 71.31% to 68.62% of basic half-rates.

Because of their value to the Board, we recommend that multiple valuations be made at the time of each actuarial study. This will introduce different combinations of inflation and interest earnings so comparisons can be made with the current results. We feel in this way the funding of the Retirement Program can continue on a sound basis.

In this Section, we have pointed out for comparison purposes some of the corresponding costs if alternative economic assumptions are used. In addition, we have included (in Section IV (iii)) the funding test (funding progress ratio). We look forward to meeting with the Board and discussing the various topics covered.

COMPARISON OF EMPLOYEE CONTRIBUTION RATES (Using percentage of monthly salary in excess of \$350)

Current Rates (Before Study)

		7% interest	and 5-1/4% s	alary scale	assumption	S		
-	General	Members		Safety Members				
Entry Age	Basic	C.O.L.	Total	Entry Age	Basic	<u>C.O.L.</u>	Total	
25 35 45	3.60% 3.94 4.41	3.13% 3.43 3.84	6.73% 7.37 8.25	21 25 30	4.27% 4.41 4.61	3.72% 3.84 4.01	7.99% 8.25 8.62	

Rates Updated by 4/8/82 Valuation

	Study $\#1 - 7\%$ interest and 5-1/4% salary scale assumptions								
	General	Members		Safety Members					
Entry Age	Basic	C.O.L.	Total	Entry Age	Basic	<u>C.O.L.</u>	Total		
25 35 45	3.60% 3.94 4.41	2.78% 3.04 3.41	6.38% 6.98 7.82	21 25 30	4.27% 4.41 4.61	3.30% 3.41 3.56	7.57% 7.82 8.17		

Study #2 - 8% interest and 6-1/2% salary scale assumptions

	General Members			Safety Members			
Entry Age	Basic	C.O.L.	Total	Entry Age	Basic	C.O.L.	Total
25 35 45	3.45% 3.75 4.14	2.46% 2.67 2.95	5.91% 6.42 7.09	21 25 30	4.06% 4.15 4.31	2.90% 2.96 3.07	6.96% 7.11 7.38

	Study	#3 - 8-1/29	% interest and	7% salary	scale assum	ptions	
General Members				Safety Members			
Entry Age	Basic	<u>C.O.L.</u>	Total	Entry Age	Basic	C.O.L.	Total
25 35 45	3.32% 3.61 3.98	2.29% 2.49 2.75	5.61% 6.10 6.73	21 25 30	3.89% 3.98 4.13	2.69% 2.75 2.85	6.58% 6.73 6.98

Note: These rates reflect the fact that the County pays half of the members' basic rates.

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COMPARISON OF EMPLOYER CONTRIBUTION RATES

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Current Rates								
	7% interest and 5-1/4% salary scale assumptions							
	(General		ety				
	% of Payroll	Annual Amount*	% of Payroll	Annual Amount*				
Basic COL Total	$\frac{11.08\%}{4.36}$	\$10,528,000 4,143,000 \$14,671,000	$\frac{20.14\%}{4.36}\\\overline{24.50}\%$					
		Average Rate for the to	tal group = <u>16.45</u> %					
		Rates Updated by 4/8/8	2 Valuation					
	Study #1 - 79	6 interest and 5-1/4% sa	alary scale assumptions					
		leneral	Saf	etv				
	% of Payroll	Annual Amount*	% of Payroll	Annual Amount*				
Basic COL Total	$\frac{11.21\%}{3.76}$ 14.97%	\$10,651,000 3,573,000 \$14,224,000	$ \begin{array}{r} 16.11\% \\ 3.76 \\ \overline{19.87}\% \end{array} $	$$1,939,000 \\ 452,000 \\ $2,391,000$				
	1	Average Rate for the to	tal group = <u>15.52</u> %					
	<u>Study #2 - 89</u>	% interest and 6–1/2% s	alary scale assumptions					
	G	eneral	Saf	ety				
	% of Payroll	Annual Amount*	% of Payroll	Annual Amount*				
Basic COL Total	9.75% 3.42 13.17%		$\frac{13.58\%}{3.42}$ $\overline{17.00\%}$	\$1,634,000 412,000 \$2,046,000				
	E	Average Rate for the to	tal group = <u>13.60</u> %					
	<u>Study</u> #3 - 8-	1/2% interest and 7% sa	alary scale assumptions					
		eneral	Saf	the second se				
	% of Payroll	Annual Amount*	% of Payroll	Annual Amount*				
Basic COL Total	9.07% 3.09 12.16%		$\frac{12.27\%}{3.09}$					

Average Rate for the total group = $\underline{12.52}\%$

*Contributions are based on annual salaries on valuation date of \$95,014,000 for General and \$12,033,000 for Safety members.

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Funding Progress of the System

Funding Ratio - "Plan Termination" Assumption

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A comparison of the measurement of the funding progress of the System in successive valuations is an important criteria for determining the soundness of a pension system. There are various methods of measuring the progress of the System's funding, but we believe the most useful measure is the ratio of the System's assets to its obligation for benefits earned to date. Unless amendments are made to the System, in any soundly funded System the assets should be increasing at a greater rate than the liabilities for benefits earned to date. This will have the effect of increasing the funding progress ratio in future years.

At the time of the last valuation we computed the ratio of the assets of the System to the obligation for benefits earned to date based on a plan termination assumption. We believe that this measure will help the Board to monitor the progress of the funding status of the System. To this end, we include below the funding ratio based on the recommended 8% interest rate assumption.

(1)	Present value of benefits earned to date assuming immediate 100% vesting		\$193,546,000
(2)	Assets as of valuation date @ book value	a.	\$172,684,000
(3)	Ratio of assets to present value benefits $(2) \div (1)$		89.2%

The present value figure includes all liabilities of the System for basic and cost-of-living benefits granted to members and beneficiaries already on the pension roll. All basic and cost-of-living liabilities of active and vested inactive members are included for every year of service already earned at the valuation date. Liabilities are based on the salaries of the members as of April 8, 1982. In calculating the funding progress of the System, we have used all of the assets, including all undistributed earnings.

At the time of the last study, the funding ratio was 70.6%, based on an interest rate of 7% per annum. The funding ratio calculated in this study and based on an 8% interest rate assumption is 89.2%, which is higher than the corresponding ratio at the time of the last study. (The recalculated ratio based on the 7% interest assumption is 79.0% as of April 8, 1982, or 8.4% higher than the previously calculated ratio.)

The funding ratio of 89.2% as developed in this study is quite high compared to the funding ratios of many public retirement plans.

FASB #35 - "Plan Continuation" Assumption

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In addition to the Funding Progress Ratio, we have also developed a funding ratio based on the actuarial liabilities as defined by the Financial Accounting Standards Board Statement #35 (FASB 35). The FASB 35 liabilities assume an ongoing plan, i.e., they include future withdrawals and disability retirements, whereas the Funding Progress Ratio liabilities exclude these. All of the other assumptions used are the same under both ratios. It should be noted that Public Plans are now exempt from FASB 35 reporting requirements.

The FASB 35 liability and funding ratio as of April 8, 1982, based on the 8% interest rate assumption, are as follows:

(1)	FASB 35 present value of benefits	\$196,640,000
(2)	Assets as of valuation date @ book value	\$172,684,000
(3)	Ratio of assets to present value of benefits (2) : (1)	
	$(2) \cdot (1)$	87.8%

The liability shown above is based on an interest assumption reflecting the cost value basis of the assets. For that reason, the comparison is made with assets at cost value rather than market value.

Actuarial Balance Sheet

The purpose of an Actuarial Balance Sheet is to enable the Board, by reference to the periodic statements of this nature, to determine whether or not the contributions are adequate to provide the benefits without impairment to the Fund. The following is a descriptive listing of the items which make up the Actuarial Balance Sheet for basic and cost-of-living benefits under the System.

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- 1. The total assets in the Retirement Fund @ Cost Value as of April 8, 1982, taken from the Accounting Balance Sheet.
- 2. The present value of the contributions it is anticipated will be made by present members after April 8, 1982, until their separation from the System as active members.
- 3. The present value of future contributions that will be required of the County in order to fully provide the benefits anticipated on account of present active and retired members.
- 5. The present value of the basic and cost-of-living allowances which are currently being paid to retired members and beneficiaries on account of service, disability retirements and survivor benefits.
- 6. The present value of retirement allowances for anticipated future service and disability retirements, including continuance to spouses, to active and inactive members.
- 7. The present value of death benefits payable on account of the death of currently active members.
- 8. The present value of termination benefits payable on account of the withdrawal (refund) of currently active or inactive members.
- 9. The reserves held for future adverse experience, but sometimes used for other Retirement System purposes.

EMPLOYEES' RETIREMENT ASSOCIATION

OF THE COUNTY OF FRESNO

ACTUARIAL BALANCE SHEET*

As of April 8, 1982

ASSETS

		Basic	C.O.L.	Total
1.	Total assets now held @ Cost Value	\$142,293,072	\$ 30,391,184	\$172,684,256
2.	Present value of future contributions by members	37,190,455	26,520,513	63,710,968
3.	Present value of future contributions by County	151,339,948	60,137,645	211,477,593
4.	Total actuarial assets	\$330,823,475	\$117,049,342	\$447,872,817
		LIABILITIES		
		Basic	C.O.L.	Total
5.	Present value of retirement allowances payable to present retired members	\$ 67,401,213	\$ 31,151,028	\$ 98,552,241
6.	Present value of retirement allowances to be granted:			Ê
	a) For service retirementb) For disability retirement	224,236,446 13,853,439	70,860,559 5,151,755	295,097,005 19,005,194
7.	Present value of death benefits to be granted:			
	 a) 6 months' salary death benefit and return of contributions b) Death while eligible to retire c) Duty death 	1,367,420 1,596,357 991,374	444,892 585,850 421,271	1,812,312 2,182,207 1,412,645
8.	Present value of members' contributions to be returned upon withdrawal before retirement	15,095,558	0 400 007	20 500 515
9.	Contingency reserve	Street Contraction	8,433,987	23,529,545
		4,507,972	0	4,507,972
10.	Miscellaneous liabilities	1,773,696	0	1,773,696
11.	Total actuarial liabilities	\$330,823,475	\$117,049,342	\$447,872,817

*Based on 8% interest and 6-1/2% salary scale assumptions.

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COATES, HERFURTH & ENGLAND, INC.

SPECIAL GROUP COST STUDIES

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SECTION V

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<u>EMPLOYEES' RETIREMENT ASSOCIATION</u> OF THE COUNTY OF FRESNO

Hospital and Fire District Terminate from County Retirement Plan

As part of our actuarial study, we were asked to calculate the effect on County costs if one or both of the following takes place:

- 1. The termination of the employees of the Valley Medical Center (<u>Hospital</u>) from the County Retirement Plan with alternatives of retirement, deferred retirement, or refund of employee contributions.
- 2. The termination of the employees of the North Central Fire Protection District (Fire District) from the County Retirement Plan with either reciprocity within PERS and ultimate retirement from that System or possible immediate retirement from the Fresno County System for those now eligible to retire.

Hospital Termination

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Based on the actuarial assumptions recommended in Study #2 (8% interest and total salary increases of 6-1/2% per year), we have calculated the liabilities of the Hospital under the Plan if termination occurs on the valuation date (April 8, 1982).

In these cost calculations we have assumed the present <u>active</u> employees will do the following:

- 1. All those employees with less than five years of service will obtain a refund of their contributions plus interest.
- 2. Seventy-five percent of those employees with more than five but less than ten years of service and those with more than ten years of service but who are not yet age fifty will go on deferred retirement and begin receiving their retirement allowances from the County at age fifty (or immediately, if they have already attained age fifty). Benefits will be based on present salaries.
- 3. Twenty-five percent of those employees with more than five but less than ten years of service and those with more than ten years of service who are not yet age fifty will ultimately become covered under reciprocity in another public retirement system and begin receiving their retirement allowances from the County at age 62 (or immediately, if they have already attained age 62). Benefits will be based on projected salaries to age 62.
- 4. All employees who are presently eligible to retire for service will retire immediately.

In addition to the above liability of the Hospital because of its active members, there are also liabilities for its present inactive employees and for former Hospital employees or their beneficiaries already on the pension roll. To help offset its liabilities because of these active, inactive and retired members, the following assets are available to be used by the Hospital:

- 1. The active and inactive members' contributions plus interest
- 2. The Hospital's portion of the Employer Advance Reserve, the Retired Reserves, and the Cost of Living Reserve
- 3. Its portion of the Undistributed Earnings (Contingency Reserve)
- 4. The \$1,461,537 which it has contributed in advance toward its C.O.L. contributions (but has not yet used)

In connection with this portion of the study and the study covered in the next part of this Section, we have allocated, on an estimated basis, the various assets and reserves of the different employer groups now covered under the County Retirement Plan. These estimates were based on financial information made available to us by the County Retirement Office, as well as on various calculations made by us in connection with this information.

In Table C at the end of this Section, we summarize for each Employer Unit analyzed the number of members, the active members' salaries, the members' contributions plus interest, the retired members' annual allowances, and the estimated assets available to each employer.

Based on the assumptions described, we compare below the Hospital's assets and liabilities under the County Retirement Plan if the Hospital Termination takes place on the valuation date:

Comparison of Assets and Liabilities Assuming Hospital Termination on April 8, 1982

Assets*

1. 2. 3. 4.	Assets at Cost Value (excluding Undistributed Earnings) Employer portion of Undistributed Earnings Unused C.O.L. contributions paid in advance Total Assets	27,708,177 750,636 <u>1,461,537</u> 29,920,350
	Liabilities	
5.	Present value of retirement allowances to members already retired	* \$15.603.988

- Present value of members' contributions to be refunded
 Present value of deferred and reciprocal benefits
 16,230,215
- Present value of deferred and reciprocal benefits
 Present value of benefits for active members now eligible to retire
 Total Liabilities
 16,230,215
 11,804,825
 \$44,978,243

*Employer assets are on an estimated basis

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In comparing Item 4 with Item 9, it may be seen that the Hospital's liabilities under the County Retirement Plan exceed its assets available if termination of coverage takes place on April 8, 1982. The "shortage" (or difference between the two) is expressed below as a single sum and as various possible annual contribution levels, assuming different amortization periods over which the Hospital may fund its remaining obligations, all based on a rate of interest of 8% per annum:

Lump sum payment

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\$15,057,893

Annual payment required if amortized at 8% interest over:

5	years	\$ 3,639,744
10	years	2,165,762
	years	1,697,818
20	years	1,480,161

The above table is based on estimated assets using Cost Value and a long-term interest assumption of 8% per annum. If upon termination, it becomes necessary to recalculate the liabilities under the Plan using an interest assumption higher than 8%, the Employer assets used in that calculation would probably have to be reduced to reflect a Market Value basis.

North Central Fire Protection District Termination

Based on the actuarial assumptions recommended in Study #2 (8% interest and total salary increases of 6-1/2% per year), we have also calculated the liabilities of the Fire District under the Plan if termination occurs on the valuation date (April 8, 1982).

In these cost calculations we have assumed the present <u>active</u> employees will do the following:

- 1. All Fire personnel will go under reciprocity with PERS and ultimately retire at age 55. Those already age 55 would retire immediately.
- 2. All General personnel will go under reciprocity with PERS and ultimately retire at age 62. Those already age 62 would retire immediately.

In addition to the above liability of the Fire District because of its active members, there are also liabilities for its present inactive employees and for former Fire District employees or their beneficiaries already on the pension roll.

To help offset its liabilities because of these active, inactive, and retired members, the following assets are available to be used by the Fire District:

- 1. The active and inactive members' contributions plus interest
- 2. The Fire District's portion of the Employer Advance Reserve, the Retired Reserves and the Cost of Living Reserve
- 3. Its portion of the Undistributed Earnings (Contingency Reserve)

As was mentioned earlier, we have allocated, on an estimated basis, the various assets and reserves of the different employer groups now covered under the County Retirement Plan. These are shown in Table C at the end of this Section.

Based on the assumptions described above, we compare below the Fire District's assets and liabilities under the County Retirement Plan if the Fire District termination takes place on the valuation date:

Comparison of Assets and Liabilities Assuming Fire District Termination on April 8, 1982

Assets*

1.	Assets at Cost Value (excluding Undistributed Earnings)	\$4,138,962
2.	Employer portion of Undistributed Earnings	112,127
3.	Total Assets	\$4,251,089
	Liabilities	

4.	Present value of retirement allowances to	
5. 6.	members already retired Present value of benefits for active members Total Liabilities	
		+0,000,110

*Employer assets are on an estimated basis.

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In comparing Item 3 with Item 6, it may be seen that the Fire District's liabilities under the County Retirement Plan exceed its available assets if termination of coverage takes place on April 8, 1982. The "shortage" (or difference between the two) is expressed below as a single sum and as various possible annual contribution levels, assuming different amortization periods over which the Fire District may fund its remaining obligations, all based on a rate of interest of 8% per annum:

Lump sum payment \$1,344,389 Annual payment required if amortized at 8% interest over: 5 years \$ 324,961

0	J years	\$	324,961
10	0 years	,	193,362
15	5 years		151,583
20	0 years		132,151
			,

The above table is based on estimated assets using Cost Value and a long-term interest assumption of 8% per annum. If upon termination, it becomes necessary to recalculate the liabilities under the Plan using an interest assumption higher than 8%, the Employer assets used in that calculation would probably have to be reduced to reflect a Market Value basis.

All Employee Groups Continue But Have Own Contribution Rates

The cost calculations in this Section assume that all employee groups will remain covered under the County Retirement Plan, but will have their own contribution rates. If this is done, each group will stand on its own feet as to its pension obligation under the Fresno County Retirement Plan. The groups in this special study for separate Employer contribution rates are the following:

- 1. Valley Medical Center (Hospital)
- 2. County Schools

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- 3. Clovis Memorial Cemetery District
- 4. Mosquito Abatement District
- 5. North Central Fire Protection District (Fire District)
- 6. "County" (all County Plan employees except those covered in Groups 1 to 5 above)

The actuarial assumptions used in calculating the costs were those recommended in Study #2 (8% interest and total salary increases for 6-1/2% per year). Because the turnover rates and rates of service retirement of the Hospital employees are significantly different from the rest of the County General members, special Hospital and Non-Hospital employee withdrawal and service retirement rates were analyzed separately and adopted for use in the study. This is already being done between General member and Safety member categories.

The liabilities for each Employer Unit were calculated based on the above assumptions and the employee classification (General member or Safety member).

As mentioned earlier, we allocated, on an <u>estimated basis</u>, the various assets and reserves of these six employer units covered under the County Retirement Plan. These estimated asset and reserve allocations were based on financial information made available to us by the County Retirement Office as well as certain calculations made by us in connection with this information.

In Table C at the end of this Section, we summarize for each Employer group the number of members, the active members' annual salaries, the members' contributions plus interest, the retired members' annual allowances and the estimated Employer assets.

Using our calculated liabilities and the estimated assets by Employer group, we summarize below the required Employer contribution rates (as percentages of total salaries and annual dollar amounts) if each group stands on its own feet and has its own contribution rate. There will be no change in the member contribution rates.

	LU	Number of Active Members	Annual Salaries		Employer ribution F	tate Total	Total Annual Employer <u>Contribution</u>
	Hospital	1,400	\$23,787,234	7.48%	2.35%	9.83%	
2. 3.	County Schools Clovis Memorial	8 3	$125,940 \\ 51,108$	- 16.65	4.53	21.18	107,171** 10,825
4.	Mosquito Abatement	11	221,088	25.42	8.66	34.08	75,347
5.	North Central Fire	60	1,480,500	10.24	4.61	14.85	219,854
6.	Balance of County	4,047	81,381,345	10.95	3.73	14.68	11,946,781

Summary of Required Contributions by Employer Group*

*Based on actuarial assumptions used in Study #2 (8% interest and 6-1/2% total salary increases).

**Level dollar amount over 10 years.

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It should be noted that we have shown no rate of contribution for the County Schools. Instead, we have shown a level dollar contribution to be made over 10 years. This is because there are no new employees entering the County Schools. All new employees are covered under the PERS Retirement Plan rather than the County Plan.

The calculated rates take into account the \$6,000,000 recently transferred out of the Contingency Reserve into the Cost of Living Reserve on behalf of both the Employer and the employees (50-50 basis) but do not reflect the remaining Contingency Reserve amount. The unused portion of the advance C.O.L. contribution made by the Hospital has not been taken into account in calculating its rates. The same funding methods and amortization periods have been used in these calculations as are now being used for the County Retirement Plan as a whole.

-32-

TABLE C

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EMPLOYEES' RETIREMENT ASSOCIATION

OF THE

COUNTY OF FRESNO

Employer Group Statistical Summary as of April 8, 1982

Estimated Employer	Assets****	\$134,161,404	27,708,177	172,228	130,693	91,124	4,138,962	\$166,402,588
Retired Members' Annual Allowances	COL	\$ 799,006	197,560	3,270	40 M	11,259	12,804	\$1,023,899
	Basic	\$6,092,741	1,219,927	32,081	I	69,774	91,417	\$7,505,940
Active and Inactive Member Contributions + Interest	COL	\$6,795,810	1, 540, 013	14,000	6,267	20,035	191,914	\$8,568,039
	Basic	\$25,396,610	5,017,120	69,626	30,981	57,321	683,096	\$31,254,754
Active Members Annual	Salaries	\$ 81,381,345	23,787,234	125,940	51,108	221,088	1,480,500	\$107,047,215
Number of Members	Retired	1,184	377	8		15	12***	1,596
	Inactive	287	32				-	320
	Active	4,047	1,400	* 00	3	11	**09	5,529
Employer	Unit	1. "County"	2. Hospital	3. County Schools	4. Clovis Memorial	5. Mosquito Abatement	6. North Central Fire	Total County Plan

*All new County Schools' employees are covered under PERS rather than under the County Retirement Plan.

**6 General members and 54 Safety

***2 General members and 10 Safety

****Includes members' contributions plus interest but excludes Accounting Liabilities of \$1,773,696 and Undistributed Earnings of \$4,507,972.

-33-

POSSIBLE MODIFICATION OF BENEFITS

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FOR NEW MEMBERS

SECTION VI

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SECTION VI (i)

EMPLOYEES' RETIREMENT ASSOCIATION

OF THE

COUNTY OF FRESNO

Section 31676.1 and Other Changes

As requested, we have updated our study of the effects on costs, both member and County, if various modifications are made in the benefit and contribution structure of the Retirement System as applied to new employees.

The attached exhibits were developed in order to illustrate the cost reductions if the following changes in the basic and cost-of-living benefits of the System were adopted for new employees:

- 1. Change in the final average compensation basis from the highest year to the highest three-years;
- 2. Elimination of the current 3% maximum annual cost-of-living benefit;
- 3. Change in the benefit formula from Section 31676.12 to Section 31676.1.
- 4. Members contribute at full rather than half basic rates.

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New Safety members would only be affected by changes 1, 2 and 4 shown above.

If it is desired to change benefits for new employees and develop a two-tier Retirement System in Fresno County, the combinations shown in the exhibits are now available in the present 1937 County Act and could be adopted without amendments required by the Legislature.

Exhibits I and II show the estimated effects on the required member and County contribution rates for new employees reflecting each of the possible benefit changes.

In Exhibits III and IV, specific combinations of benefit changes are illustrated showing the estimated annual savings to the County during the transition of present members to new members.

In Exhibits V and VI, we show comparisons of the "present" with the "new" <u>basic</u> service retirement benefits at various retirement ages and for various salary levels at the time of retirement.

We look forward to discussing these modification possibilities and their resulting effects on cost savings to the System when we meet with the Board.

EXHIBIT I 8% Interest 6-1/2% Salary Scale

COUNTY OF FRESNO

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Estimated Effect on Required Contribution Rates* If Retirement Plan Modifications Are Adopted for New Members

GENERAL MEMBERS

	County Contr	ibution Rate	Member Contr	ibution Rate				
	Reduction as % of		Reduction as % of \$					
Proposed Systems	C.O.L. M	aximum	C.O.L. Maximum					
Member Pays 1/2 Basic Rate**	3%	0%	3%	0%				
A. 31676.12; FAS=1 year	-%	1.18%	-%	2.45%				
B. 31676.12; FAS=3 years	.44	1.55	.37	2.68				
C. 31676.1; FAS=1 year	1.06	2.06	.98	3.02				
D. 31676.1; FAS=3 years	1.43	2.37	1.29	3.20				

Under the current system, the contribution rates for General members are as follows:

	County Contribution Rate	Member Contribution Rate						
Basic	9.75%	3.43%						
C.O.L.	3.42	2.45						
Total	13.17%	5.88%						

*These rate reductions apply to salaries of all new members only.

**If the member pays a full rather than a half basic rate, then there will be additional savings to the County equal to approximately 64% of the members' additional contributions. For example, under the current plan these savings would equal to 3.43% times .64, or 2.20% of total General payroll.

EXHIBIT II 8% Interest 6-1/2% Salary Scale

COUNTY OF FRESNO

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Estimated Effect on Required Contribution Rates* If Retirement Plan Modifications Are Adopted for New Members

SAFETY MEMBERS

	County Contr	ibution Rate	Me	Member Contribution Rate						
	Reduction as % of \$		_	Reduction in Rate as % of Salary						
Proposed Systems	C.O.L. M	aximum		C.O.L. N	/laximum					
Member Pays 1/2 Basic Rate**	3%	0%		3%	0%					
A. 31664; FAS=1 year	-%	2.07%		-%	2.80%					
B. 31664; FAS=3 years	.66	2.60		.42	3.04					

Under the current system, the contribution rates for Safety members are as follows:

	County Contribution Rate	Member Contribution Rate						
Basic C.O.L. Total	$ \begin{array}{r} 13.58\% \\ \underline{3.42} \\ 17.00\% \end{array} $	3.93% 2.80 6.73%						

*These rate reductions apply to salaries of all new members only.

**If the member pays full rather than a half basic rate, then there will be additional savings to the County equal to approximately 78% of the members' additional contributions. For example, under the current plan these savings would equal to 3.93% times .78, or 3.07% of total Safety payroll. EXHIBIT III

COUNTY OF FRESNO

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Estimated Effect on County Rates During Transition of Current Members to New Members

GENERAL MEMBERS

Plan B - 31676.12; FAS = 3 years; 3% C.O.L.; Member Pays 1/2 Basic Rate

Plan D - 31676.1; FAS = 3 years; 0% C.O.L.; Member Pays 1/2 Basic Rate

	Both
timated Annual Salaries	New
Est	Current
	Year

Estimated Total	Savings During the Year	\$	202,000	420,000	628,000	846,000	1,073,000	1,280,000	1,493,000	1,725,000	1,962,000	2,204,000	3,622,000	5,419,000	7,790,000
	Both	13.17%	12.97	12.78	12.62	12.47	12.33	12.22	12.12	12.02	11.93	11.85	11.51	11.27	11.08
County Rate	New	10.80%	10.80%	10.80	10.80	10.80	10.80	10.80	10.80	10.80	10.80	10.80	10.80	10.80	10.80
Co	Current	13.17%	13.17	13.17	13.17	13.17	13.17	13.17	13.17	13.17	13.17	13.17	13.17	13.17	13.17
Estimated Total	Savings During the Year	\$	40,000	75,000	114,000	157,000	204,000	243,000	284,000	315,000	364,000	417,000	676,000	998,000	1,454,000
	Both	13.17%	13.13	13.10	13.07	13.04	13.01	12.99	12.97	12.96	12.94	12.92	12.86	12.82	12.78
County Rate	New	12.73%	12.73	12.73	12.73	12.73	12.73	12.73	12.73	12.73	12.73	12.73	12.73	12.73	12.73
Ŭ	Current	13.17%	13.17	13.17	13.17	13.17	13.17	13.17	13.17	13.17	13.17	13.17	13.17	13.17	13.17
ies	Both	\$ 95,014,000	101, 190, 000	107, 565, 000	114, 127, 000	120,860,000	127, 749, 000	134,775,000	142, 188, 000	150,008,000	158,259,000	166,963,000	218, 214, 000	285,197,000	372,741,000
Estimated Annual Salaries	New	0	8,695,000	17,589,000	26,671,000	35,923,000	45,331,000	54,111,000	63, 277, 000	72,850,000	82,854,000	93,312,000	152, 569, 000	228,948,000	329, 252, 000
Esti	Current	\$ 95,014,000	92,495,000	89,976,000	87,456,000	84,937,000	82,418,000	80,664,000	78,911,000	77,158,000	75,405,000	73,651,000	65, 645, 000	56, 249, 000	43,489,000
	Year	0	Ч	2	3	4	ົວ	9	2	80	6	10	15	20	25

Assumptions used

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8% interest; 6-1/2% salary scale. Total payroll inflationary increases are graded from 6-1/2% to the long term 5-1/2% level over the next 5 years. Total number of active members remains the same.

COATES, HERFURTH & ENGLAND, INC.

7/9/82

EXHIBIT IV

COUNTY OF FRESNO

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Estimated Effect on County Rates During Transition of Current Members to New Members

SAFETY MEMBERS

0% C.O.L.; Rate	Estimated Total	Savings During the Year	0	17,000	34,000	53,000	72,000	91,000	111,000	131,000	154,000	178,000	203,000	373,000	654,000	1,053,000
- 31664; FAS = 3 years; 0% C Member Pays 1/2 Basic Rate		Both	17.00%	16.87	16.75	16.63	16.53	16.44	16.35	16.27	16.19	16.11	16.04	15.65	15.19	14.77
Plan D - 31664; FAS = 3 years; 0% C.O.L.; Member Pays 1/2 Basic Rate	County Rate	New	14.40%	14.40	14.40	14.40	14.40	14.40	14.40	14.40	14.40	14.40	14.40	14.40	14.40	14.40
Plan I	Ŭ	Current	17.00%	17.00	17.00	17.00	17.00	17.00	17.00	17.00	17.00	17.00	17.00	17.00	17.00	17.00
Plan B - 31664; FAS = 3 years; 3% C.O.L.; Member Pays 1/2 Basic Rate	Estimated Total	Savings During the Year	0	4,000	8,000	13,000	18,000	23,000	27,000	34,000	40,000	46,000	51,000	94,000	166,000	269,000
	Estim	Savin	\$													
		Both	17.00%	16.97	16.94	16.91	16.88	16.86	16.84	16.81	16.79	16.77	16.76	16.66	16.54	16.43
- 31664; FA Member Pa	County Rate	New	16.34%	16.34	16.34	16.34	16.34	16.34	16.34	16.34	16.34	16.34	16.34	16.34	16.34	16.34
Plan B	ŭ	Current	17.00%	17.00	17.00	17.00	17.00	17.00	17.00	17.00	17.00	17.00	17.00	17.00	17.00	17.00
	ies	Both	\$ 12,033,000	12,815,000	13,623,000	14,454,000	15,306,000	16, 179, 000	17,069,000	18,007,000	18,998,000	20,043,000	21,145,000	27,636,000	36,119,000	47,206,000
	Estimated Annual Salaries	New	0 \$	655,000	1,336,000	2,041,000	2,766,000	3,512,000	4,267,000	5,069,000	5,925,000	6,834,000	7,801,000	14,367,000	25,085,000	40,564,000
	Esti	Current	\$ 12,033,000	12,160,000	12,287,000	12,413,000	12,540,000	12,667,000	12,802,000	12,938,000	13,073,000	13,209,000	13, 344, 000	13,269,000	11,034,000	6, 642, 000

Year

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Assumptions used

8% interest; 6-1/2% salary scale.

Total payroll inflationary increases are graded from 6-1/2% to the long term 5-1/2% level over the next 5 years. Total number of active members remains the same.

COATES, HERFURTH & ENGLAND, INC.

7/9/82

EXHIBIT V

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COUNTY OF FRESNO

Comparison of Estimated Monthly Service Retirement Benefits at Present and Reduced Levels for New Members

GENERAL MEMBERS*

			Retire	ment Age									
		Salary at		<u>0</u>									
В	enefit Provisions	Retirement	55	62	65								
1	Drogont Santan	¢ 000	h a a a										
1.	Present System	\$ 900	\$333	\$ 636	\$ 697								
	(31676.12; FAS = 1 yr)	1,000	375	717	786								
		1,200	460	880	965								
		1,500	588	1,123	1,231								
		2,000	800	1,529	1,677								
2.	31676.12; FAS = 3 yrs	\$ 900	\$312	\$ 596	\$ 654								
	0	1,000	352	672	737								
		1,200	431	825	905								
		1,500	551	1,053									
		2,000	750		1,154								
		2,000	730	1,434	1,573								
3.	31676.1; FAS = 1 yr	\$ 900	\$280	\$ 508	\$ 648								
		1,000	316	573	730								
		1,200	388	702	896								
		1,500	495	897	1,144								
		2,000	674	1,221	1,558								
		,,		.,	1,000								
4.	31676.1; FAS = 3 yrs	\$ 900	\$263	\$ 476	\$ 608								
		1,000	296	537	685								
		1,200	364	658	840								
		1,500	464	841	1,073								
		2,000	632										
		2,000	002	1,145	1,461								

*Assumes:

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(1)

Average entry age of 31. Salary change at retirement age of 6-1/2% per year. (2)

COUNTY OF FRESNO

Comparison of Estimated Monthly Service Retirement Benefits at Present and Reduced Levels for New Members

SAFETY MEMBERS*

		Retirement Age												
B	enefit Provisions	Salary at Retirement	50	55	60									
1.	Present System (31664; FAS = 1 yr)	\$ 900 1,000 1,200 1,500 2,000	376424520664904	\$ 595 671 823 1,051 1,431	\$ 698 787 965 1,232 1,678									
2.	31664; FAS = 3 yrs	\$ 900 1,000 1,200 1,500 2,000	353 398 488 623 848	558 629 772 986 1,342	655 738 905 1,155 1,574									

*Assumes:

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(1) Average entry age of 26.

(2) Salary change at retirement age of 6-1/2% per year.

COUNTY OF FRESNO

New Los Angeles County Type Plan

We were requested by the County to study the effect on Retirement Plan costs if a change is made to permit the election of the new Los Angeles County Type Retirement Plan for General members.

The Los Angeles County Type Plan affects only the General employees, but affects both present members and new members. Both groups would have the right to elect the new Plan provisions and in doing so would give up their present Plan provisions. Such an election would be irrevocable.

We show in Exhibit VII (at the end of this Section) a brief comparison of the major features of your Present County Plan with those of the Los Angeles County Type Plan. In general, the Los Angeles County Type Plan more closely resembles a private pension plan than a public pension plan in that: (1) there are no employee contributions; (2) retirement is aimed at age 65; (3) there is a Social Security offset; (4) there are no monthly disability benefits and no death while active benefits; and, (5) there are no C.O.L. benefits.

Exhibit VIII (at the end of this section) compares the Present County Plan benefit plus Social Security with the Los Angeles County Type Plan benefit plus Social Security at retirement ages 62 and 65 for various salary levels and lengths of service. From Exhibit VIII it can be seen that for long service employees, the Los Angeles County Plan will result in a substantial reduction in benefits from the Present Plan at both age 62 and age 65. It should be noted this exhibit deals with benefits only and does not show the savings of the employees' contributions which also take place.

Because of the very large reduction in benefits if the Los Angeles County Plan is elected, it is essential that present employees and new employees are fully informed before electing to make a change. Each should have figures available to show not only the difference in monthly benefits and the difference in member contributions, but also the present values of the monthly benefit payments under each Plan and the present values of the employees' contributions under each Plan.

Present employees who elect to change will get a reduction in their past benefits already earned and their future benefits that would have been earned. The appeal for the members to change will be the no future contributions feature (more take home pay) and a refund of their contributions already made.

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Because of the significant reduction in benefits under the Los Angeles County Type Plan, if large numbers of employees elect the Los Angeles County Plan, there will be sizable cost savings to the County.

Exhibit IX (at the end of the section) shows the estimated savings of the County over the next 25 years if the County provides for the employee election of the Los Angeles County Type Plan and the same percentage of the members elect to make the change as elected it in Los Angeles County. There, about 25% of the present General members elected to make the change and about 50% of the new employees also elect the Los Angeles County Type Plan.

In estimating the potential cost savings to the County, we have divided Fresno County's present General members into the following three groups: Group A - members less than age 35 or those over age 35 with less than 5 years of service; Group B - members between ages 35 and 50, with at least 5 years of service; and, Group C - members at least age 50, with at least 5 years of service. To arrive at Los Angeles County's 25% of present employees electing, we have assumed that 35% of Group A, 15% of Group B and 0% of Group C will elect to make the change.

We look forward to discussing with the Board and with other interested parties the results of this part of the study and the possibility of the use of the new Los Angeles County Type Plan to provide for future Retirement Plan cost savings to both the members and the County.

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FRESNO COUNTY

Brief Comparison of Present Fresno County Plan to New L.A. County Plan

General Information on L.A. Plan

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- 1. Applies to General Members only.
- 2. Subject to employer-employee relations provisions (Memorandum of Understanding)
- 3. Optional non-contributory retirement plan.
- 4. Both present employees and future employees have a choice of electing the New L.A. Plan Benefit for <u>all</u> service, along with no employee contributions (past or future).

	Plan	n Prov	vision	Present Fresno County Plan	New L.A. County Plan
1.	Ser	vice R	Retirement		
	a.	Fina	al average salary	1 year	3 years
	b.	Ear	liest retirement age	50	55
	c.	% c	redit per year*		
		(1) (2) (3)	Age 60 Age 62 Age 65 (Normal Retirement Age)	2.34% 2.62 2.62	Normal Ret. Benefit x .61 Normal Ret. Benefit x .74 (2% for 1st 35 yrs + 1% for over 35)
	d.	Soc	ial Security Offset	See *	1/35 x Co. Years x P.I.A. at age 65 (not greater than 100% PIA)
	e.	Max	kimum normal retirement benefit	100% of salary	(Benefit + $(P.I.A.)$ > 70% or 80% F.A.S.
2.	Disa	ability	Retirement		No disability benefit in L.A. Plan. Special County L.T.D. Benefit outside the Plan
	8.	Non	-Service Connected		special county D.T.D. Denent outside the Flan
		(1) (2) (3)	Benefit Final average salary (F.A.S.) Requirements	Usually 1/3 F.A.S. 1 year 5 years + regular County disability	1/3 F.A.S S.S. 3 years 5 years + S.S. disability
	b.	Service Connected		obuilty distority	
	D.		Benefit Final average salary (F.A.S.) Requirements	50% F.A.S. 1 year 0 years and regular County disability	50% F.A.S S.S W.C. 3 years 0 years and S.S. disability
3.	Dea	th Bei	nefits (While Active)		<u>No</u> death benefit <u>in</u> L.A. Plan. Special County Death Benefit <u>outside</u> Plan.
	а.	Ord	inary death before eligible	6 months' salary + return of contributions	\$10,000 lump sum
	b.	Ord	inary death after eligible	60% of member's S.R. or Disability Retirement	\$10,000 lump sum
	c.	Line	e of duty death	50% F.A.S. to spouse	\$10,000 lump sum
4.	Dea	th Bei	nefits (After Retired)		
	a.	Aut	omatic continuance to spouse		
		(1) (2)	Service retirement and non-service connected disability Service connected disability	60% 100%	50% 50%
5.	Vest	ing R	equirement	5 years	10 years
6.	<u>C.O</u>	L.Be	enefits	3% maximum	none
7.	Emp	loyee	Contributions	Varies by entry age. Average rate is 5.88% salary	none

*Under Fresno County Plan, the benefit is reduced by 1/3 of the percentage times the first \$350 of monthly final average salary per year of service after January 1, 1956. Under L.A. County Plan, the period the member is disabled under the County Plan is included for service retirement credit.

COATES, HERFURTH & ENGLAND, INC.

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PROJECTED SERVICE RETIREMENT BENEFITS (as a Percentage of Final Salary)

GENERAL MEMBERS

t Total Proposed Benefit	69.3%	69.2 65.0	64.7	64.8	64.4	64.7	64.3		51.8%	51.6	49.0	48.1	48.5	47.3	48.1	46.7
Estimated Projected Service Retirement BenefitTotalProposedSocialPresent"L.A. Plan"SecurityBenefitBenefit	25.3%	28.0 23.1	28.4	26.0	32.6	28.0	35.7		17.0%	19.0	15.9	19.3	17.7	22.3	19.2	24.5
ected Service Total Present Benefit	142.0%	139.6 126.6	121.4	122.7	116.3	119.0	112.0		124.9%	123.0	109.9	106.0	106.7	101.5	103.1	97.5
timated Proje Social Security	44.0%	41.2 41.9	36.3	38.8	31.8	36.7	28.6		34.8%	32.6	33.1	28.8	30.8	25.0	28.9	22.2
Es Present County Plan*	98.0%	98.4 84.7	85.1	83.9	84.5	82.3	83.4		90.1%	90.4	76.8	77.2	75.9	76.5	74:2	75.3
Present Monthly Salary	\$1,100	1,400 $1,400$	1,800	1,600	2,100	1,700	2,300		\$1,100	1,400	1,400	1,800	1,600	2,100	1,700	2,300
Total Service at Retirement	38	33 33 33	33	33	33	33	33		35	35	30	30	30	30	30	30
Past Years of Service	. at Age 65 0	0 ს	5	15	15	25	25	At Age 62	0	0	5	0 J	15	15	25	25
Present Age	Retirement at Age 65	27 37	37	47	47	57	57	Retirement At Age	27	27	37	37	47	47	22	57

*Present County Plan has a 3% COL provision. The "L.A. Type" Plan has no COL.

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COATES. HERFURTH & ENGLAND. INC., ACTUARIES AND CONSULTANTS

7/9/82

EXHIBIT VIII

EXHIBIT IX

COUNTY OF FRESNO

Estimated Effect on County Rates Over Next 25 Years

If Los Angeles County Type Plan Is Adopted

GENERAL MEMBERS

Estimated Annual Salaries

Estimated Effect on County Cost

No. of Years from the Valuation Date	Tier 1 (Present Plan)	Tier 2 (L.A. Type Plan)	Both	Con Tier 1	unty Rate Tier 2	* Both	Estimated Total Savings During the Year**
0	\$ 72,348,000	\$ 22,666,000	\$ 95,014,000	7.06%	1.67%	5.77%	\$ 2,793,000
1	74,632,000	26,558,000					3,096,000
2	77,014,000						3,421,000
3	79,489,000	34,638,000					3,755,000
4	82,051,000	38,809,000	, , ,				4,085,000
5	84,691,000	, ,	, ,				4,433,000
6	87,504,000						4,771,000
7	90,510,000						5,133,000
8	93,720,000						5,505,000
9	97,145,000	61,114,000					5,903,000
10	100,798,000		, ,				6,328,000
15	123,427,000	94,787,000					8,707,000
20	154,629,000	130,568,000					11,750,000
25	195,670,000	177,071,000	372,741,000	7.06	1.67	4.50	15,692,000
	Years from the Valuation <u>Date</u> 0 1 2 3 4 5 6 7 8 9 10 15 20	$\begin{array}{c c} Years \\ from the Tier 1 \\ Valuation (Present Date Plan) \\ \hline \end{array} \\ \hline \end{array} \\ \hline \begin{array}{c} 0 \\ 1 \\ 74,632,000 \\ 2 \\ 77,014,000 \\ 3 \\ 79,489,000 \\ 4 \\ 82,051,000 \\ 5 \\ 84,691,000 \\ 5 \\ 84,691,000 \\ 6 \\ 87,504,000 \\ 7 \\ 90,510,000 \\ 8 \\ 93,720,000 \\ 9 \\ 97,145,000 \\ 10 \\ 100,798,000 \\ 15 \\ 123,427,000 \\ 20 \\ 154,629,000 \\ \end{array} $	Years from theTier 1Tier 2Valuation Date(Present Plan)(L.A. Type Plan)0\$ 72,348,000 74,632,000\$ 22,666,000 26,558,000174,632,000 26,558,00026,558,000 26,558,000277,014,000 30,551,000 $30,551,000$ 38,809,000379,489,000 482,051,000 $34,638,000$ 43,058,000482,051,000 5 $38,809,000$ 43,058,000584,691,000 9,510,000 $43,058,000$ 56,288,000790,510,000 9,7145,000 $56,288,000$ 66,165,000997,145,000 10,798,000 $66,165,000$ 94,787,00010100,798,000 94,787,000 $30,568,000$	Years from the DateTier 1 (Present Plan)Tier 2 (L.A. Type Plan)Both0\$ 72,348,000 74,632,000\$ 22,666,000 26,558,000\$ 95,014,000 101,190,000174,632,000 26,558,000 $101,190,000$ 107,565,000277,014,000 30,551,000 $107,565,000$ 107,565,000379,489,000 482,051,000 $34,638,000$ 38,809,000 $114,127,000$ 120,860,0004 $82,051,000$ 5 $38,809,000$ 120,860,000 $120,860,000$ 127,749,0006 $87,504,000$ 9,510,000 $47,271,000$ 56,288,000 $142,188,000$ 150,008,0009 $97,145,000$ 10 $66,165,000$ 166,963,000 $150,008,000$ 1510 $100,798,000$ 20 $66,165,000$ 130,568,000 $285,197,000$	Years from the DateTier 1 Plan)Tier 2 Plan)Con0\$72,348,000\$22,666,000\$95,014,000 7.06% 174,632,00026,558,000101,190,000 7.06% 277,014,00030,551,000107,565,000 7.06% 379,489,00034,638,000120,860,000 7.06% 482,051,00038,809,000120,860,000 7.06% 584,691,00043,058,000127,749,000 7.06% 687,504,00047,271,000134,775,000 7.06% 790,510,00051,678,000142,188,000 7.06% 893,720,00056,288,000150,008,000 7.06% 997,145,00061,114,000158,259,000 7.06% 10100,798,00066,165,000166,963,000 7.06% 15123,427,00094,787,000218,214,000 7.06% 20154,629,000130,568,000285,197,000 7.06%	Years from the DateTier 1Tier 2Valuation DatePlan)Plan)BothTier 1Tier 20\$ 72,348,000\$ 22,666,000\$ 95,014,000 7.06% 1.67% 174,632,00026,558,000 $101,190,000$ 7.06% 1.67% 2 $77,014,000$ $30,551,000$ $107,565,000$ 7.06 1.67 379,489,000 $34,638,000$ $114,127,000$ 7.06 1.67 4 $82,051,000$ $38,809,000$ $120,860,000$ 7.06 1.67 5 $84,691,000$ $43,058,000$ $127,749,000$ 7.06 1.67 6 $87,504,000$ $47,271,000$ $134,775,000$ 7.06 1.67 7 $90,510,000$ $51,678,000$ $142,188,000$ 7.06 1.67 9 $97,145,000$ $61,114,000$ $158,259,000$ 7.06 1.67 10 $100,798,000$ $66,165,000$ $166,963,000$ 7.06 1.67 20 $154,629,000$ $130,568,000$ $285,197,000$ 7.06 1.67	Years from the ValuationTier 1Tier 2DatePlan)Plan)BothTier 1Tier 2Both0\$ 72,348,000\$ 22,666,000\$ 95,014,000 7.06% 1.67% 5.77% 1 $74,632,000$ $26,558,000$ $101,190,000$ 7.06% 1.67% 5.77% 2 $77,014,000$ $30,551,000$ $107,565,000$ 7.06 1.67 5.53 3 $79,489,000$ $34,638,000$ $114,127,000$ 7.06 1.67 5.42 4 $82,051,000$ $38,809,000$ $120,860,000$ 7.06 1.67 5.33 5 $84,691,000$ $43,058,000$ $127,749,000$ 7.06 1.67 5.17 7 $90,510,000$ $51,678,000$ $142,188,000$ 7.06 1.67 5.10 8 $93,720,000$ $56,288,000$ $150,008,000$ 7.06 1.67 5.04 9 $97,145,000$ $61,114,000$ $158,259,000$ 7.06 1.67 4.98 10 $100,798,000$ $66,165,000$ $166,963,000$ 7.06 1.67 4.92 15 $123,427,000$ $94,787,000$ $218,214,000$ 7.06 1.67 4.59

Assumptions used

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1. 8% interest; 6-1/2% salary scale.

- 2. Total number of active members remains the same; total inflationary payroll increases are graded from 6-1/2% to the long term level of 5-1/2% over the next 5 years.
- 3. 25% of present employees change to new "L.A. Type" Plan and 50% of all future employees elect the new Plan.
- *Normal Cost contribution rate only.
 - **Savings equal to about 1.65% of total General payroll on account of an immediate transfer of current members to the "L.A. Type" Plan are also included.

SECTION VII

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POSSIBLE SOCIAL SECURITY TERMINATION

Purpose and Form of the Study

As part of this assignment, we were requested by the County to make an actuarial study on the possible termination from Social Security coverage by Fresno County and its employees. The study has used the statistical and financial information available from the County as to the membership as of April 8, 1982.

The main purposes of this assignment were to analyse the pros and cons of withdrawing from Social Security and to provide the necessary cost and benefit basis for the Board of Supervisors to be able to make an informed decision on the question.

The following topics are covered in this section:

- a. What level of benefits are needed at retirement?
- b. What level do you already have?
- c. How may Social Security coverage be replaced?
- d. What will it cost?
- e. The basis for making the decision.
- f. The pros and cons of terminating Social Security coverage.

What Level of Benefits Is Needed at Retirement?

The usual purpose of a pension plan is to provide employees with an income after retirement, which when combined with other sources of retirement income, will give the employee an "adequate" level of financial support. "Adequate" is defined as the amount of income sufficient to provide a standard of living comparable to what a person was enjoying prior to retirement. In determining this required amount, it is first necessary to estimate those expense items which will either be reduced or eliminated after retirement. These items include income taxes, Social Security taxes, contributions to the County Pension Plan, other work related expenses, personal savings and investments. Because of these reductions and favored tax treatment after retirement, an individual's standard of living at retirement can be provided at a level lower than his pre-retirement income.

	Percentage of Income N	ecessary @ Retirement
Gross Pre-Retirement	Member Covered	Member Not Covered
Income Before Taxes	<u>Under Social Security</u> *	Under Social Security
\$15,000	59%	75%
25,000	51	67
35,000	46	62

*Percentages here are lower because Social security retirement benefits received are not taxable.

The income replacement ratios shown above expressed as percentages of pre-retirement gross income for a single person, both with and without Social Security coverage. The salary used in the examples ranges from \$15,000 to \$35,000 and reflects the general salary levels at retirement of the present Fresno County employees. We have assumed all employees will retire at age 62, the present average age at which the General members are retiring in Fresno County.

In connection with the level of benefits needed, it should be noted that it not only is important to <u>start</u> the retirement benefit at a level that supports the member's preretirement standard of living, but it is also important (if possible) to provide for some increases in benefits after retirement such that the person's standard of living may be able to be maintained.

In the table below, we show the percentages of income necessary to maintain the preretirement standard of living for a member retiring at age 62.

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What Benefits Do You Already Have?

A first step in deciding whether or not to terminate Social Security coverage is for the members and the County to know what benefits are presently available to the County employees under the County Plan and under Social Security coverage.

County Plan

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We have summarized in Section VIII(i) the major provisions of the Present County Plan. That section describes the service and disability retirement benefits, the death benefits, and the cost of living benefits for both the General and Safety members. The years of service and age requirements are given for each benefit.

Social Security (Major Provisions)

In general, Social Security benefits are paid to workers, their dependents or their survivors. The amount of monthly cash benefits paid by Social Security is based principally upon the following factors:

- a. The average earnings upon which Social Security taxes were paid, excluding earnings for certain years and adjusted for changes over the years in the average earnings of the nation's workers.
- b. The number and kind of family members.
- c. Consumer Price Index changes that occur after becoming eligible for benefits.

Retirement benefits are based on years of covered service and average covered salary. Full benefits are paid at age 65 but are reduced for earlier retirement. The minimum retirement age is 62, with the benefit at that time being 80% of the full benefit. Benefits are slightly increased for each year retirement is delayed beyond age 65. There are certain restrictions on the amounts of earnings after retirement until age 72.

The spouse over age 65 will, in general, receive 50% of the worker's retirement benefit. The spouse can draw benefits starting at age 62. The spouse cannot receive a "double benefit", but is entitled to the greater of the actual Social Security benefit earned by the spouse or the benefit being received as the spouse of the worker. A spouse can draw a benefit at any age if caring for the worker's child who is under age 16.

The definition of being disabled is very stringent and the worker, in general, must be covered under Social Security in 5 of the last 10 years. The worker's disability benefit is the same as the age 65 retirement benefit, if the average earnings on which the benefits are based are the same. The family benefits paid are similar to those described under retirement benefits. On the death of the <u>active</u> worker, the spouse is entitled to a benefit at any age if there are dependent children of the worker under age 16. If there are no children under age 16, the spouse is entitled to a Social Security benefit starting at age 60. Generally 75% of the member's benefit is payable to the widow and to each eligible child, subject to the maximum family benefit. A lump sum of \$255 is also paid to an eligible beneficiary on the death of the active worker.

Family benefits (payable to a member of the worker's family) are certain percentages of the worker's amounts. The following shows the percentages before applying any early retirement reductions:

- a. Wife or husband 50% of member's benefit while member is alive.
- b. Child 50% of member's benefit while member is alive or 75% if member is dead.
- c. Widow or Widower benefit equal to the member's benefit if widow(er) is over age 65 or 75% if still young and caring for member's child.

The maximum family benefit under retirement or survivor cases is about 175% of the worker's full benefit. In disability cases, the family maximum ranges from 100% of the member's full benefit at very low wage levels to 150% at higher wage levels.

On the death of the <u>retired</u> worker, the amount the widow(er) age 65 receives is changed to the full amount the worker was receiving. Lesser amounts are paid to the widow(er) at age 60 (71.5%) or at age 62 (82.9%).

Social Security benefits are automatically increased each year. This increase reflects the <u>full</u> change in cost-of-living as measured by the Consumer Price Index.

Both the employee and the County pay the same Social Security tax. The Social Security tax rate schedule is shown below, expressed as a percentage of covered salary:

Year	Social Security	Hospital Insurance	Total
1981	5.35%	1.30%	6.65%
1982 -84	5.40	1.30	6.70
1985	5.70	1.35	7.05
1986 -89	5.70	1.45	7.15
1990	6.20	1.45	7.65

The maximum covered salary for 1982 is \$32,400. The maximum taxable earnings base will increase automatically to keep up with increases in the average wages and salaries of American workers.

Medicare benefits are ordinarily payable only to persons age 65 or older, but younger disabled persons can also qualify. The benefits are of two kinds: Part A is a hospital insurance benefit and everyone covered by Social Security receives this benefit. These benefits cover in-patient hospital, skilled nursing home, and home health agency costs. Part B is a supplemental medical insurance benefit. This covers doctors' costs and many out-patient costs. Those enrolling under the medical insurance plan (Part B) must pay a monthly premium to receive these benefits. To be entitled to Part B benefits, you need not be covered by Social Security.

A person not covered by Social Security (or receiving a dependent's benefit) can now purchase at age 65 Part A coverage for \$113 per month and Part B coverage for \$12.20 per month.

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How May Social Security Coverage Be Replaced?

If Fresno County terminates Social Security coverage, the County's present employees will lose certain Social Security benefits. We list below for each type of benefit the possible beneficiaries of future Social Security benefits that would be affected:

1. Retirement or disability benefits -

the member, the spouse, a minor child

2. Survivor benefits (death of active member) -

the widow or widower, the mother of minor child, minor children, dependent parents

3. Hospital insurance (Medicare) -

the member, spouse or widow(er)

Some of the above benefits to dependents run concurrently, that is, they are also received by the dependent while the member is alive. There are certain limitations on maximum family benefits. All benefits have the cost of living feature, without restriction as to maximum.

Some employees will lose <u>all</u> of the above Social Security benefits (generally, if they have less than 10 years of Social Security coverage and continue working for the County. Some employees will lose only part of the benefits. Most Social Security benefits will be smaller than they otherwise would have been had the coverage continued. Most of the employees will lose the possibility of collecting Social Security disability benefits.

Replacement Decisions To Be Made

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In general, the "replacement" benefits should be based on the current Social Security provisions. The amounts of benefits and the value of any "residual" Social Security benefits should be taken into account if the program is to be terminated. Those employees who have at least 10 years of service with the County are <u>already</u> "fully covered" under Social Security and will be enitled to receive some service retirement benefit or some survivor's benefit. What will be lost (or be needed to be replaced) is the <u>difference</u> between the Social Security benefit, if continued, and the residual Social Security benefit if terminated. For both equity and cost considerations, all residual Social Security benefits should be taken into account in designing the Replacement Program.

The actual Replacement Program may either be similar to Social Security in as many respects as possible or be a substantially different type of a benefit package.

Source of the Replacement Package

There are at least two sources of possibly replacing benefits lost by terminating Social Security coverage - the 1937 County Act and a Life Insurance Company.

We believe the following possibilities exist for further coverage under the 1937 County Act:

1. Service Retirement Benefits

- a. If the County terminates Social Security coverage, one change is definitely required under the 1937 County Act. The present Social Security coordination benefit formula at the \$350 monthly salary level must be eliminated for both General and Safety members' future service. It is also possible to adopt the <u>full</u> benefit formula for all service (past and future).
- b. The 1937 Act has only one Safety Member basic benefit formula so no change could be made here. However, for the General members, there are other higher basic benefit levels (Sections 31676.13 and 31676.14) which might be considered.
- c. The County now has a 3% maximum C.O.L. benefit. Under the County Act it is possible to increase this maximum to a higher level.

2. Disability Benefits

a. Step 1c (under Service Retirement) could also be taken for both groups to increase the C.O.L. position of all County Plan disability benefits.

3. Death Benefits

- a. The Survivor Death Benefit Provision under Article 15.5 of the County Law is available to both groups and would help to replace lost Social Security death benefits on the death of active members.
- b. A higher than 3% C.O.L. benefit could be adopted to replace this part of the Social Security C.O.L. benefit.

To the extent that the full replacement of lost Social Security benefits may not be able to be achieved (or could not be afforded) through modification of the County's Present Retirement Plan, an insurance company would also be available as a means to complete the job. The following possibilities exist through an insurance company:

1. Service Retirement Benefits

A possibility permitted the County is to replace some of the lost Social Security benefits by setting up a Deferred Compensation Plan through an insurance company and include all the County's employees in it. If the Plan is properly set up, such employee salary reductions would not be taxable until the money was actually received by the employee. The "deferred" amounts would build up with interest and, depending on the vesting provisions, will ultimately belong to the employees. The employee would receive his or her account balance at the time of terminating County service. In the case of disability, service retirement or death, the account balance could be taken in the form of a monthly payment, rather than as a lump sum, and could provide some of the Social Security monthly benefit replacement needed. Also, if the Deferred Compensation benefit is large enough this method might be used to pay for the Medicare Program coverage at age 65, if the member was not "fully" covered by Social Security at that time.

2. Disability Benefits

A long-term disability program is also available through an insurance company. This would be an especially good method to replace Social Security disability benefits because the disability requirements to receive a benefit could be made as strict as those used by Social Security itself.

3. Death Benefits

Part of the death while active Social Security benefits could be obtained through the Survivors' Death Benefit Provision of Article 15.5. It is also possible to have additional life insurance coverage. The value of such life insurance coverage might be used to either replace the balance of the lost Social Security survivor death benefits or to "offset" some other Social Security benefits unable to be replaced directly.

What Will It Cost To Make the Change?

In order to be able to calculate the effect on County and member costs if any changes are to be made in the Present County Retirement Plan, it is necessary to develop an appropriate base for such costs.

Preliminary to this "Possible Social Security Termination Study", we have completed a cost update of the County's Present Retirement Plan. In that study, based on the experience of the active and retired County members, we have developed various actuarial assumptions appropriate to Fresno County. The assumptions developed are those set forth in Section VIII(ii) of this report and these have been used in this study.

We summarize below the County and member contribution rates necessary for the Present County Plan, reflecting this updated study. These rates provide the cost base from which the financial considerations of the possible termination of Social Security coverage should be studied.

Recommended Present Plan Rates*

		Mem	bers		
County	Ge	neral	Safety		
	Age		Age		
	25	5.91%	21	6.96%	
13.60%	35	6.42	25	7.11	
	45	7.09	30	7.38	

*County rates as a percentage of total salaries; Member rates as a percentage of monthly salary in excess of \$350.

Because the <u>full</u> replacement of all lost or reduced Social Security benefits can not be achieved through the 1937 County Act alone, part of the replaced benefits for service retirement, disability retirement and death would have to be obtained through a life insurance company. In this Section we show "representative" life insurance company cost figures for the various benefits available through this source.

In the Deferred Compensation area, the size of the resulting benefit depends largely on the ability of the insurance company to invest the contributions. The program is to be long term. Note should be taken that the annuity purchase rates a life insurance company quotes are the "current rates" that now hold and these are <u>not</u> guaranteed for all years to come. For each company there will be a large difference between its "current" annuity quotations and its "guaranteed" annuity purchase rates. In the representative cost figures shown, we have used rates mid-way between the current and the guaranteed. Insurance companies still use separate annuity purchase rates for men and women. If the County purchases annuities, it should insist that the purchase rates are on a unisex basis.

The insurance company would write the Deferred Compensation Program such that employee taxes would be deferred. The contributions by the County and by the members could be on either a compulsory or a non-compulsory basis. The County contributions could either be fully or partially vested. In connection with any Long-Term Disability benefits purchased through a life insurance company, there will be a maximum (ranging between 65% and 75% of salary) put on the total disability benefits received from all sources (County Plan, Social Security, Workers' Compensation, etc.). These maximum restrictions substantially reduce the effective disability coverage that is being provided to the members by the insurance company.

We summarize below the costs to make various changes in the County's Retirement Program, both the 1937 County Act changes and the Insurance Company changes. If <u>more</u> <u>than one</u> change is made in the 1937 County Act benefits, the total costs may be <u>greater</u> <u>than</u> the sum of the individual costs. This is because some benefits are interrelated and one change influences the costs of another.

Possi	ble C	hange	s in Present 1937 County Act Benefits	Cost (% of Salary)
1.	Gene	ral M	embers:	
	a.	Char to <u>fu</u>	nge Section 31676.12 (Present Modified Formula) Ill formula for all service	
		(1) (2)	County Member	.29% .46%
	b.	for s servi	nge Section 31676.12 to full formula ervice to date and change future ce to 31676.14 (a benefit slightly er than 31676.12)	
		(1) (2)	County Member	.53% .33%
	C.	Chan maxi	nge present <u>actives</u> from 3% C.O.L. mum to 4%	
		(1) (2)	County Member	.71% 1.15%
	d.	Add S	Survivor's Allowance under Article 15.5*	
		(1) (2)	County Member	.10% .10%

*This benefit only partially replaces Social Security benefits. More complete Social Security replacement can more easily be accomplished using Group Insurance.

2. Safety Memb	ers:
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	a.	Change Section 31664 (Present Modified Formula) to <u>full</u> formula for all service	
		 County Member 	•29% •39%
	b.	Change present actives from 3% maximum C.O.L. to 4%	
		 County Member 	1.35% 1.33%
	c.	Add Survivor's Allowance under Article 15.5*	
		 County Member 	.14% .14%
		*This benefit only partially replaces Social Security benefits. More complete Social Security replacement can more easily be accomplished using Group Insurance.	
Poss	sible A	ddition of Insurance Company Benefits	Cost (% of Salary)
1.	Defe	erred Compensation*	
	a. b.	General Members Safety Members	11.25% 11.00%
		*Could be voluntary on the part of the employee. Could have less than 100% vesting on the part of the County contributions.	
2.	Grou	p Life Insurance*	
	a. b.	General Members Safety Members	.50% .76%
	*	*Lump sum benefit is a multiple of salary as shown below, depending on the age at death: 9.0 x salary at age 20, decreasing by .1 x salary per age to 8.0 x at age 30, then by .2 x to 5.0 x salary at age 45, then by .3 x to .5 x salary at age 60 and remaining at that level to age 69 for General members. For Safety members benefit stops at .8 x salary at age 59.	

- 3. Long Term Disability Program:***
 - a. General Members
 - b. Safety Members

*******Description (see below)

- (1) Benefit is 60% of salary at disability per month, made up of:
 - (a) Contribution of 11.25% for General and 11.00% for Safety members to the Deferred Compensation Plan.
 - (b) Balance to be taken as a monthly allowance, but limited to a <u>total</u> of 75% of salary, at disability, when taking into account disability benefits received from <u>all</u> other sources.
- (2) Disability requirements are as strict as those of Social Security.
- (3) Coverage and benefits stop at age 57 for Safety members and age 62 for General members.

.78%

.84%

SECTION VII (vi)

The Basis of Making a Decision

We show below our <u>Proposed Replacement Program</u> if Social Security coverage is to be terminated by the County. This Replacement Package follows closely the <u>specific</u> types of Social Security benefits which will be lost or reduced. You will note we have recommended that large amounts of contributions be put into a Deferred Compensation Program and that only minor portions of the total replacement package come from 1937 County Act changes. This is because in an inflationary environment a Deferred Compensation Program will provide more control on costs than would an increase in benefit formula based on final average salary. Although the <u>need</u> is there for a higher Cost-of-Living maximum than 3%, this is a very costly type of benefit. Again, the Deferred Compensation Program has been suggested because it is almost solely based on investment earnings and these should be higher in an inflationary environment than at other times.

A. Proposed 1937 County Act Changes

1. Full formula for all service under Section 31676.12 for General members and under Section 31664 for Safety members. Both would have a 3% C.O.L.

B. Proposed Insurance Company Benefits

- 1. Deferred Compensation (100% vested to employee):
 - a. General Members 11.25% of salary contribution.
 - b. Safety Members 11.00% of salary contribution.

2. Group Life Insurance:

- a. General Members coverage to age 70 (or termination of employment <u>except</u> by Life Insurance Company qualified disability)
- b. Safety Members coverage to age 60 (or termination of employment except by Life Insurance Company qualified disability).
- c. Benefit is taken as a lump sum <u>or</u> as an optional selection. The lump sum is a multiple of salary depending on the age at death while an active member or while disabled under the Insurance Company Program and ranging from 9 times at age 20 to one-half at age 70. There is no benefit for Safety members age 60 or over.
- d. Group Life Insurance premiums are waived to age 70 for General members and to age 60 for Safety members if the member becomes disabled under the Insurance Company Long-Term Disability Program.

- 3. Disability Replacement Long-Term Disability Program:
 - a. Benefit is 60% of salary <u>at date of disability</u> made up of the following two pieces:
 - Contribution of 11.25% of salary for General members and 11.00% of salary for Safety members at <u>disability</u> is made to the Deferred Compensation Program.
 - Balance is paid as a monthly allowance. These amounts are limited in total to 75% of salary at disability (when taking into account disability benefits received from all other sources - for example, County Plan or Social Security).
 - b. Disability requirements are as strict as those of Social Security.
 - c. Disability coverage and disability benefits stop at age 57 for Safety members and age 62 for General members at which time the Deferred Compensation benefit begins.

C. Proposed Medicare Replacement

A source of funds will be built up to buy at age 65 replacement of Medicare coverage for those members not entitled to this coverage from another source.

Level of Benefits - Before and After

In order to compare the total benefit levels under the Proposed Replacement Program (if Social Security coverage is terminated) with those of the Present Benefit Program, we have prepared tables showing projected benefits for service retirement, disability retirement and death, using representative ages, sex, salaries and classification. The present monthly salary bases used reflect your own employee salary statistics.

The tables showing the projected benefit comparisons appear as Table 1 (Service Retirement), Table 2 (Disability Retirement) and Table 3 (Death Benefit).

The projected amounts for Tables 1 and 2 have been expressed as percentages of anticipated final salary. Inflationary salary increases of 5-1/2% per year have been used in the projections. Because your present County benefit has a 3% Cost of Living (C.O.L.) provision, all service and disability benefits have been converted to an "equivalent" 3% C.O.L. basis so that more appropriate comparisons could be made.

In each of the tables we have calculated the ratio of the total new benefit to the total present benefit so that benefit gains or losses could be established more easily. Ratios have been calculated assuming a C.O.L. level of 3% per year. We have also shown what would happen to the comparison ratios if the C.O.L. level that ultimately materializes under Social Security were to be 5% per year rather than 3%.

In Table 1 age 62 has been used as the General members' retirement age and age 57 for the Safety members. Because the minimum age of drawing Social Security benefits on retirement is age 62, the Safety members' age 62 Social Security benefits were reduced actuarially to corresponding age 57 levels.

In Table 2 it should be noted that because of the very strict Social Security disability requirements, it is entirely possible (and maybe even probable) that a member qualifying for a County Plan disability benefit will <u>not</u> be able to qualify for a Social Security disability benefit.

Table 3 shows the projected County Plan and Social Security benefits in the case of the death of the active member. The actual Social Security benefit is a varying amount of monthly benefit depending upon the status of the member's dependents on the date of the member's death. To be able to compare present benefits with possible replacement benefits, the varying monthly amounts have been converted into "equivalent" lump sum values, expressed as multiples of the annual salary at the time of death. The table shows attained age (present age) of the member, sex of member, past years of service, age at death, and present monthly salary. The information on family dependents used in the calculations is that of another county, which has provided us considerable detailed information for a study made for them. We believe the use of this family dependent data is appropriate for use in your County in these projections of Social Security death benefits.

In reviewing these tables, the following observations should be made:

- 1. Table 1 (Projected Service Retirement Benefits):
 - a. This table reflects benefits for the member only. <u>No concurrent benefit</u> to member and spouse under Social Security has been taken into account. <u>No continuance</u> to a spouse on the death of the retired member has been taken into account.
 - b. Examples of deferred compensation benefit amounts reflect mid-way between high interest earnings and low interest earnings and may be viewed as "dependable to count on" for comparison purposes.
 - c. Based on the 3% C.O.L. level comparisons, most of the cases show increases in total benefits under the Replacement Package. Increases are generally less than 10%.
 - d. Based on the 5% C.O.L. level comparisons, the "gains" or increases are less than the 3% basis. The General members and Safety members have some gains and some losses. The General male members and Safety members fare slightly better than the female members.
- 2. Table 2 (Projected Disability Benefits):
 - a. Disability benefits, which will tend to be lost if Social Security coverage is terminated, cannot be completely replaced, even on a single life basis.
 - b. On the 3% C.O.L. basis, benefits for all members tend to be reduced about 10% to 20% below present benefits. This is primarily because <u>all</u> Social Security disability coverage is lost five years after Social Security is terminated <u>and</u> because the insurance companies have certain maximums set for the total disability benefit from all sources.
 - c. On the 5% C.O.L. basis of comparison, losses range between 20% and 30% and none of these take into account concurrent benefits to spouses or to minor children.

- 3. Table 3 (Projected Death Benefits):
 - a. Under this replacement benefit all members gain, some substantially. This holds for both 3% and 5% C.O.L. levels.
 - b. All single members gain here because the group insurance is for <u>all</u> members not just married members (as in Social Security).

The above descriptions took into account <u>single lives</u> (except in the case of death benefits). What happens in connection with <u>concurrent benefits</u> (member and spouse or children together) <u>or</u> in connection with the <u>continuation of the benefit</u> to the spouse <u>on</u> the death of the retired member?

1. General Male or Safety Service Retirement:

Here the spouse of the member loses the most (concurrent benefits or continuance) if the spouse is not employed.

2. Female Service Retirement:

Spouse probably will not lose here unless unemployed.

3. General Male or Safety Disability Retirement:

Spouse loses most if not employed. If employed, probably will not lose. If children, will lose on concurrent benefits.

4. Female Disability Retirement:

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There will probably be no loss to the spouse but there will be a loss because of minor children.

	to Present iterializes C.O.L.****	$^{.98\%}_{94}$.94% 	1.07 .99% 1.05	-47 .	3% per intage at
	Ratio of New to Present If C.O.L. Materializes 3% C.O.L. 5% C.O.L.*****	1.06% .98 1.11	1.00% .91	1.04% .98 1.04	*Retirement age is 62 for General members and 57 for Safety members. **If spouse, age 62, is not working or entitled to a Social Security benefit in his or her own right, the above Social Security amount should be multiplied by 1.47.	<pre>***These are the actual benefits projected to be paid but they are not on the same C.O.L. basis unless the C.O.L. which materializes under Social Security is 3% per year. (The Life insurance Company Deferred Compensation benefits at retirement age have been converted into an "equivalent" 3% C.O.L. benefit.) ****If a 5% C.O.L. materializes under Social Security, these would be the ratios of the new and present benefits. ****The Social Security Benefit at age 62 for the Safety Members has been reduced by an early retirement factor to give the appropriate equivalent percentage at age 57. When the member reaches age 62, he will draw the Social Security age 62 benefit.</pre>
	ated) Total***	130.2% 104.2 104.3 104.3	124.6% 110.4 115.4	121.4% 98.2 97.2	iount should b	alizes under S lent" 3% C.O. e appropriate
	.S. Terminated) <u>L.I.</u> <u>Tota</u>	38.5% 25.6 14.3 4.4	32.9% 21.8 12.2	29.7% 29.7% 19.6 3.4	scurity am	ch materi in "equiva" equiva to give th
INEFITS	Projected Benefit (S.S. inty Social an .O.L. <u>Security**</u>	0% 19.5 21.3	0% 24.6	$ \begin{array}{c} 2.2.2 \\ 0.2.3 \\ 15.2 \\ 15.2 \end{array} $	above Social Se	he C.O.L. whi onverted into a benefits. ement factor
TIREMENT BE f Final Salary)	Projec County Plan 3% C.O.L.	91.7% 78.6 78.6 78.6	91.7% 78.6 78.6	0.00 91.7% 78.6 78.6 78.6	own right, the a	, basis unless t ge have been co sw and present or an early retin nefit.
PROJECTED SERVICE RETIREMENT BENEFITS (as a Percentage of Final Salary)	Continues) Total***	123.0% 106.0 101.5 97.5	124.9% 109.9 106.7	116.5 $\%$ 99.9 93.3	t in his or her o	he same C.O.L t retirement ag ratios of the ne een reduced by urity age 62 bei
PROJECTE (as	Projected Benefit (S.S. County Social 1an 3% Social C.O.L. Security**	32.6% 28.8 22.2	34.8% 33.1 30.8	25.9% 22.6 17.7	Safety members. I Security benefit	y are not on the second penefits a would be the fembers has been been as the social Second se
	Projected County Plan 3% C.O.L.	90.4% 77.2 75.3	90.1% 76.8 75.9	90.6% 77.3 75.6 75.6	d 57 for Sa a Social S	aid but the Compensat urity, these he Safety M will draw t
	Present Monthly Salary	\$1,400 1,800 2,100 2,300	1,100 1,400 1,600	\$1,600 \$1,600 2,300 2,500 2,500	nembers an entitled to	y Deferred y Deferred Social Secu e 62 for th age 62, he
	Total Years at Retirement*	30 0 0 2 3 7 3 3 3 6		3 3 3 8 9 3 3 3 8 9 9	*Retirement age is 62 for General members and 57 for *If spouse, age 62, is not working or entitled to a Socia	<pre>***These are the actual benefits projected to be paid but they are not on the same C.O.L. basis unless the C.O.L. which materializes under Social Secur year. (The Life insurance Company Deferred Compensation benefits at retirement age have been converted into an "equivalent" 3% C.O.L. benefit.) ****If a 5% C.O.L. materializes under Social Security, these would be the ratios of the new and present benefits. ****The Social Security Benefit at age 62 for the Safety Members has been reduced by an early retirement factor to give the appropriate equivalent age 57. When the member reaches age 62, he will draw the Social Security age 62 benefit.</pre>
	Past Years of Service	General Male Members 27 0 37 5 47 15 57 25	General Female Members 27 0 37 5 47 15 5 5 47 15	0 15 25 25	ment age is se, age 62, i	(The Life ins (The Life ins 6 C.O.L. ma ocial Securi . When the r
	Present Age	<u>General Ma</u> 27 37 57	General Fe 27 37 47 57	Safety Members** 22 0 32 5 52 15 52 25	*Retire **If spou	***These a year. (****If a 59 *****The S age 57.

COATES, HERFURTH & ENGLAND, INC.

-64-

Table 1

FRESNO COUNTY 4/8/82

7/9/82

	*	er er	.78% .75 .74	er	.75% .69 .67		.78% .76 .77	sabled	Ê	poses,
esent	s 5% C.O.L.****	After 62		After 62	.75 .69	62	.78 .776	the di	er yeai	on pur
ew to Pr	zes 5% C.	To 62	.78% .87	T0 62	.75% .80 .79	After 62	.70% .77 .74	ssser of	is 3% pe	For comparison purposes,
Ratio of New to Present	If C.O.L. Materializes 3% C.O.L. 5	After 62	.89% .82 .79	After 62	.86% .76 .72	To 62	.86% .83 .82	is the le	Security	
Ка	C.O.L. N 3%	To 62	.89% .96	To 62	.86% .89 .85	After 62	.78% .83 .79	benefit	r Social	i2 (or 57
	If Total**	After 62	66.0% 62.2 60.5	After 62	66.0% 62.2 60.5	To 62	76.4% 69.2 75.6	The maximum family benefit is the lesser of the disabled	zes unde	ter age (
(ted)		1'o 62	66.2% 72.5 71.3	To 62	66.2% 72.5 71.3	After 62	69.4% 69.4 72.9	naximun	nateriali	lefits aft
Termine	**	After 62	32.7% 22.6 15.5	After 62	32.7% 22.6 15.5	To 62	26.4% 19.2 10.1		. which n	ation ber
enefit (S.S.	L.I.***	62	32.9% 32.9 26.3	To 62	32.9% 32.9 26.3	After 62	19.4% 19.4 7.4	ied by 1.5	the C.O.L	1 Compens
Projected Benefit (S.S. Terminated)	Social Security*		%000		%00%	To	% 0 0	l be multipl	basis unless	und Deferred
	County Plan 3% C.O.L.		33.3% 39.6 45.0		33.3% 39.6 45.0		50.0% 50.0 65.5	se factor wil	same C.O.L.	62" (or 57) £
fit s)	Total**		74.2% 75.7 76.2		77.0% 81.4 83.5		88.8% 83.6 92.4	curity percentag member's P.I.A.	are not on the same C.O.L. basis unless the C.O.L. which materializes under Social Security is 3% per year.	benefits "to age 62" (or 57) and Deferred Compensation benefits after age 62 (or 57). C.O.L. benefit.
Projected Benefit (S.S. Continues)	Social Security*		40.9% 36.1 31.2		43.7% 41.8 38.5		38.8% 33.6 29.0	ocial Securi % of the mer	but they are	
Pro (S	County Plan 3% C.O.L.		33.3% 39.6 45.0		33.3% 39.6 45.0		50.0% 50.0 63.4	16, this S igs or 150	to be paid	Company n "equivale
	Present Monthly Salary		$\$1,400\1,800\2,100$		$\$1,100\1,400\1,600$		$$1,600\ 2,000\ 2,300$	s than age ithly earnir	projected	Print Insurance
	Age at Disability	bers	40 50 55	embers	40 50 55	* *	40 55	*If the member has a child less than age 16, this Social Security percentage factor will be multiplied by 1.50. worker's average indexed monthly earnings or 150% of the member's P.I.A.	$^{\ast\ast}These$ are the actual benefits projected to be paid but they	*** These are representative Life Insurance Company L.T.D. these benefits have been converted to an "equivalent" 3%
	Past Years of Service	General Male Members	0 15	General Female Members	0 15	Safety Members****	0 7 15	e member l er's averag	e are the a	e are repre : benefits h
	Present Age	General	25 35 45	General	25 35 45	Safety A	25 35 45	*If th work	**Thes	***Thes these

****If a 5% C.O.L. materializes under Social Security, these would be the ratios of the new and present benefits.

*****This assumes the Safety Member disability is service connected.

COATES, HERFURTH & ENGLAND, INC.

-65-

7/9/82

Table 2

FRESNO COUNTY 4/8/82

PROJECTED DISABILITY RETIREMENT BENEFITS (as a Percentage of Final Salary)

C

Table 3		t Lump Sum ializes .O.L.***		1.36% 1.97 1.54		1.51% 2.08 1.64		1.43% 2.08 1.71		cribed below:		f death. In this	
		Ratio New to Present Lump Sum If C.O.L. Materializes <u>3% C.O.L. 5% C.O.L.***</u>		1.49% 2.15 1.67		1.66% 2.29 1.84		1.58% 1 2.27 2 1.86 1		varying amount of monthly benefit depending on the number and ages of the dependents and is described below:		For comparison purposes, the varying monthly amounts of Social Security have been converted into lump sum values of multiples of the annual salary at the time of death. In this conversion the effect of a 3% C.O.L. feature has been taken into account.	
		Total		7.80x 6.72x 4.70x		7.80x 6.66x 4.54x		7.80x 6.60x 4.56x		ages of the c	Amount.	f the annual	
		"minated) enefit** Deferred Comp.		1.8x 1.8x 1.1x		1.8x 1.8x 1.1x		1.8x 1.8x 1.1x		number and	ry Insurance	f multiples o	
		Lefit (S.S. Terminated Lump Sum Benefit** Group Deferred Ins. Comp.		6.0x 3.5x 2.0x		6.0x 3.5x 6.0x		6.0x 3.5x 2.0x		ending on the	.I.A. = Prima	sum values of	
Y 4/8/82	I BENEFITS	Projected Benefit (S.S. Terminated) Lump Sum Benefit** Social Group Deferred Security Ins. Comp.		0 1.42x 1.60x		0 1.36x 1.44x		0 1.30x 1.46x		y benefit dep	e 60, where P	ed into lump	
FRESNO COUNTY 4/8/82	PROJECTED DEATH BENEFITS	County Plan 3% C.O.L.*		20.0% 23.8 27.0		20.0% 23.8 27.0		50.0% 50.0 65.5		ount of monthly	.500 P.I.A. .A. .715 P.I.A. beginning at age 60, where P.I.A. = Primary Insurance Amount.	been converte	
FR	PROJ	(S.S. Continues Social Security**		5.22x 3.12x 2.81x		4.70x 2.91x 4.95x		4.95x 2.91x 2.45x			= 1.500 P.I.A. P.I.A. 5 = .715 P.I.A. b	l Security have nto account.	
		Projected Benefit (S.S. Continues) County Plan 3% Social C.O.L.* Security**		20.0% 23.8 27.0		20.0% 23.8 27.0		50.0% 50.0 63.4		**The Social Security Benefit on the death of an active worker is a	Widow(er) + 1 child less than age 16 = 2 X .750 = 1.50 Widow(er) + 2 children less than age 16 = 1.750 P.I.A. Widow(er) <u>without</u> any children less than age 16 = .71	nounts of Socia as been taken i	
		Present Monthly Salary		\$1,400 1,800 2,100		\$1,100 1,400 1,600		\$1,600 2,000 2,300	ial salary.	he death of an	ld less than age ldren less than t any children]	ing monthly ar .0.L. feature h	
		Age At Death	LS .	40 50 55	bers	40 50 55		40 50 55	*Expressed as a percentage of final salary.	Benefit on t	w(er) + 1 chi w(er) + 2 chi w(er) withou	ses, the vary ct of a 3% C.	
		Past Years of Service	General Male Members	0 7 15	General Female Members	0 15	embers	. 0 7 15	ed as a perc	sial Security	a. Wido b. Wido c. Wido	arison purpo ion the effe	100
		Present Age	General A	25 35 45	General F	25 35 45	Safety Members	25 35 45	* Express	**The Soc		For comp. conversi	***16 ~ 50/

***If a 5% C.O.L. materializes under Social Security, these would be the ratios of the lump sums.

COATES, HERFURTH & ENGLAND, INC.

-99-

7/9/82

Level of Costs - Before and After

The proposed Social Security contribution rates (Present Law) are set forth below. The factor of "2" indicates these tax rates are paid by both the members and the County.

Year	Total Tax Rate
1982-84	6.70% x 2 = 13.40%
1985	7.05% x 2 = 14.10%
1986-89	7.15% x 2 = 14.30%
1990 and later	7.65% x 2 = 15.30%

Since the termination date (if it takes place) is before January 1, 1985, we have taken the approach that 13.40% of salary is available (if needed) for Social Security replacement benefits. The increases from 13.40% as shown above for years after 1984 indicate there will be savings from this source to both the County and the members. In addition, because of the use of deferred compensation with its deferred tax payments, there will be increased take home pay for the members of about $1\frac{1}{2}$ % of salary.

An estimate of the cost of the "Proposed Replacement Program" (if Social Security is terminated) is shown below.

		Percentage of Salaries				
		General	Safety			
	Change	Members	Members			
a.	1937 Act changes	.75%	.68%			
b.	Deferred Compensation*	11.25	11.00			
с.	Group Life Insurance	.50	.76			
d.	Long Term Disability	.78	.84			
e.	Replace Medicare**	.12	.12			
	Total	13.40%	13.40%			

*100% vested to employees

**In the case of Medicare replacement, this coverage is to be purchased at age 65 for all present members who will not receive this benefit under Social Security, either by already having the 10 years of coverage or because their spouses have earned this benefit under Social Security. It should be noted that for <u>future</u> employees who work with the County through to retirement and are <u>not</u> entitled to this benefit from <u>any other</u> source, the required cost would be .37% of salaries of all members. Therefore, if all future employees are to receive the <u>full</u> Replacement Package, there will be a slight increase in the total cost shown above.

Pros and Cons of Terminating Social Security Coverage

General Observations

Before the "pros and cons" of Social Security termination are discussed, it would be most appropriate to look at the possible future amendments to the Social Security Program as it exists today. The kinds of changes in the Program being contemplated are reductions in benefits or delays in receiving them, as well as funding from the General Fund or juggling the Social Security funds now available.

- 1. To provide a better funding base for Social Security, mandatory coverage is being contemplated for those not now covered by Social Security.
- 2. It is suggested that full Social Security benefits should not be received at age 65 but at age 68. Present levels of benefits that would have been available at age 62 or age 65 would be substantially reduced if this change is made.
- 3. One of the main reasons for the poor funding position of Social Security is the present "unlimited" C.O.L. benefit after retirement. Different (and lower) bases are being contemplated for use to measure the changes in C.O.L. from year to year.
- 4. There appears the need for either a lower level of Social Security benefits or a higher level of Social Security contributions. Because of the extreme political consequences, it may be several years before a specific acceptable solution is found for the problem.

In connection with the possible Social Security termination, it should be noted that Social Security relates to Social Insurance. Here the primary concern is <u>social adequacy</u>, not who pays for what. The payment of Social Security benefits relates to the "<u>need</u>" of the person and not to the value of the taxes paid by him or her or for him or her. Because of this, some persons gain and some lose.

Advantages of Terminating

- 1. County costs can be reduced by eliminating the future increases in Social Security contributions. Substantial reductions in County costs can only be obtained though <u>if</u> future new employees receive only <u>part</u> of the proposed Replacement Benefits rather than all of it.
- 2. There will be more take home pay for the employees. This will result from both the elimination of the required future increases in Social Security contribution and the use of the Deferred Compensation Program, which will defer taxes on part of their salaries.
- 3. The solvency of the present Social Security System is at least questionable unless or until specific action can be taken by the Federal Government to correct it. Such necessary action is politically detrimental and will likely be a long time in coming. The source of funding the Social Security System is the active workers and their number (relative to the number of Social Security beneficiaries) is diminishing. This likely will cause even greater increases in Social Security contribution requirements up ahead.

- 4. <u>Many</u> changes are now being contemplated in the Social Security System, designed generally to either reduce benefits or to delay the eligibility age for receipt of full benefits. For a long time the proposed changes in Social Security will no doubt reflect both politics and the need to correct the problems. Social Security benefits may end up going down while the required Social Security contribution rates (taxes) are going up. Under the local Replacement Program, such a reduction in promised benefits could not legally be made in California.
- 5. There will be better control of both the benefit and cost levels of the total County Retirement Program.
- 6. Many County employees (at least 25% of them) already have enough years with the County to qualify for some Social Security benefits, so while they will lose something on Social Security termination they will at the same time gain more on the Social Security Replacement Package.
- 7. Under Social Security the low-paid employees are favored over the other employees.
 The Replacement Program would provide benefits that are in direct proportion to each employee's salary.
- 8. Because of the Social Insurance concept, many of the young employees will not receive from Social Security as much as they and their employer have contributed into it.
- 9. Many of the married women will receive benefits from Social Security related to their husbands' benefits rather than related to their own Primary Insurance Amounts. This can lead them to believe that they and their employer have made Social Security contributions but there is no "apparent" benefit being received by them for their contributions paid.
- 10. The earliest retirement age for the County's members is age 50. Some of them could (if they wanted to) complete their years for qualifying for Social Security benefits after retirement and receive these in addition to their County benefits.
- 11. Currently, as in most public retirement systems also covered under Social Security, there are criticisms from the Public that the <u>total</u> retirement benefits (from the County <u>and</u> Social Security) are too large relative to pre-retirement take home pay. Terminating from Social Security would permit the County to at least be sure this criticism could not be directed to its <u>new</u> employees (unless they also are to receive the full Replacement Package).
- 12. Under Social Security there is a penalty depending upon the amount of earnings after retirement. The local program and the Proposed Replacement to Social Security do not have such restrictions.

Disadvantages of Terminating

- 1. Social Security coverage may soon become mandatory.
- 2. Once you have terminated Social Security Coverage, you are out for good, so the choice better be right (this disadvantage is at least "questionable" now because of the current topic of possible <u>mandatory</u> Social Security coverage arose). If the

County goes out and then must come back in, the whole Retirement Plan will have to be revamped to take any replacement changes into account. (The use of the proposed Deferred Compensation Program will make any possible revamping much easier.)

- 3. Part of the cost of Social Security Benefits (for example, the major part of the cost of Part B of Medicare) is already being paid out of General Fund taxes and more of this "external" financing may be up ahead. If this takes place, and the employees terminate Social Security coverage, they will still have to contribute toward <u>any</u> Social Security benefits being supported by the General Fund and receive nothing in return for these contributions.
- 4. There is no way all of the benefits lost or reduced in terminating Social Security can be replaced directly by another source (for example, concurrent benefits - benefits paid to both the member and the spouse or to the member and the child while both are alive). On an <u>individual</u> employee basis, some benefits will certainly be lost if Social Security is terminated, even with the greatest effort on the part of the Replacement Program. Providing "comparable" Replacement Benefits can take care of the group but that does not guarantee <u>individual</u> equity in the exchange.
- 5. It is extremely difficult (if not impossible, cost-wise) to replace the <u>unlimited</u> C.O.L. benefit currently in the Social Security Program.
- 6. Certain favorable features now in Social Security will be lost:
 - a. Members will lose the portability feature and possibly with it the effect of previous Social Security taxes they have already paid into the Social Security System. (The 100% vesting of the Deferred Compensation Program helps to replace this portability feature for future service.)
 - b. The low-paid now gain, relatively, under Social Security and if it is terminated this will eliminate the present advantages to this group.
 - c. Part-time employees, temporary employees and short term non-career employees also have certain advantages under Social Security that they will give up or partially lose under a Replacement Program.
 - d. Unless future Social Security benefits have already been guaranteed (sufficient quarters put in), family benefits will be lost or reduced.
- 7. The Replacement Benefits take account of the <u>present</u> Social Security Law but young employees, especially, could lose out on possible future benefit improvements in Social Security. (At the moment though, the proposed future changes for Social Security seem to be reductions, not increases.)
- 8. Any "residual" Social Security benefits (for those already qualified by number of quarters) will be lower than they otherwise would have been because of the "zero Social Security covered salary" years being introduced after termination.
- 9. Social Security benefits are tax exempt and any kind of a Replacement Program will lead to benefit payments likely to be taxable.

- 10. If new employees only receive <u>part</u> of the Replacement Program, two County employees will be working side by side, doing the same job but receiving different Retirement Plan benefits. On the other hand, if the new employees receive <u>all</u> of the Replacement Benefits, the possible savings to the County because of terminating Social Security will be substantially reduced.
- 11. The lack of Social Security coverage within the County could have some effect on the ability of the County to recruit new employees.
- 12. Bad public relations could result from the decision to terminate Social Security coverage because the County would be doing something private groups are not permitted to do.

Summary and Conclusions

We believe all the information shown in this Section of this report provides a sound basis for the County Board of Supervisors and the County employees to reach a well informed decision as to the answer to the question. We summarize below some of the principal results if Social Security coverage is terminated and a "closely fitting" Replacement Package is adopted.

Summary

1. Who Gains and Who Loses?

Based on the 3% or the 5% Cost-of-Living levels, most employees will achieve minor gains financially under <u>service retirement</u> from termination of Social Security coverage. Young single women members will likely lose some if they intend to stay with the County until retirement and do not already have 10 years of Social Security coverage. The young male married members will have some losses resulting from concurrent benefits and continuance of the benefit to the spouse after the death of the retired member. Only minor losses will take place though if the member's wife has been working long enough to be covered by Social Security.

In <u>disability benefits</u>, all members will likely lose at least some benefits. This relates to level of benefits and to benefits to minor children.

No employees should lose on the <u>death benefits</u> and single employees will gain substantially.

2. Size of Possible County Gains (Financial)

The size of the possible gains to the County if Social Security coverage is terminated depends almost solely on the treatment of new employees. If new employees are to receive the full Replacement Package, this will severely limit the County's future savings.

3. Effect of Cost-of-Living Maximums

Comparisons have been made in this report using both 3% and 5% C.O.L. levels. The average Social Security annual cost of living increase over the past seven years (since this provision began) has been about 8.5% per year.

If it turns out that the Social Security law is <u>not</u> changed to use a different measuring base than the Consumer Price Index, the numerical comparisons shown in this report would tend to understate the effect of the reduction in benefits if Social Security is terminated.

It is our opinion that some changes will be made in the manner in which the C.O.L. benefit works so that more control on the cost of this provision can be achieved.

4. Form of Major Replacement Benefit

If Social Security coverage is to be terminated, the use of deferred compensation as the major replacement benefit has some extremely favorable advantages:

- a. Because it relates to future service only, it will provide more help to the younger employees who would tend to lose the most if Social Security benefits are not replaced.
- b. The benefit is based on a <u>fixed</u> percentage of salary contribution and, therefore, the cost is able to be controlled.
- c. The 100% vesting feature is helpful to the short term, part time, or temporary employees.
- d. There will be tax advantages ahead of time and no limit on earnings after retirement tend to offset the lost Social Security tax advantages after retirement.
- e. Because the program is highly investment earnings oriented, this will help offset some of the effect of high inflation levels that might take place in the future.

Conclusion

<u>From a financial point of view</u>, based on this study and the composition of the various employee groups within the County, if termination of Social Security coverage takes place the majority of <u>present</u> County employees will likely gain some financially.

About 46% of the members of all three groups (General males and females and Safety members) will gain slightly. These will be the members who will either have more than 10 years of County service or, counting other service, already have at least 10 years covered under Social Security.

About 42% of the members of all three groups will probably at least hold their own financially if Social Security coverage is terminated. These are the members who will likely eventually terminate from the County and go to work elsewhere and be subsequently covered by Social Security. In the meantime though they would take their Deferred Compensation buildup with them when they terminate.

About 12% of the members will probably lose some if Social Security coverage is terminated. These will be those members now without 10 years of Social Security coverage who will tend to stay with the County until retirement. Within this group of 12% about 3% are married women (who could end up gaining by terminating Social Security coverage if their spouses are covered). There are also some Safety members, (about 2%), who after retirement from the County could go elsewhere to work and put in sufficient time to also be eligible for a Social Security benefit.

Although our report does not answer the question of possible termination of Social Security coverage <u>from a philosophical point of view</u>, we hope that it does provide valuable information to the Board of Supervisors in reaching their decision on this part of the question.

APPENDIX

SECTION VIII

-74-

MAJOR PLAN PROVISIONS OF THE PRESENT SYSTEM

Benefit Sections 31676.12 and 31664 of the 1937 County Act

Briefly summarized below are the major provisions of the County Employees Retirement Law of 1937, as amended through April 8, 1982, and as adopted by your County.

1. Membership

Each person entering County employment becomes a member on the first day of the calendar month after entrance.

2. Return of Contributions

If a member should resign or die before becoming eligible for retirement, his contributions plus interest will be refunded.

3. Death Benefit

Before Retirement

In addition to the return of contributions, a death benefit is payable to the member's beneficiary or estate equal to one month's salary for each completed year of service under the retirement system, based on the final year's average salary, but not to exceed six (6) months' salary.

If a member dies while eligible for service retirement or non-service connected disability, the spouse receives 60% of the allowance that the member would have received for retirement on the day of his death.

If a member dies in the performance of duty, the spouse receives 50% of the member's final average salary.

After Retirement

0

If the retirement was for service connected disability, 100% of the member's allowance as it was at death is continued to the surviving spouse for life.

If the retirement was for other than service connected disability, 60% of the member's allowance is continued to the spouse for life.

4. Disability Benefit

Members with 5 years of service, regardless of age, are eligible for non-service connected disability. The benefit is 1.8% of final average salary for each year of service. If this benefit does not equal 1/3 of final average salary, the benefit is increased by the same percentage of final average salary for the years which would have been credited to age 62 (age 55 for Safety members), but the total benefit in this case can not be more than 1/3 of final average salary.

If the disability is service connected, the member may retire regardless of length of service, and the benefit is 50% of final average salary.

5. Service Retirement Benefit

General Members

Members with 10 years of service, who have attained the age of 50, are eligible to retire. Members with 30 years of service, regardless of age, are eligible to retire. Retirement is compulsory on the first day of the month following that in which a member reaches the age of 70.

Safety Members

Members with 10 years of service, who have attained the age of 50, are eligible to retire. Members with 20 years of service, regardless of age, are eligible to retire. Retirement is compulsory on the first day of the month following that in which a member reaches the age of 60.

Benefit

6

The percentage of monthly final average salary per year of service, depending on age at retirement, is illustrated below for representative ages. For members integrated with Social Security, the benefit is reduced by 1/3 of the same percentage times the first \$350 of monthly final average salary per year of service after January 1, 1956.

Age	Miscellaneous	Safety
50	1.34%	2.00%
55	1.77	2.62
60	2.34	2.62
65	2.62	_

Final average salary is based on the highest year.

6. Member Contribution Rates

(a) Basic

Rates are based on the age nearest birthday at entry into the System. The rates are such as to provide an average annuity at age 60 of 1/200 of final average salary for General members, and at age 50 of 1/200 of final average for Safety members. For members integrated with Social Security, the contributions payable with respect to the first \$350 of monthly salary are reduced by 1/3.

(b) Cost-of-Living

Rates are designed to pay for half of the future cost-of-living costs. The maximum increase in retirement allowances is 3% per year. Increases are based on the Cost-of-Living Index for the year ending December 31st.

Member contributions are refundable if the employee terminates from the System.

7. County Contribution Rates

The County rates are actuarially determined to provide for the balance of the basic and cost-of-living contributions needed.

Summary of Assumptions and Funding Method

setback (Male)

year setback (Female)

year setback (Male)

1981 Disability Mortality Table

A. Assumptions

- 1. Valuation Interest Rate 8%
- 2. Post-Retirement Mortality
 - (a) Service

Males

Females

(b) Disability

(c) For Employee Contribution Rate Purposes

General

Safety

3. Pre-Retirement Mortality

4. Withdrawal Rates

5. Disability Rates

6. Service Retirement Rates

7. Salary Scales

1971 Group Annuity Mortality Table with no setback (Male)

1971 Group Annuity Mortality Table with a 4

1971 Group Annuity Mortality Table with no

1971 Group Annuity Mortality Table with a 1

Based upon the Experience Analysis

Reflecting merit and longevity of approximately 1% plus inflation of 5-1/2% per year for a total of 6-1/2%. The salary increases are graded from 7-1/2% in the first year to the 6-1/2% long term assumption over the next 5 years.

8. Assets

At Cost Value

Summary of Assumptions and Funding Method (Continued)

B. Funding Method

The County's liability is currently being funded on the Entry Age Normal Method with a Supplemental Present Value. The amortization period for the Supplemental Present Value is 28 years from the April 8, 1982 valuation date.

COUNTY OF FRESNO

Total Annual Salary and Membership Distribution

Of Active Non-Hospital General Members

as of April 8, 1982

MALE

Years of	of Se	ervice
----------	-------	--------

-				Years of	Service			
Present							30 &	
Age	0-4	5-9	10-14	15-19	20 - 24	25-29	Over	TOTAL
19 & Below	3 33,519							33,519
20-24	57 785,474	-						58 796,890
25-29	$166 \\ 2,778,447$							204 3,482,789
30-34	157 3,322,133		34 759,837					360 8,383,885
35-39	$\begin{smallmatrix}&107\\2,434,114\end{smallmatrix}$		101 2,493,392					359 8,766,594
40-44	42 1,039,688		54 1,369,441					193 4,999,553
45-49	30 702,575		28 678,651	40 1,014,885				183 4,685,835
50-54	19 336,388	and the	37 920,445				6 166,920	152 3,849,717
55-59	$\begin{smallmatrix}&11\\234,726\end{smallmatrix}$		22 553,318				15 402,258	105 2,612,470
60-64	8 145,603		$\begin{smallmatrix}&12\\277,402\end{smallmatrix}$	-	~	3 80,924	2 56,221	51 1,303,765
65-69			2 58,743					2 58,743
70 & Over								
Total		480 11,973,629	290 7,111,229	142 3,695,166	89 2,468,059	46 1,287,611	23 625,399	1,670 38,973,760
		Average At Average Ser Average En	rvice		39.25 9.00 30.25)		

7/9/82

COUNTY OF FRESNO

Total Annual Salary and Membership Distribution

Of Active Non-Hospital General Members

as of April 8, 1982

FEMALE

Years of Service

Present				rourb of	ocivice		30 &	
Age		5-9	10-14	15-19	20 - 24	25-29	Over	TOTAL
						40 40	Over	IOTAL
19 &	18							18
Below	182,983							182,983
		0						
20-24		9						206
	2,446,108	118,006						2,564,114
25-29	298	80	3					381
	4,342,325	1,318,561	49,694					5,710,580
30 - 34	228	129	56	0				17 (17)
00 01	3,528,088		1,059,508					416
			÷.	55,904				7,134,805
35 - 39	119	84						278
	1,824,281	1,625,005	1,085,693	381,663				4,916,642
40 - 44	68	53	31	17	11	2		182
	1,076,360				189,705			3,125,422
45-49	57							
40-49	800,121	34	35		4			155
	• • • • • • • • • • • • • • • • • • •	603,449	633,921	306,047	,	146,688		2,584,751
50-54		53	37	24	5	3	1	161
	490,906	884,446	706,464	458,009	76,363	44,878		2,681,557
55-59	19	23	37		10			
	293,587		628,854		179,973	13	20 015	
00 04		1				2010 1000		2,015,622
60-64	12	18		14	8		2	72
	156,701	320,642	178,438	251,202	161,172	148,743	31,943	1,248,841
65-69		2		1	1			4
		40,862		18,671				87,773
70 &		2 0		,	,			01,110
Over								
O V CI								
Total	1,054	485	265	110	39	34	4	1 001
		8,731,041						1,991
	,,,	-,,	1,000,010	2,010,040	143,310	291,000	03,249	32,253,090
		Average At	tained Age		36.75			
		Average Ser			6.25			
		Average En			30.50			
		0	0-0-		00.00			

7/9/82

COATES, HERFURTH & ENGLAND, INC., ACTUARIES AND CONSULTANTS

COUNTY OF FRESNO

Total Annual Salary and Membership Distribution

Of Active Hospital Members

as of April 8, 1982

MALE

-				Years of S	ervice			
Present Age	0-4	5-9	10-14	15-19	20-24	25-29	30 & Over	TOTAL
19 & Below								
20-24	$\begin{smallmatrix}&25\\307,473\end{smallmatrix}$							25 307,473
25-29	55 837,310	10 160,730						65 998,040
30-34	65 1,225,237	34 650,175	6 126,796					105 2,002,208
35-39	19 355,935	18 350,559	$\begin{smallmatrix}&13\\262,119\end{smallmatrix}$	1 12,560				51 981,173
40-44	7 95,488	6 134,389	6 111,167	3 58,379	3 44,701	1 20,127		26 464,251
45-49	7 194,630	10 192,039	5 107,059	2 26,368	2 25,900	1 28,344		27 574,340
50-54	8 135,247	4 81,549	4 74,138	1 13,808	3 69,093	7 107,577	2 44,311	29 525,723
55-59	2 37,394	4 75,308	2 37,082	1 17,631	1 13,626	3 63,008	1 28,084	14 272,133
60-64	1 12,950	4 74,163	1 28,995				1 40,098	7 156,206
65-69			1 31,569					1 31,569
70 & Over			1 30,113					1 30,113
Total	189 3,201,664	90 1,718,912	39 809,038	0	9 153,320	12 219,056	4 112,493	351 6,343,229
		Average At Average Ser Average En	vice		$33.25 \\ 6.50 \\ 26.75$			

7/9/82

COUNTY OF FRESNO

Total Annual Salary and Membership Distribution

Of Active Hospital Members

as of April 8, 1982

FEMALE

-				Years of S	Service			
Present _Age_	0-4	5-9	10-14	15-19	20-24	25-29	30 & Over	TOTAL
19 & Below	7 70,461							7 70,461
20-24	113 1,563,948	3 38,304						116 1,602,252
25-29	184 3,019,866	30 548,399	1 13,964					215 3,582,229
30-34	$\begin{smallmatrix}&&132\\2,226,429\end{smallmatrix}$	$\begin{array}{c} 42\\805,004\end{array}$	15 240,797					189 3,272,230
35-39	78 1,368,637	24 436,815	$\begin{smallmatrix}&13\\243,657\end{smallmatrix}$	5 92,731				120 2,141,840
40-44	64 1,056,124	23 410,762	10 191,961	8 162,603	5 77,466			110 1,898,916
45-49	30 487,031	31 493,115	19 373,677	12 263,316	4 80,170	2 45,741		98 1,743,050
50-54	29 410,192	18 278,581	15 255,854	10 175,787	4 72,030	7 125,545		84 1,332,759
55-59	19 280,222	18 307,238	21 319,091	8 135,350	4 86,073	6 120,659	1 39,890	77 1,288,523
60-64	8 121,412	7 123,468	5 67,688	6 90,468	$3\\44,726$	1 23,976		30 471,738
65-69			2 27,928					3 40,072
70 & Over								9
Total			$\begin{smallmatrix}&101\\1,734,617\end{smallmatrix}$	49 920,255		16 315,921		1,049 17,444,070
		Average At Average Se Average En	rvice		$37.25 \\ 5.50 \\ 31.75$			

7/9/82

COUNTY OF FRESNO

Total Annual Salary and Membership Distribution

Of Active Safety Members

as of April 8, 1982

MALE & FEMALE

				Years of S	Service			
Present _Age_	0-4	5-9	10-14	15-19	20-24	25-29	30 & Over	TOTAL
20-24	26 502,434							26 502,434
25-29	77 1,673,475	23 585,352						100 2,258,827
30-34	44 977,297	58 1,467,946	25 693,431					127 3,138,674
35-39	13 311,599	38 988,175	48 1,346,816					116 3,183,291
40-44	$\begin{smallmatrix}&1\\24,340\end{smallmatrix}$	$\begin{smallmatrix}&10\\270,726\end{smallmatrix}$	12 333,236		2 64,802	ş.,		43 1,221,333
45-49		$\begin{smallmatrix}&1\\32,401\end{smallmatrix}$	5 136,858	(1999) (1997) (1	6 187,125			30 883,694
50-54		1 32,895	1 26,368		6 196,408	3 90,260	1 45,897	22 695,496
55 & Over				2 53,360			2 96,032	4 149,392
Total	161 3,489,145	131 3,377,495		65 1,949,268	14 448,335	3 90,260	3 141,929	468 12,033,141
		Average At Average Se Average En	rvice		$34.50 \\ 8.50 \\ 26.00$			

Summary of Monthly Allowances Being Paid General Members

Service			Monthly Allowance	
Retirements	Number	Basic	Cost-of-Living	Total
Unmodified Option 1 Options 2 & 3	913 239 46	\$395,218 49,541 10,236	\$44,719 11,545 	\$439,937 61,086 12,218
Total	1,198	\$454,995	\$58,246	\$513,241
Disability Retirements				
Unmodified Option 1 Options 2 & 3	$\begin{array}{c} 117\\17\\\underline{2}\end{array}$	\$ 37,563 2,657 140	\$ 6,253 576 <u>37</u>	$ \begin{array}{r} $
Total	136	\$ 40,360	\$ 6,866	\$ 47,226
Beneficiaries				
Total	119	\$ 27,304	\$ 5,471	\$ 32,775
Grand Total	1,453	\$522,659	\$70,583	\$593,242

Summary of Monthly Allowances Being Paid Safety Members

Service		Mo	onthly Allowance	
Retirements	Number	Basic	Cost-of-Living	Total
Unmodified Option 1 Options 2 & 3	88 4 3	\$ 73,725 2,566 567	\$ 9,904 310 170	\$ 83,629 2,876 737
Total	95	\$ 76,858	\$10,384	\$ 87,242
Disability Retirements				
Unmodified Options 1 Options 2 & 3	25 2 0	\$ 16,502 612 0	\$ 2,606 177 0	\$ 19,108 789 0
Total	27	\$ 17,114	\$ 2,783	\$ 19,897
Beneficiaries				
Total	21	\$ 8,864	\$ 1,577	\$ 10,441
Grand Total	143	\$102,836	\$14,744	\$117,580

Non-Hospital General Male Members

Age	Withdrawal	Ordinary <u>Death</u>	Ordinary Disability	Service	Death While Eligible	Duty Death	Duty Disability	Vested Termination
20	.1545	.0002	.0000	.0000	.0000	.0001	.0001	.0010
21	.1455	.0002	.0000	.0000	.0000	.0001	.0001	.0012
22	.1370	.0002	.0000	.0000	.0000	.0001	.0001	.0012
23	.1280	.0002	.0000	.0000	.0000	.0001	.0001	.0014
24	.1190	.0002	.0000	.0000	.0000	.0001	.0001	.0018
25	.1110							
26	.1050	.0003	.0001	.0000	.0001	.0001	.0001	.0022
27	.0990		.0001	.0000	.0001	.0001	.0001	.0030
28	.0910	.0003	.0001	.0000	.0001	.0001	.0001	.0037
29	.0830	.0003	.0001	.0000	.0001	.0001	.0001	.0043
		.0003	.0001	.0000	.0001	.0001	.0001	.0050
30	.0760	.0004	.0001	.0000	.0001	.0001	.0001	.0055
31	.0690	.0004	.0001	.0000	.0001	.0001	.0001	.0060
32	.0620	.0004	.0001	.0000	.0001	.0001	.0001	.0065
33	.0575	.0004	.0002	.0000	.0002	.0001	.0001	.0070
34	.0555	.0004	.0002	.0000	.0002	.0001	.0001	.0075
35	.0535	.0005	.0003	.0000	.0002	.0001	.0002	.0080
36	.0520	.0005	.0003	.0000	.0002	.0001	.0002	.0092
37	.0510	.0005	.0003	.0000	.0002	.0001	.0002	.0105
38	.0495	.0005	.0004	.0000	.0002	.0001	.0002	.0117
39	.0475	.0006	.0004	.0000	.0002	.0001	.0002	.0130
40	.0450	.0006	.0005	.0000	.0003	.0001	.0003	.0145
41	.0405	.0006	.0006	.0000	.0003	.0001	.0003	.0155
42	.0355	.0007	.0008	.0000	.0003	.0001	.0003	.0160
43	.0305	.0007	.0010	.0000	.0004	.0001	.0003	.0157
44	.0265	.0008	.0012	.0000	.0004	.0001	.0003	.0155
45	.0215	.0008	.0014	.0000	.0005	.0001	.0004	.0150
46	.0185	.0009	.0016	.0000	.0005	.0001	.0005	.0145
47	.0165	.0010	.0018	.0000	.0006	.0001	.0006	.0140
48	.0155	.0011	.0020	.0000	.0006	.0001	.0007	.0135
49	.0145	.0012	.0022	.0000	.0007	.0001	.0008	.0130
50	.0135	.0013	.0025	.0300	.0008	.0001	.0009	.0125
51	.0130	.0014	.0028	.0320	.0009	.0001	.0010	.0120
52	.0125	.0015	.0031	.0330	.0010	.0002	.0010	.0120
53	.0120	.0016	.0035	.0345	.0011	.0002	.0012	.0105
54	.0110	.0017	.0039	.0360	.0012	.0002	.0012	.0098
55	.0100	.0018						
56	.0090		.0043	.0400	.0013	.0002	.0014	.0092
57	.0080	.0019	.0045	.0450	.0014	.0002	.0016	.0085
58	.0070	.0020	.0047	.0500	.0015	.0002	.0017	.0080
59		.0021	.0049	.0650	.0016	.0002	.0019	.0076
	.0060	.0022	.0051	.0800	.0017	.0003	.0020	.0073
60	.0045	.0024	.0053	.1250	.0018	.0003	.0021	.0070
61	.0035	.0026	.0054	.1600	.0019	.0003	.0021	.0067
62	.0025	.0028	.0055	.4000	.0020	.0003	.0022	.0064
63	.0015	.0030	.0056	.2000	.0022	.0003	.0023	.0060
64	.0005	.0032	.0057	.2250	.0024	.0004	.0024	.0055
65	.0000	.0034	.0000	.3500	.0027	.0004	.0000	.0050
66	.0000	.0036	.0000	.2650	.0030	.0004	.0000	.0000
67	.0000	.0038	.0000	.3000	.0034	.0004	.0000	.0000
68	.0000	.0040	.0000	.5000	.0039	.0004	.0000	.0000
69	.0000	.0042	.0000	.7500	.0045	.0004	.0000	.0000
70	.0000	.0000	.0000	1.0000	.0000	.0000	.0000	.0000
				1,0000	.0000	.0000	.0000	.0000

Non-Hospital General Female Members

Age	Withdrawal	Ordinary Death	Ordinary Disability	Service	Death While Eligible	Duty Death	Duty Disability	Vested Termination
20	.2230	.0001	.0000	.0000	.0000	.0000	.0001	.0012
21	.2140	.0001	.0000	.0000	.0000	.0000	.0001	.0016
22	.2050	.0001	.0000	.0000	.0000	.0000	.0001	.0020
23	.1960	.0001	.0000	.0000	.0000	.0000	.0001	.0024
24	.1860	.0001	.0000	.0000	.0000	.0000	.0001	.0028
25	.1750	.0002	.0001	.0000	.0001	.0000	.0001	.0032
26	.1630	.0002	.0001	.0000	.0001	.0000	.0001	.0038
27	.1510	.0002	.0001	.0000	.0001	.0000	.0001	.0044
28	.1400	.0002	.0001	.0000	.0001	.0000	.0001	.0050
29	.1290	.0002	.0001	.0000	.0001	.0000	.0001	.0056
30	.1180	.0003	.0001	.0000	.0001	.0000	.0001	.0059
31	.1070	.0003	.0001	.0000	.0001	.0000	.0001	.0062
32	.0970	.0003	.0002	.0000	.0001	.0000	.0001	.0065
33	.0880	.0004	.0002	.0000	.0001	.0000	.0001	.0070
34	.0830	.0004	.0002	.0000	.0001	.0000	.0001	.0075
35	.0790	.0004	.0003	.0000	.0001	.0000	.0001	.0080
36	.0751	.0005	.0003	.0000	.0001	.0000	.0001	.0085
37	.0710	.0005	.0004	.0000	.0001	.0000	.0001	.0090
38	.0670	.0005	.0004	.0000	.0001	.0000	.0001	.0100
39	.0630	.0005	.0005	.0000	.0001	.0000	.0001	.0110
40	.0590	.0006	.0005	.0000	.0001	.0000	.0001	.0120
41	.0550	.0006	.0006	.0000	.0001	.0000	.0001	.0128
42	.0510	.0006	.0007	.0000	.0001	.0000	.0001	.0135
43	.0470	.0007	.0008	.0000	.0001	.0000	.0001	.0130
44	.0425	.0007	.0009	.0000	.0001	.0000	.0001	.0124
45	.0380	.0007	.0010	0000	.0002	.0000	.0001	.0118
46	.0345	.0008	.0011	0000	.0002	.0000	.0002	.0110
47	.0315	.0008	.0012	0000	.0002	.0000	.0002	.0100
48	.0290	.0009	.0013	0000	.0002	.0000	.0002	.0090
49	.0265	.0009	.0014	0000	.0002	.0000	.0002	.0080
50	.0245	.0010	.0015	.0185	.0003	.0000	.0003	.0075
51	.0230	.0010	.0016	.0185	.0003	.0000	.0003	.0070
52	.0215	.0011	.0017	.0185	.0004	.0000	.0003	.0065
53	.0205	.0011	.0018	.0200	.0004	.0000	.0003	.0060
54	.0195	.0012	.0020	.0250	.0004	.0000	.0004	.0055
55 56 57 58 59	.0180 .0175 .0160 .0140 .0120	.0012 .0013 .0014 .0015 .0016	.0022 .0024 .0026 .0028 .0030	.0350 .0500 .0650 .0825 .1050	.0004 .0005 .0005 .0005 .0005 .0006	.0000 .0000 .0000 .0000 .0000	.0004 .0005 .0005 .0006 .0006	.0053 .0051 .0049 .0047 .0045
60	.0100	.0018	.0032	.1100	.0006	.0000	.0006	.0043
61	.0080	.0019	.0034	.1600	.0006	.0000	.0007	.0041
62	.0060	.0020	.0036	.3000	.0007	.0000	.0007	.0039
63	.0040	.0021	.0038	.1700	.0007	.0000	.0008	.0037
64	.0010	.0022	.0040	.2150	.0007	.0000	.0008	.0035
65	.0000	.0024	.0000	.5000	.0008	.0000	.0000	.0035
66	.0000	.0025	.0000	.2900	.0008	.0000	.0000	.0000
67	.0000	.0026	.0000	.3400	.0008	.0000	.0000	.0000
68	.0000	.0027	.0000	.6000	.0009	.0000	.0000	.0000
69	.0000	.0028	.0000	.8000	.0009	.0000	.0000	.0000
70	.0000	.0000	.0000	1.0000	.0000	.0000	.0000	.0000

Hospital Male Members

Age	Withdrawal	Ordinary Death	Ordinary Disability	Service	Death While <u>Eligible</u>	Duty <u>Death</u>	Duty Disability	Vested Termination
20	.2780	.0002	.0000	.0000	.0000	.0001	.0001	.0010
21	.2620	.0002	.0000	.0000	.0000	.0001	.0001	.0012
22	.2470	.0002	.0000	.0000	.0000	.0001	.0001	.0014
23	.2330	.0002	.0000	.0000	.0000	.0001	.0001	.0016
24	.2200	.0002	.0000	.0000	.0000	.0001	.0001	.0018
25	.2070	.0003	.0001	.0000	.0001	.0001	.0001	.0022
26	.1940	.0003	.0001	.0000	.0001	.0001	.0001	.0030
27	.1820	.0003	.0001	.0000	.0001	.0001	.0001	.0037
28	.1700	.0003	.0001	.0000	.0001	.0001	.0001	.0043
29	.1580	.0003	.0001	.0000	.0001	.0001	.0001	.0050
30	.1460	.0004	.0001	.0000	.0001	.0001	.0001	.0055
31	.1340	.0004	.0001	.0000	.0001	.0001	.0001	.0060
32	.1230	.0004	.0001	.0000	.0001	.0001	.0001	.0065
33	.1130	.0004	.0002	.0000	.0002	.0001	.0001	.0070
34	.1040	.0004	.0002	.0000	.0002	.0001	.0001	.0075
35	.0970	.0005	.0003	.0000	.0002	.0001	.0002	.0080
36	.0930	.0005	.0003	.0000	.0002	.0001	.0002	.0092
37	.0900	.0005	.0003	.0000	.0002	.0001	.0002	.0105
38	.0860	.0005	.0004	.0000	.0002	.0001	.0002	.0117
39	.0820	.0006	.0004	.0000	.0002	.0001	.0002	.0130
40	.0760	.0006	.0005	.0000	.0003	.0001	.0003	.0145
41	.0700	.0006	.0006	.0000	.0003	.0001	.0003	.0155
42	.0630	.0007	.0008	.0000	.0003	.0001	.0003	.0160
43	.0510	.0007	.0010	.0000	.0004	.0001 .	.0003	.0157
44	.0430	.0008	.0012	.0000	.0004	.0001	.0003	.0155
45	.0360	.0008	.0014	.0000	.0005	.0001	.0004	.0150
46	.0330	.0009	.0016	.0000	.0005	.0001	.0005	.0145
47	.0300	.0010	.0018	.0000	.0006	.0001	.0006	.0140
48 49	.0275	.0011	.0020	.0000	.0006	.0001	.0007	.0135
	.0255	.0012	.0022	.0000	.0007	.0001	.0008	.0130
50	.0240	.0013	.0025	.0300	.0008	.0001	.0009	.0125
51	.0220	.0014	.0028	.0320	.0009	.0001	.0010	.0120
52	.0200	.0015	.0031	.0330	.0010	.0002	.0011	.0112
53	.0180	.0016	.0035	.0345	.0011	.0002	.0012	.0105
54	.0160	.0017	.0039	.0360	.0012	.0002	.0013	.0098
55	.0140	.0018	.0043	.0400	.0013	.0002	.0014	.0092
56	.0120	.0019	.0045	.0450	.0014	.0002	.0016	.0085
57	.0100	.0020	.0047	.0500	.0015	.0002	.0017	.0080
58	.0085	.0021	.0049	.0650	.0016	.0002	.0019	.0076
59	.0065	.0022	.0051	.0800	.0017	.0003	.0020	.0073
60	.0050	.0024	.0053	.1250	.0018	.0003	.0021	.0070
61	.0040	.0026	.0054	.1600	.0019	.0003	.0021	.0067
62	.0030	.0028	.0055	.4000	.0020	.0003	.0022	.0064
63	.0025	.0030	.0056	.2000	.0022	.0003	.0023	.0060
64	.0020	.0032	.0057	.2250	.0024	.0004	.0024	.0055
65	.0000	.0034	.0000	.3500	.0027	.0004	.0000	.0050
66	.0000	.0036	.0000	.2650	.0030	.0004	.0000	.0000
67	.0000	.0038	.0000	.3000	.0034	.0004	.0000	.0000
68	.0000	.0040	.0000	.5000	.0039	.0004	.0000	.0000
69	.0000	.0042	.0000	.7500	.0045	.0004	.0000	.0000
70	.0000	.0000	.0000	1.0000	.0000	.0000	.0000	.0000

Hospital Female Members

Age	Withdrawal	Ordinary Death	Ordinary Disability	Service	Death While Eligible	Duty Death	Duty Disability	Vested Termination
20	.3120	.0001	.0000	.0000	.0000	.0000	.0001	.0012
21	.2995	.0001	.0000	.0000	.0000	.0000	.0001	.0016
22	.2870	.0001	.0000	.0000	.0000	.0000	.0001	.0020
23	.2745	.0001	.0000	.0000	.0000	.0000	.0001	.0024
24	.2620	.0001	.0000	.0000	.0000	.0000	.0001	.0028
25	.2495	.0002	.0001	.0000	.0001	.0000	.0001	.0032
26	.2365	.0002	.0001	.0000	.0001	.0000	.0001	.0038
27	.2230	.0002	.0001	.0000	.0001	.0000	.0001	.0044
28	.2075	.0002	.0001	.0000	.0001	.0000	.0001	.0050
29	.1875	.0003	.0001	.0000	.0001	.0000	.0001	.0056
30	.1700	.0003	.0001	.0000	.0001	.0000	.0001	.0059
31	.1500	.0003	.0001	.0000	.0001	.0000	.0001	.0062
32	.1325	.0003	.0002	.0000	.0001	.0000	.0001	.0065
33	.1200	.0004	.0002	.0000	.0001	.0000	.0001	.0070
34	.1125	.0004	.0002	.0000	.0001	.0000	.0001	.0075
35	.1075	.0004	.0003	.0000	.0001	.0000	.0001	.0080
36	.1035	.0005	.0003	.0000	.0001	.0000	.0001	.0085
37	.0995	.0005	.0004	.0000	.0001	.0000	.0001	.0090
38	.0950	.0005	.0004	.0000	.0001	.0000	.0001	.0100
39	.0890	.0005	.0005	.0000	.0001	.0000	.0001	.0110
40	.0830	.0006	.0005	.0000	.0001	.0000	.0001	.0120
41	.0770	.0006	.0006	.0000	.0001	.0000	.0001	.0128
42	.0710	.0006	.0007	.0000	.0001	.0000	.0001	.0135
43	.0655	.0007	.0008	.0000	.0001	.0000	.0001	.0130
44	.0600	.0007	.0009	.0000	.0001	.0000	.0001	.0124
45	.0535	.0007	.0010	.0000	.0002	.0000	.0001	.0118
46	.0470	.0008	.0011	.0000	.0002	.0000	.0002	.0110
47	.0410	.0008	.0012	.0000	.0002	.0000	.0002	.0100
48	.0365	.0009	.0013	.0000	.0002	.0000	.0002	.0090
49	.0330	.0009	.0014	.0000	.0003	.0000	.0002	.0080
50	.0305	.0010	.0015	.0120	.0003	.0000	.0003	.0075
51	.0290	.0010	.0016	.0120	.0003	.0000	.0003	.0070
52	.0275	.0011	.0017	.0120	.0004	.0000	.0003	.0065
53	.0260	.0011	.0018	.0135	.0004	.0000	.0003	.0060
54	.0240	.0012	.0020	.0160	.0004	.0000	.0004	.0055
55	.0235	.0012	.0022	.0225	.0004	.0000	.0004	.0053
56	.0220	.0013	.0024	.0325	.0005	.0000	.0005	.0051
57	.0200	.0014	.0026	.0425	.0005	.0000	.0005	.0049
58	.0175	.0015	.0028	.0525	.0005	.0000	.0006	.0047
59	.0150	.0016	.0030	.0650	.0006	.0000	.0006	.0045
60	.0125	.0018	.0032	.0825	.0006	.0000	.0006	.0043
61	.0095	.0019	.0034	.1000	.0006	.0000	.0007	.0041
62	.0070	.0020	0036	.1900	.0007	.0000	.0007	.0039
63	.0050	.0021	.0038	.1100	.0007	.0000	.0008	.0037
64	.0030	.0022	.0040	.1350	.0007	.0000	.0008	.0035
65	.0000	.0024	.0000	.5000	.0008	.0000	.0000	.0035
66	.0000	.0025	.0000	.2900	.0008	.0000	.0000	.0000
67	.0000	.0026	.0000	.3400	.0008	.0000	.0000	.0000
68	.0000	.0027	.0000	.6000	.0009	.0000	.0000	.0000
69	.0000	.0028	.0000	.8000	.0009	.0000	.0000	.0000
70	.0000	.0000						
10	.0000	.0000	.0000	1.0000	.0000	.0000	.0000	.0000

Safety Members

Age	Withdrawal	Ordinary Death	Ordinary Disability	Service	Death While Eligible	Duty <u>Death</u>	Duty Disability	Vested Termination
20	.0810	.0003	.0000	.0000	.0000	.0002	.0005	.0010
21	.0780	.0003	.0000	.0000	.0000	.0002	.0005	.0011
22	.0750	.0003	.0000	.0000	.0000	.0002	.0005	.0012
23	.0720	.0003	.0000	.0000	.0000	.0002	.0006	.0013
24	.0690	.0003	.0000	.0000	.0000	.0002	.0007	.0014
25	.0670	.0004	.0000	.0000	.0001	.0003	.0007	.0015
26	.0650	.0004	.0000	.0000	.0001	.0003	.0008	.0017
27	.0630	.0004	.0000	.0000	.0002	.0003	.0008	.0019
28	.0600	.0004	.0000	.0000	.0002	.0003	.0009	.0021
29	.0560	.0004	.0000	.0000	.0002	.0003	.0010	.0023
30	.0520	.0005	.0000	.0000	.0002	.0004	.0010	.0025
31	.0470	.0005	.0000	.0000	.0002	.0004	.0011	.0027
32	.0410	.0005	.0000	.0000	.0002	.0004	.0013	.0030
33	.0350	.0005	.0000	.0000	.0002	.0004	.0015	.0033
34	.0310	.0005	.0000	.0000	.0002	.0004	.0017	.0036
35	.0280	.0006	.0000	.0000	.0002	.0005	.0019	.0039
36	.0260	.0006	.0000	.0000	.0002	.0005	.0021	.0042
37	.0240	.0006	.0000	.0000	.0002	.0005	.0023	.0045
38	.0220	.0007	.0000	.0000	.0002	.0005	.0025	.0048
39	.0220	.0007	.0000	.0000	.0002	.0005	.0029	.0051
40	.0190	.0008	.0000	.0000	.0003	.0006	.0032	.0048
41	.0180	.0008	.0000	.0000	.0003	.0006	.0036	.0045
42	.0170	.0009	.0000	.0000	.0003	.0006	.0039	.0042
43	.0160	.0009	.0000	.0000	.0003	.0007	.0043	.0039
44	.0150	.0010	.0000	.0000	.0003	.0007	.0047	.0036
45	.0130	.0010	.0000	.0000	.0004	.0008	.0053	.0033
46	.0110	.0011	.0000	.0000	.0004	.0008	.0058	.0030
47	.0090	.0012	.0000	.0000	.0005	.0009	.0065	.0027
48	.0070	.0013	.0000	.0000	.0006	.0009	.0072	.0024
49	.0050	.0014	.0000	.0000	.0007	.0010	.0080	.0023
50	.0000	.0015	.0000	.1200	.0008	.0010	.0088	.0020
51	.0000	.0016	.0000	.1100	.0009	.0011	.0096	.0000
52	.0000	.0017	.0000	.1200	.0010	.0012	.0104	.0000
53	.0000	.0018	.0000	.1300	.0011	.0013	.0112	.0000
54	.0000	.0019	.0000	.1400	.0012	.0013	.0120	.0000
55	.0000	.0020	.0000	.1650	.0013	.0014	.0127	.0000
56	.0000	.0021	.0000	.2000	.0014	.0015	.0135	.0000
57	.0000	.0022	.0000	.2500	.0015	.0016	.0143	.0000
58	.0000	.0023	.0000	.3000	.0016	.0017	.0151	.0000
59	.0000	.0024	.0000	.5000	.0017	.0018	.0159	.0000
60	.0000	.0000	.0000	1.0000	.0000	.0000	.0000	.0000

Member Contribution Rates*

	General - Section 31676.12					
	Basic		C.0	.L.**	Basic and C.O.L.	
Entry	First \$350 of Monthly Compen-	Excess of Monthly Compen- sation	First \$350 of Monthly Compen-	Excess of Monthly Compen- sation	First \$350 of Monthly Compen-	Excess of Monthly Compen- sation
Age	sation	over \$350	sation	over \$350	sation	over \$350
16 17 18 19	2.26% 2.26 2.26 2.26 2.26	3.39% 3.39 3.39 3.39 3.39	1.61% 1.61 1.61 1.61	2.42% 2.42 2.42 2.42 2.42	3.87% 3.87 3.87 3.87 3.87	5.81% 5.81 5.81 5.81
20 21 22 23 24	2.26 2.26 2.27 2.27 2.29	3.39 3.39 3.40 3.41 3.43	1.61 1.61 1.61 1.62 1.63	2.42 2.42 2.42 2.43 2.45	3.87 3.87 3.88 3.89 3.92	5.81 5.81 5.82 5.84 5.88
25 26 27 28 29	2.30 2.31 2.33 2.35 2.37	3.45 3.47 3.49 3.52 3.55	1.64 1.65 1.66 1.67 1.69	2.46 2.47 2.49 2.51 2.53	3.94 3.96 3.99 4.02 4.06	5.91 5.94 5.98 6.03 6.08
30 31 32 33 34	2.392.412.432.452.452.48	3.58 3.61 3.64 3.68 3.72	1.70 1.71 1.73 1.75 1.77	2.55 2.57 2.60 2.62 2.65	$\begin{array}{r} 4.09 \\ 4.12 \\ 4.16 \\ 4.20 \\ 4.25 \end{array}$	$ \begin{array}{r} 6.13 \\ 6.18 \\ 6.24 \\ 6.30 \\ 6.37 \\ \end{array} $
35 36 37 38 39	2.50 2.53 2.55 2.58 2.60	3.75 3.79 3.83 3.87 3.90	1.78 1.80 1.82 1.84 1.85	2.67 2.70 2.73 2.76 2.78	$\begin{array}{r} 4.28 \\ 4.33 \\ 4.37 \\ 4.42 \\ 4.45 \end{array}$	6.42 6.49 6.56 6.63 6.68
40 41 42 43 44	2.63 2.65 2.68 2.71 2.73	3.94 3.98 4.02 4.06 4.10	1.87 1.89 1.91 1.93 1.95	2.81 2.84 2.87 2.90 2.92	4.50 4.54 4.59 4.64 4.68	6.75 6.82 6.89 6.96 7.02
45 46 47 48 49	2.76 2.79 2.81 2.84 2.87	$\begin{array}{c} 4.14 \\ 4.18 \\ 4.22 \\ 4.26 \\ 4.30 \end{array}$	1.97 1.99 2.01 2.03 2.05	2.95 2.98 3.01 3.04 3.07	4.73 4.78 4.82 4.87 4.92	7.09 7.16 7.23 7.30 7.37
50 51 52 53 54	2.89 2.92 2.95 2.97 3.00	$\begin{array}{r} 4.34 \\ 4.38 \\ 4.42 \\ 4.46 \\ 4.50 \end{array}$	2.06 2.08 2.10 2.12 2.14	3.09 3.12 3.15 3.18 3.21	$\begin{array}{c} 4.95 \\ 5.00 \\ 5.05 \\ 5.09 \\ 5.14 \end{array}$	7.43 7.50 7.57 7.64 7.71
55 56 57 58 59 &	3.03 3.06 3.09 3.11	4.55 4.59 4.63 4.67	2.16 2.18 2.20 2.22	3.24 3.27 3.30 3.33	5.19 5.24 5.29 5.33	7.79 7.86 7.93 8.00
Over	3.14	4.71	2.24	3.36	5.38	8.07

*As a percentage of salary (half contribution rates); based upon 8% interest and 6-1/2% salary scale assumptions.

**71.31% of basic half contribution rates.

Member Contribution Rates*

			Safety - See	ction 31664		
	Ba	asie	C.O.L.**		Basic and C.O.L.	
	First \$350 of Monthly	Excess of Monthly Compen-	First \$350 of Monthly	Excess of Monthly Compen-	First \$350 of Monthly	Excess of Monthly Compen-
Entry	Compen-	sation	Compen-	sation	Compen-	sation
Age	sation	over \$350	sation	over \$350	sation	over \$350
21	2.71%	4.06%	1.93%	2.90%	4.64%	6.96%
22	2.72	4.08	1.94	2.91	4.66	6.99
23	2.73	4.10	1.95	2.92	4.68	7.02
24	2.75	4.13	1.97	2.95	4.72	7.08
25	2.77	4.15	1.97	2.96	4.74	7.11
26	2.79	4.18	1.99	2.98	4.78	7.16
27	2.81	4.21	2.00	3.00	4.81	7.21
28	2.83	4.24	2.01	3.02	4.84	7.26
29	2.85	4.28	2.03	3.05	4.88	7.33
30	2.87	4.31	2.05	3.07	4.92	7.38
31	2.89	4.34	2.06	3.09	4.95	7.43
32	2.92	4.38	2.08	3.12	5.00	7.50
33	2.95	4.42	2.10	3.15	5.05	7.57
34	2.97	4.46	2.12	3.18	5.09	7.64
35	3.00	4.50	2.14	3.21	5.14	7.71

*As a percentage of salary (half contribution rates); based upon 8% interest and 6-1/2% salary scale assumptions.

**71.31 % of basic half contribution rates.

SECTION VIII (vii)

COUNTY OF FRESNO

ACCOUNTING BALANCE SHEET

As of April 8, 1982

ASSETS

1.	Cash	\$ 2,426,819
2.	Contributions receivable	927,241
3.	Securities owned (cost basis)	166,005,865
4.	Accrued Interest	3,303,839
5.	Other receivables	20,492
6.	Total Assets	\$172,684,256

LIABILITIES

7.	Members' deposit reserve						
	a. b.	Normal contributions Cost-of-living contributions	\$31,254,753 8,568,039	\$ 39,822,792			
8.	Curr	ent service advance reserve		27,832,892			
9.	Curr	ent service pension reserve		62,680,581			
10.	Annı	ity reserve		12,592,915			
11.	Survivors' death benefit reserve 1,650,263						
12.	Cost-of-living reserve 15,823,1						
13.	Investment contingency reserve 10,507,972						
14.	Miscellaneous liabilities						
	a. b.	Valley Medical Center Prepaid Contributions Other		1,461,537			
15.	Tota	l Liabilities		\$172,684,256			
*Before the \$6,000,000 transfor for Cost-of-Living							

*Before the \$6,000,000 transfer for Cost-of-Living.

Ratio of Current Compensation to Compensation

Anticipated at Age 70 for General Members and

Age 60 For Safety Members

	GENERAL MEMBERS		5	SAFETY MEMBERS			
Age	Study #1	Study #2	Study #3	Study #1	Study #2	Study #3	
20	.070	.039	.031	.130	.081	.067	
21	.078	.043	.034	.140	.088	.073	
22	.085	.048	.034	.150	.088		
23	.093	.053				.080	
24	.100		.042	.160	.103	.086	
		.058	.047	.170	.111	.093	
25	.108	.063	.051	.181	.119	.101	
26	.116	.069	.056	.191	.127	.109	
27	.124	.075	.061	.202	.136	.117	
28	.133	.081	.066	.214	.146	.125	
29	.142	.087	.072	.226	.156	.135	
30	.150	.093	.077	.238	.167	.145	
31	.160	.100	.083	.252	.178	.155	
32	.169	.108	.090	.265	.190	.166	
33	.178	.114	.096	.280	.203	.178	
34	.186	.121	.102	.294	.205	.191	
35	.195	.128	.109	.310	.230	.204	
36	.204	.136	.116	.326	.245	.218	
37	.214	.145	.124	.342	.260	.233	
38	.224	.153	.132	.358	.276	.248	
39	.235	.162	.140	.375	.292	.264	
40	.246	.172	.149	.393	.309	.282	
41	.258	.183	.159	.412	.328	.300	
42	.271	.194	.170	.432	.348	.320	
43	.283	.205	.181	.452	.369	.341	
44	.297	.218	.193	.474	.392	.363	
45	.311	.231	.205	.495	.414		
46	.326	.245	.219	.520		.386	
47	.342	.243	.233	.520	.440	.412	
48	.358	.200		.545	.467	.439	
49	.374	.275	.248	.571	.495	.468	
			.264	.598	.525	.498	
50	.393	.309	.282	.627	.556	.530	
51	.412	.329	.300	.657	.590	.565	
52	.431	.348	.319	.688	.626	.602	
53	.451	.369	.340	.721	.663	.642	
54	.473	.391	.363	.756	.703	.684	
55	.497	.415	.387	.792	.746	.729	
56	.520	.440	.412	.830	.791	.776	
57	.545	.467	.439	.870	.840	.828	
58	.570	.494	.467	.911	.889	.881	
59	.598	.525	.498	.954	.943	.939	
60	.627						
		.556	.530	1.000	1.000	1.000	
61	.656	.589	.565				
62	.688	.626	.602				
63	.721	.663	.642				
64	.756	.703	.684				
65	.792	.746	.729				
66	.830	.791	.776				
67	.869	.839	.827				
68	.911	.889	.881				
69	.954	.943	.939				
70	1.000	1.000	1.000				

Study #1 = Merit and longevity + 4.25% inflation Study #2 = Merit and longevity + 5.50% inflation Study #3 = Merit and longevity + 6.00% inflation

SECTION VIII (ix)

Years of Life Expectancy after Service Retirement

Age	Male	Female	Age	Male	Female
50	26.91	33.54	80	7.00	9.40
51	26.05	32.61	81	6.63	8.88
52	25.20	31.67	82	6.27	8.37
53	24.36	30.75	83	5.94	7.89
54	23.53	29.82	84	5.63	7.43
55 56 57 58 59	$22.71 \\ 21.90 \\ 21.10 \\ 20.31 \\ 19.53$	28.90 27.99 27.08 26.17 25.28	85 86 87 88 89	5.34 5.06 4.80 4.55 4.31	$6.99 \\ 6.57 \\ 6.16 \\ 5.77 \\ 5.40$
60	$18.76 \\ 18.00 \\ 17.26 \\ 16.53 \\ 15.81$	24.39	90	4.08	5.04
61		23.50	91	3.87	4.70
62		22.63	92	3.66	4.38
63		21.77	93	3.46	4.07
64		20.91	94	3.26	3.77
65	15.11	20.07	95	3.07	3.50
66	14.43	19.24	96	2.89	3.23
67	13.77	18.42	97	2.71	2.98
68	13.13	17.62	98	2.54	2.76
69	12.50	16.82	99	2.37	2.54
70	$ 11.91 \\ 11.33 \\ 10.79 \\ 10.26 \\ 9.74 $	16.03	100	2.20	2.34
71		15.26	101	2.04	2.14
72		14.50	102	1.88	1.95
73		13.78	103	1.72	1.78
74		13.07	104	1.55	1.61
75	9.24	$12.40 \\ 11.75 \\ 11.12 \\ 10.53 \\ 9.95$	105	1.38	1.44
76	8.76		106	1.21	1.28
77	8.28		107	1.04	1.13
78	7.83		108	.88	.98
79	7.41		109	.71	.84
			110 111	.50	.69 .50

1971 GA (x) (y - 1)

Years of Life Expectancy after Disability Retirement

General Members

Age	Male & Female	Age	Male & Female	Age	Male & Female
20	38.73	50	21.08	80	7.00
21	37.98	51	20.59	81	6.63
22	37.26	52	20.11	82	6.27
23	36.56	53	19.63	83	5.94
24	35.87	54	19.16	84	5.63
25	35.19	55	18.68	85	5.34
26	34.53	56	18.21	86	5.06
27	33.87	57	17.75	87	4.80
28	33.23	58	17.29	88	4.55
29	32.60	59	16.83	89	4.31
30	31.98	$ \begin{array}{r} 60 \\ 61 \\ 62 \\ 63 \\ 64 \\ \end{array} $	16.37	90	4.09
31	31.37		15.91	91	3.87
32	30.76		15.45	92	3.66
33	30.17		14.99	93	3.46
34	29.58		14.53	94	3.26
35	29.00	65	14.07	95	3.07
36	28.43	66	13.60	96	2.89
37	27.87	67	13.13	97	2.71
38	27.31	68	12.66	98	2.54
39	26.76	69	12.18	99	2.37
40	26.21	70	11.70	$100 \\ 101 \\ 102 \\ 103 \\ 104$	2.20
41	25.67	71	11.21		2.04
42	25.14	72	10.72		1.88
43	24.61	73	10.22		1.72
44	24.09	74	9.73		1.55
45 46 47 48 49	23.57 23.06 22.56 22.06 21.57	75 76 77 78 79	9.24 8.76 8.28 7.83 7.41	105 106 107 108 109 110	1.38 1.21 1.04 .88 .71 .50
				110	. 50

1981 Disability Table

SECTION VIII (x)

SECTION VIII (x)

COUNTY OF FRESNO

Years of Life Expectancy after Disability Retirement

Safety Members

Age	Male & Female	Age	Male & Female	Age	Male & Female
20 21 22 23 24	49.29 48.39 47.48 46.58 45.68	$50 \\ 51 \\ 52 \\ 53 \\ 54$	23.59 22.80 22.03 21.26 20.50	80 81 82 83 84	7.00 6.63 6.27 5.94 5.63
25 26 27 28 29	$\begin{array}{r} 44.79 \\ 43.89 \\ 43.01 \\ 42.12 \\ 41.24 \end{array}$	55 56 57 58 59	$19.77 \\ 19.06 \\ 18.40 \\ 17.78 \\ 17.20$	85 86 87 88 89	5.34 5.06 4.80 4.55 4.31
30 31 32 33 34	40.36 39.48 38.61 37.74 36.88	$ \begin{array}{r} 60 \\ 61 \\ 62 \\ 63 \\ 64 \end{array} $	16.64 16.11 15.59 15.08 14.58	90 91 92 93 94	4.09 3.87 3.66 3.46 3.26
35 36 37 38 39	36.02 35.16 34.31 33.45 32.61	65 66 67 68 69	14.09 13.61 13.13 12.66 12.18	95 96 97 98 99	3.07 2.89 2.71 2.54 2.37
40 41 42 43 44	31.77 30.93 30.09 29.26 28.43	70 71 72 73 74	$11.70 \\ 11.21 \\ 10.72 \\ 10.22 \\ 9.73$	100 101 102 103 104	2.20 2.04 1.88 1.72 1.55
45 46 47 48 49	27.61 26.80 25.98 25.18 24.38	75 76 77 78 79	9.24 8.76 8.28 7.83 7.41	105 106 107 108 109	$1.38 \\ 1.21 \\ 1.04 \\ .88 \\ .71$
				110	.50

1981 Disability Table