ACTUARIAL REPORT

0

0

0

0

0

C

C

0

0

0

0

# EMPLOYEES' RETIREMENT ASSOCIATION

OF THE

COUNTY OF FRESNO

Made to the Board of Retirement

as of June 30, 1977

## COATES, HERFURTH & ENGLAND Actuaries and Consultants 320 California Street San Francisco 94104 Telephone (415) 433-4440

January 20, 1978

Board of Retirement Employees' Retirement Association County of Fresno P. O. Box 747 Fresno, California 94712

Ladies and Gentlemen:

C

(

(

0

0

0

Pursuant to our agreement with you, we have completed an actuarial valuation and experience analysis of the County's Retirement System as of June 30, 1977, as well as a Cost-of-Living update. We have also studied the cost of certain proposed amendments to the System. We are pleased to hand you herewith our report on the results of the survey.

The study was based upon financial statements and employee data furnished by the Retirement Office.

This report describes in detail both the results and the recommendations arising from our study. It also compares the results of additional valuations made based on different inflationary and investment assumptions with those of the basic study.

We look forward to discussing this report with the Board and wish to express our appreciation for the cooperation extended to us during the course of this survey.

Respectfully submitted,

COATES, HERFURTH & ENGLAND Actuaries and Consultants

Robert D. Drisko

RDD/jd Enclosures

A TOTAL COMPENSATION & CAPITAL INCORPORATED

CHICAGO . LAKE FOREST, ILL. . LOS ANGELES . SAN FRANCISCO . WEST CHESTER, PA.

# EMPLOYEES' RETIREMENT ASSOCIATION

(

C

C

C

(

C

C

C

0

0

## OF THE

# COUNTY OF FRESNO

# June 30, 1977

## TABLE OF CONTENTS

Section		Page
	Letter of Transmittal	-
I.	Introduction	1
II.	Summary of Results and Recommendations	4
III.	Basic Valuation Results	7
	<ul> <li>(i) Basic Contribution Rates</li> <li>(ii) Cost-of-Living Contribution Rates</li> <li>(iii) Funding Progress of the System</li> <li>(iv) Actuarial Balance Sheet</li> <li>(v) Analysis of Effect of Various Interest Rate and Salary Scale Assumptions upon Contribution Requirements</li> </ul>	8 11 14 16
IV.	<ul> <li>Experience Analysis</li> <li>A. Probabilities of Separation from Service Prior to Retirement</li> <li>B. Post-Retirement Mortality</li> <li>C. Mortality Basis for Employee Contribution Rates</li> <li>D. Salary Scales</li> <li>E. Experience Analysis Schedule</li> </ul>	29 30 32 33 33 33
V.	<ul> <li>Proposed Amendments to the System</li> <li>1. Increase Maximum Allowance for Service Connected Disability (Section 31727.5)</li> <li>2. Increase Safety Membership Group (Section 31558.2)</li> <li>3. \$750 Lump Sum Death Benefit (Sections 31789 and 31790)</li> </ul>	34 36 37 38
	4. Increase Maximum Annual Cost of Living Change (Section 31874.2)	39
· ·	<ol> <li>Grant Additional One Time Cost of Living Increase (Section 31874.1)</li> <li>Grant Flat Percentage Increase to Retired</li> </ol>	42
	<ol> <li>Grant Flat Percentage Increase to Retired Members (Article 16.6)</li> <li>Grant Credit for Other Public Service or</li> </ol>	43
	Military Service (Section 31641.1)	44

Section		Page
VI. Appe	endix	46
(i)	Major Plan Provisions of the Present System	47
(ii)		51
(iii)		
	General Member Male General Member Female Safety	53 54 55
(iv)	Number of Active Members and Total Annual Salaries by Sex and Attained Age	
	General Members Safety Members	56 58
(v)	Summary of Monthly Allowances Being Paid	
	General Members Safety Members	59 59
(vi)	the System	
	General Member Male General Member Female Safety Members	60 ,62 64
(vii)	Members' Basic Contribution Rates (Sections 31676.12 and 31664) General Member	66
()	Safety	68
(viii)	Rates - Partial Funding	60
	General Members Safety	69 71
(ix)	Rates - Stronger Funding	
	General Member Safety	72 74
(x)	Accounting Principles Board Opinion #8 - Pension Expense Provision	75
(xi) (xii)	Accounting Balance Sheet Ratio of Current Compensation to Compensation Anticipated at Age 67 for General Members and Age 60	78
	for Safety Members	79

(

0

0

0

C

(

(

0

0

(

0

e.

# C

C

C

C

C

C

0

C

0

0

"

INTRODUCTION

SECTION I

#### EMPLOYEES' RETIREMENT ASSOCIATION

#### OF THE

E

C

5

(

C

C

(

6

C

#### COUNTY OF FRESNO

#### Introduction

We were requested by the County to make an actuarial investigation and valuation of the Retirement System, as well as a cost-of-living update, as of June 30, 1977, using the latest statistical information available as to the active, inactive and retired membership. We were also requested to make cost calculations in connection with possible proposed amendments to the System. In connection with these studies, we have made several additional valuations of the System to measure the possible inflationary effect on County and member costs if the assumptions as to salary scales and investment earnings were changed. As part of our study we also have included the calculation of the ratio of the assets of the System to its obligation for benefits earned to the date of the valuation.

In connection with this actuarial survey, we have carried out our assignment in such a way so as to improve the chances that when the study was completed and the report submitted, any questions on the System from the Board of Supervisors, the County Administrative Officer, the Retirement Board, the members or the auditors of the System could be answered.

The results presented herein are based upon the unaudited data as supplied to Coates, Herfurth & England by the Retirement Office and the benefits for General and Safety members under Sections 31676.12 and 31664 of the County Employees Retirement Law of 1937, respectively.

The valuation results under the varying sets of salary scale and interest assumptions have been calculated in order to point out the effects of inflation upon the contribution requirements of the System. All of us recognize this has become more important recently as the question as to appropriate recognition of inflation in assumptions has become of interest to laymen, accountants, pension directors and other interested parties. We believe these results under varying assumptions will allow one to judge the relative impact of changed assumptions in an inflationary environment.

The ratio of the assets of the System to its obligation for benefits earned to the date of the valuation is being provided because we believe the use of this ratio is one of the best measures of the funding progress of the Plan.

-

6

C

C

0

6

0

We believe this additional information, which is beyond that available from past actuarial studies, will be of substantial help to all parties in our mutual effort to assure the actuarial soundness and funding adequacy of the Retirement System.

-3-

SUMMARY OF RESULTS

# RECOMMENDATIONS

# SECTION II

-4-

(

(

C

0

0

0

C

C

0

0

1.

#### EMPLOYEES' RETIREMENT ASSOCIATION

#### OF THE

1

0

5

(

C

O

(

C

0

#### COUNTY OF FRESNO

#### Summary of Results and Recommendations

Based upon the results of our analysis and valuation of the System, we recommend the following either be adopted by the System or noted for future reference, as the case may be:

- Note our belief, based upon Item (6) below, that the System is currently soundly funded;
- (2) Adoption of ultimate County Basic contribution rates equal to 7.63% of salaries not over \$350 a month and 11.44% of salaries in excess of \$350 a month for General Members and 16.27% of salaries not over \$350 a month and 24.40% of salaries in excess of \$350 a month for Safety Members (Section III(i));
- (3) Adoption of revised cost-of-living contribution rates based upon the "Stronger Funding" method (Section III(ii));
- (4) Adoption of the results of the Experience Analysis (Section IV);
- (5) Adoption of revised employee (member) contribution rates based upon a non-sex related mortality table, using step rate increases over the next four years (Section III(i) and VI(vii));
- (6) Note the introduction of the funding progress ratio concept as a measure of funding progress (Section III(iii));
- (7) Consideration of more frequent actuarial valuations in order to more quickly recognize significant adverse cost trends;
- (8) Adoption of a 5-3/4% interest rate for valuation purposes, along with a salary scale reflecting merit and longevity plus 3% inflation;
- (9) Adoption of the concept of additional valuations at the time of each actuarial study under different combinations of inflation and interest assumptions (Page 23);
- (10) Consideration of possible alternative uses of "Surplus" (Page 24).

With respect to (1)-(6) and (9) and (10) on the preceding page, each of these items is discussed in more detail in the main body of the report and the discussions regarding these points may be found by referring to the Section or page number of the report, as noted in parenthesis.

Fresno County is in a strong funding position. This statement is made based upon the funding progress ratio as calculated in this valuation and upon the anticipated adoption of the recommendations in this report.

(

0

(

C

-6-

# BASIC VALUATION RESULTS

# SECTION III

-7-

C

C

C

C

C

C

C

C

0

C

11

Section III(i)

#### EMPLOYEES' RETIREMENT ASSOCIATION

#### OF THE

(

(

0

0

0

(

0

C

#### COUNTY OF FRESNO

#### BASIC CONTRIBUTION RATES

Basic contribution requirements are broken down into two major categories: County Contribution rates and Employee contribution rates.

The County basic contribution rates which have been calculated in this valuation are somewhat lower than the present County contribution rates of 11.24% of salaries for General Members and 22.74% of salaries for Safety Members.

The most important factors tending to increase the County contribution rates were increases in the future salary scales, the reduction in the turnover rates, the increase in the disability rates of Safety members, sizable increases in the rate of early retirement for General members, and the changes in the mortality tables after service retirement to provide for longer life expectancies.

The most important factors that more than offset this increase in basic contribution rates were the higher interest earnings assumed for the future and the large increase in new active members since the time of the last study (General members increased about 20% and Safety members about 40%). For the new member, the average required County rate is less than the average needed for all the members at the time of the previous study. This is because new employees usually enter at ages younger than the average age of the members as a whole and these new members have no unfunded liabilities attached to them. Because the total "unfunded liabilities" are then able to be spread over a larger total salary base, this helps to reduce the "unfunded" portion of the County contribution, when expressed as a percentage of salaries of the total membership.

COATES, HERFURTH & ENGLAND, ACTUARIES AND CONSULTANTS

1/20/78

-8-

We recommend that the County contribute at the following basic rates of contribution:

	Per	centage of Mor	nthly Salaries	3	
	General Membe	rs		Safety Members	5
Aggregate	Not over \$350	In Excess of \$350	Aggregate	Not over \$350	In Excess of \$350
10.20%	7.63%	11.44%	22.42%	16.27%	24.40%

Total	(General	+ Safety	Members)
	Not	over	In Excess
Aggregate	\$3	350	of \$350
11.56%	8.	61%	12.92%

The annual compensation on June 30, 1977 for the County was \$62,521,023 for General Members and \$7,846,680 for Safety Members. The following table shows the actual dollar amounts needed to be contributed by the County at the current contribution rate and at the recommended rates stated above. If the annual compensation as of June 30, 1977 were to remain unchanged for the year beginning July 1, 1977 and ending June 30, 1978, the contribution for this period would be as follows:

## Basic County Contribution (7/1/77 to 6/30/78) General Members

Annual

Annua1

(

C

(

0

(

(

0

0

Compensation	At curr	ent rate	At recommended rate		
	Aggregate	Dollar	Aggregate	Dollar	
	Rate*	Amount	Rate**	Amount	
\$62,521,023	11.24%	\$7,027,363	10.20%	\$6,377,144	

\*Corresponds to split rate of 8.40% of salaries not over \$350 a month and 12.60% of salaries in excess of \$350 a month.

\*\*Corresponds to split rate of 7.63% of salaries not over \$350 a month and 11.44% of salaries in excess of \$350 a month.

#### Safety Members

Compensation	At curr	ent rate	At recommended rate		
	Aggregate Rate*	Dollar Amount	Aggregate Rate**	Dollar Amount	
\$7,846,680	22.74%	\$1,784,335	22.42%	\$1,759,226	

\*Corresponds to a split rate of 16.49% of salaries not over \$350 a month and 24.74% of salaries in excess of \$350 a month.

\*\*Corresponds to a split rate of 16.27% of salaries not over \$350 a month and 24.40% of salaries in excess of \$350 a month.

	Total (General + Safety Members)					
Annual Compensation	At current rate At reco			ended rate		
	Aggregate Rate	Dollar Amount	Aggregate Rate	Dollar Amount		
\$70,367,703	12.52%	\$8,811,698	11.56%	\$8,136,370		

The Employee contribution rates for this valuation have been calculated in accordance with the provisions of the 1937 County Retirement Act which provide that rates of contribution and benefit levels are the same for members of both sexes.

These ultimate rates for employees (½ contribution rates) as developed are shown in the Appendix to this report (Section VI(vii)). For members not integrated with Social Security in accordance with Article 13, the applicable contribution rate should be read from the column captioned "Excess of Monthly Compensation over \$350", and applied to the total monthly salary.

C

0

6

0

0

It should be noted that because of the size of the increases in contribution rates for the members, we are recommending using step rate increases over the next four years. These step rate increases are discussed on page 22.

Although the 1937 County Law does not specify the particular date upon which changes in contribution rates should be made effective, we would suggest that any revision of contribution rates for the County and for the members be put into effect as soon as possible but at a date which is convenient from the administrative viewpoint.

## EMPLOYEES' RETIREMENT ASSOCIATION

#### OF THE

#### COUNTY OF FRESNO

#### Cost-of-Living Contribution Rates

#### Partial Funding Method

0

(

£

C

As part of our overall assignment, we have reviewed your program for automatic adjustment of retirement allowances which results from changes in the Consumer Price Index. At the present time, the maximum change in cost-of-living allowance is 3% per year. Our cost calculations in previous cost-of-living studies have been made on a "partial funding" basis, using an estimated 10-year projection of the basic pension roll based upon a review of the experience of the last 10 years. The funding of this benefit is designed not just to cover the cost-ofliving payments to be made during the next 10-year period, but also to build a reserve at the end of the 10 years sufficient to provide for payment of the then current dollar level of cost-of-living benefits over an additional 5-year period.

Based on this same method, the valuation interest rate of 5-3/4%, and an adjustment for an expected increase in future pension roll of 16% per year, we have calculated the total cost-of-living contributions on a refundable basis to members and to the County. The cost-of-living contribution rate required by the members, considered as a total group, and by the County is 1.13% of total salaries from each. The present cost-of-living rate corresponding to this is 1.00% of salaries. The detailed member cost-of-living contribution rates on the partial funding method are shown on pages 69, 70 and 71 in the Appendix.

#### Possible Stronger Funding Method

As indicated in the preceding discussion, the present method for funding cost-of-living benefits provides enough funds to pay for an additional 5 years of cost-of-living payments at the end of the 10-year projection period. As of April 1, 1977 many of the present retired members of the System already had accumulated more than a 20% carry-over of their cost-of-living increases, resulting from the excess of the annual cost-of-living index over the maximum adjustment permitted. For this reason we strongly recommend that consideration be given by the Retirement Board of providing a stronger basis of cost-of-living funding.

The method of stronger cost-of-living funding would be the following: Continue to make the 10-year projections described above, but provide for a reserve buildup at the end of the 10 years sufficient to continue the then dollar cost-of-living payments (but not additional increases in payments) for the <u>lifetime</u> of each of those on the pension roll. Based on this stronger funding method, and with the same assumptions described in the partial funding approach, the total cost-ofliving contributions on a refundable basis to the members as a total group and to the County is approximately 1.91% of total salaries. The detailed member cost-of-living contribution rates on the stronger funding method are shown on pages 72, 73 and 74 in the Appendix.

In Tables A and B on pages 26 and 27, we discuss the results of the multiple valuations made using various interest and salary scale assumptions. Those tables illustrate the use of various levels of member and County cost-of-living funding. In all the cases illustrated in those

1/20/78

Ó

(

C

(

0

O

C

tables it is assumed that the members and the County share the cost-ofliving contributions equally. It is also assumed that all cost-ofliving contributions are on a refundable basis, to the member and to the County.

#### Further Discussion on Cost-of-Living Program

0

6

0

C

0

C

The Retirement Board may feel that because of the current inflation level the present retired members need more financial assistance than is being provided by the 3% cost-of-living maximum. If this is the Board's feeling, we would suggest that it would be less costly to the System as a whole to provide "one shot" type of cost-of-living increases out of "Surplus", as provided for under Section 31874.3 of the County Act, rather than to adopt a long term cost commitment on an ongoing basis resulting from an increase in the 3% maximum to a higher level of, say, 4%, 5% or 6%.

Also, because of the large increase in the required contribution rate for the Cost of Living Program, the Retirement Board may want to consider the possibility of part of the cost increase coming out of "Surplus".

As a final observation, depending upon the method of funding adopted by the Board, we suggest that consideration be given to having annual cost-of-living studies made. In this way, pace can be kept with the changes made in the total pension roll pattern.

1/20/78

-13-

### EMPLOYEES' RETIREMENT ASSOCIATION

## OF THE

#### COUNTY OF FRESNO

### Funding Progress of the System

(

0

C

C

C

A comparison of the measurement of funding progress of the System in successive valuations is one of the most important criteria for determining the soundness of a pension system. There are various methods of measuring the progress of the System's funding. We believe that the most useful measure is the ratio of the System's assets to its obligation for benefits earned to date. Unless amendments have been made to the System, in any soundly funded System the assets should be increasing at a greater rate than the benefits earned to date. This will have the effect of causing an increase in the funding progress ratio in future years.

Therefore, starting now, at the time of each valuation we intend to compute the ratio of the assets of the System to its obligations for benefits earned to date. We believe that this measure, in combination with a relatively stable contribution rate, will help the Plan's administrators to more adequately monitor the progress of the funding status of the System. To this end we include on the following page this calculation based upon the adoption of our recommended assumptions.

## EMPLOYEES' RETIREMENT ASSOCIATION

#### OF THE

#### COUNTY OF FRESNO

#### Funding Progress of the System

1

0

(

0

0

C

C

0

(a)	Assets as of Valuation Date (6/30/77)*	\$ 82,889,468
(Ъ)	Present value of benefits earned to date assuming immediate 100% vesting	\$ 79,841,530 101,565,817
(c)	Ratio of assets to benefits earned to date (a) – (b)	104%** 82

\*Assets are based upon Book Value as supplied to us by the System. Interest rate assumed is 5-3/4%.

\*\*In calculating the funding progress of the System, we have used all the assets including all surplus.

Usually a public retirement system being soundly funded will have a funding progress ratio somewhere between 60% and 85%. One factor playing a significant role in funding progress ratios is the rate of interest being assumed. This ratio used an interest rate of 5-3/4% (as is being recommended for the valuation). Previous employer contribution rates have been based upon interest assumptions of 5% or lower. As a result of the Retirement Board's ability to bring the earnings to higher levels, this has meant a faster build up of the Fund than was expected. This has resulted in higher funding ratios than would otherwise be the case. Another factor improving the funding progress ratio was the large percentage increases in new members.

-15-

#### COUNTY OF FRESNO

#### ACTUARIAL BALANCE SHEET

One of the purposes of an Actuarial Balance Sheet is to enable the employer, by reference to the periodic statements of this nature, to determine whether or not the contributions are adequate to provide the benefits without impairment to the Fund. The following is a descriptive listing of some of the most important items which make up the Actuarial Balance Sheet.

#### Item #

(

0

6

0

0

0

- 5. The actuarial present value of the basic allowances which are currently being paid to retired members and beneficiaries on account of service, disability retirements and survivor benefits.
- 6.&7. The present value of the basic retirement allowances for anticipated future service and disability retirements to active and inactive members.
  - The present value of death benefits payable on account of the death of currently active or inactive members.
  - The present value of termination benefits payable on account of the death or withdrawal of currently active or inactive members.
- 10.&11. The reserve held for the purpose of providing future costof-living benefits to current and future pensioners.
  - 12. The reserve held for future adverse experience. Sometimes used for other Retirement System purposes.

The items relating to the Asset side of the Actuarial Balance Sheet are self-explanatory.

#### -16-

## EMPLOYEES' RETIREMENT ASSOCIATION OF THE COUNTY OF FRESNO ACTUARIAL BALANCE SHEET\* as of June 30, 1977

(

(

(

0

C

C

C

0

C

C

0

# ASSETS

1.	Total assets now held (from Accounting Balance Sheet)	\$ 82,889,468
2.	Present value of future contributions by members	31,986,537
3.	<pre>Present value of future contributions by County on account of:     a) Prior service and         Current service     b) Lump sum death benefits         on account of active members</pre>	117,233,786 544,450
4.	Total actuarial assets	\$232,654,241
	LIABILITIES	
5.	Present value of allowances already granted: Annuities and current service and prior service pensions	\$ 34,348,628
6.	Present value of service retirement allowances to be granted: Annuities and current service pensions and continuance benefits including prior service pensions	156,317,815
7.	Present value of disability retirement allowances to be granted: Annuities and current service pensions and continuance benefits including prior service pensions	17,387,475
8.	Present value of death benefits to be granted: a) Lump sum death benefits b) Death while eligible to retire c) Duty death	544,450 2,563,676 1,427,991
9.	Present value of members' contributions to be returned upon withdrawal or death before retirement	11,217,713
10.	Reserve for future cost-of living adjustments	2,641,971
11,	Members' cost-of-living contributions	2,029,045
12.	Investment contingency reserve	3,993,621
13.	Due to fiscal agent - Bond Trades	181,856
14.	Total actuarial liabilities *Interest rate is 5-3/4% per annum	\$232,654,241

COATES, HERFURTH & ENGLAND, ACTUARIES AND CONSULTANTS

-17-

#### EMPLOYEES' RETIREMENT ASSOCIATION

#### OF THE

#### COUNTY OF FRESNO

#### Analysis of Effect of Various Interest Rate and Salary

### Scale Assumptions Upon Contribution Requirements

#### Purpose of Multiple Studies

In connection with this survey, we have made additional valuations of the System by varying the interest rates and the corresponding salary scales used in the studies. The purpose of doing this was to analyze the effect of these changes on the County and member contribution rates. Procedure Used to Select Assumptions for Study

To assist in the selection of appropriate interest and salary scales to use in these studies, we had available the current salary information on the active members.

In analyzing the rate of inflation for the last 15 years in California public employee retirement plans, we have found that the average annual rate lies between 4% and 7%. The overall average is approximately 6%. Therefore, for purposes of this survey, we assumed that one of the multiple studies to be made should use the level of 6% per annum inflation. Also, because the level of inflation is currently about 6%, any valuation made using an inflation element in the salary scale other than 6% should start at 6% and grade to the ultimate long term inflation to be used.

-18-

C

0

We believe it is important to also illustrate the results on costs of a long term inflation in the salary scale of a lower level of, say, approximately 2% per annum. Our second study uses the present interest assumption of 5% and an appropriate salary scale having 2<sup>1</sup>/<sub>4</sub>% inflation in it.

(

(

0

(

C

0

C

0

0

To round out the number of studies to be made, we will make the <u>basic</u> valuation using a 5-3/4% long term interest assumption with whatever appropriate salary scale should be used in connection with it. The fund has been earning in excess of 5-3/4% interest and, we believe, that long term rate is appropriate for this basic study. The use of 5-3/4% will help offset some of the added cost falling on the System because of the current high level of inflation. There is merit, at the same time, to crediting active member accounts at 5-1/4% <u>if</u> the difference between the two interest rates (approximately \$110,000 per year at the time of the study) works its way into helping to hold down the inflationary costs of the System.

In order to correlate the assumed rates of inflation with the corresponding appropriate investment returns in each of the studies as described above, we have used the statistical procedures set forth in a recently published University of Chicago study. This study, (Stocks, Bonds, Bills and Inflation: Simulations of the Future (1976-2000): Roger E. Ibbotson and Rex A. Sinquefield, Journal of Business, Volume 49, No. 3, July, 1976), analyzes long term rates of investment return in relation to various levels of inflation using results actually achieved during the period 1926-1974. We believe the application of that study along with our salary analyses leads to reasonable combinations of assumptions to use in connection with the valuations to be made for the County. The specific sets of multiple studies selected are set forth in the next section.

1/20/78

-19-COATES, HERFURTH & ENGLAND, ACTUARIES AND CONSULTANTS

#### Specific Multiple Studies Selected

(

C

C

0

O

C

0

To illustrate more clearly the effects of inflation on costs of the System, we have chosen to make the following studies, with the salary scale and investment assumptions as set forth:

Study #1A - A basic valuation using 5-3/4% interest along with salary scales reflecting merit, longevity and an ultimate 3% inflation. In the valuation the inflation starts at 6% and reduces at .75% per year until it reaches the level of 3% per year. The valuation uses partial funding of a 3% cost-of-living benefit.

- <u>Study #1B</u> Same as Study #1A except a stronger method of funding is used for cost-of-living.
- <u>Study #2A</u> A valuation using 5% ultimate interest (reached by decreasing the investment rate by .55% each year, starting at 5-3/4%) along with salary scales reflecting merit, longevity and an ultimate 2-1/4% inflation per year. The inflation rate would start at 6% and reduce at .75% per year until 2-1/4% is reached. The valuation uses partial funding of a 3% cost-ofliving benefit.
- <u>Study #2B</u> Same as Study #2A except a stronger method of funding is used for cost-of-living.
- Study #3 A valuation using 8½% ultimate interest (reached by increasing the investment rate by .55% each year starting with 5-3/4%) along with salary scales reflecting merit, longevity and a 6% rate of inflation. The valuation uses <u>full</u> funding of a 3% cost-of-living benefit.

It should be noted that in each of these studies, we have assumed that the cost-of-living contributions would be shared equally by the members and the County and would be on a refundable basis for both. We have also assumed that the contribution toward cost-of-living would be made over each member's future working lifetime.

#### Results Obtained from the Studies

We show in Table A on page 26 for representative ages a comparison of the employee contribution rates based on the various June 30, 1977 valuations. In that Table are shown the present employee basic rates before the study was made and also the updated rates based on our various valuations. In addition, we show the cost-of-living contribution rates on a partial funding basis as well as on both a stronger funding and a full funding approach. It should also be noted that in connection with the  $8\frac{1}{2}$ % ultimate investment rate, we are assuming that if the future inflation is set at 6% the 3% cost-of-living benefit will be granted every year in the future. We, therefore, have provided for funding that part of the benefit on a <u>full</u> funding basis.

Table A shows a comparison of the various member rates of contribution. It should be carefully pointed out that if the 8<sup>1</sup><sub>2</sub>% ultimate interest basis were used there would have to be several questions answered, some of which would probably involve changing the 1937 County Law. One of the problems has to do with what interest should be credited to the employee accounts. For example, would the full 8<sup>1</sup><sub>2</sub>% interest be credited to the member accounts? Also, in connection with full funding the cost-of-living benefit, we feel considerable discussions would be needed and changes in the Law would probably have to be made. It is possible that because of the size of the cost-of-living contributions

1/20/78

C

0

(

0

C

0

C

(

0

C

required from the employee on the full funding basis there might need to be some refundability <u>after</u> retirement as well as before retirement. Also, the period over which the County could fund the cost-of-living benefit might very well be changed to a longer period than that required for the members.

In Table B on page 27, we compare the required County contribution rates based on the various sets of assumptions we have used in the studies. The County rates in this Table are shown both as percentages of salary and as annual contributions, based on the total annual salaries at the time of the valuation.

#### Recommendations

0

(

0

6

0.

0

C

0

0

We recommend the Retirement Board adopt the employee and County contribution rates resulting from Study #1B. This includes the stronger funding method for cost-of-living and the 5-3/4% interest assumption along with a salary scale reflecting merit and longevity and 3% inflation. You will note that under the Study #1B the resulting total County contribution rate (basic plus cost-of-living) falls well within the range of those contributions required under Studies #2B or #3.

To make this contribution change in one step would mean an average increase in <u>employee</u> contribution rate of about 40% or 50%. For the County, the total contributions required by Study #1 B are approximately the same as the present contributions being made. Because of these large increases in employee contribution rates, if taken as one step, we recommend for the Board's consideration the use of step rate increases over the next four years.

We show on the following page the resulting County and member contribution rates (for representative ages) if the four year step rate increases are adopted. Because the County matches members' cost of

#### -22-

living contributions, those County contribution increases are spread over four years also. Because the higher contribution level is being reached gradually, the ultimate contribution rate required would have to be somewhat higher than those shown for Study #1B.

	County Rates a/c General Members					
	%	of Salari	es	Total Annual Contributions		
Year	Basic	C.O.L.	Total			
Now	11.24%	1.00%	12.24%	\$7,652,573		
1	10.20	1.27	11.47	7,171,161		
2	10.20	1.55	11.75	7,346,220		
3	10.20	1.82	12.02	7,515,027		
4 & over	10.20	2.10	12.30	7,690,086		
Study #1B	10.20%	1.91%	12.11	\$7,571,296		

\*Based on total annual salaries at valuation date of \$62,521,023.

	County Rates a/c Safety M					
	7	% of Salaries		Total Annual Contributions		
Year	Basic	C.O.L.	Total			
Now	22.74%	1.00%	23.74%	\$1,862,802		
1	22.42	1.27	23.69	1,858,878		
2	22.42	1.55	23.97	1,880,849		
3	22.42	1.82	24.24	1,902,035		
4 & over	22.42	2.10	24.52	1,924,006		
Study #1B	22.42%	1.91%	24.33%	\$1,909,097		

\*\*Based on total annual salaries at valuation date of \$7,846,680.

We also show below as a percentage of salaries in excess of \$350 .per month the corresponding employee contribution rates <u>(total</u> of basic and cost-of-living) for representative ages:

		General			Safety	
		Entry Age			Entry Age	
Year	25	35	45	21	25	30
Now	4.13%	4.98%	6.13%	5.40%	5.82%	6.42%
1	4.81	5.52	6.49	6.05	6.40	6.90
2	5.49	6.06	6.85	6.70	6.98	7.37
3	6.18	6.60	7.22	7.36	7.56	7.85
4 & over	6.86	7.14	7.58	8.01	8.14	8.33
Study #1B	6.39%	6.77%	7.33%	7.56%	7.74%	8.00%

Because of the value to the Board of having multiple valuation results as shown in Tables A and B, we recommend at the time of each

0

(

C

C

C

0

C

actuarial study that multiple valuations be made. This will introduce different combinations of inflation and interest earnings so comparisons can be made with the current valuation results to be sure they are well within the range of contribution rates that would be required based upon alternative assumptions. We feel in this way the funding of the Retirement Program in Fresno County can continue to be maintained on a sound basis into the future.

#### Further Important Points

C

1

C

C

0

C

0

C

C

O

Under the present provisions of the 1937 Act, the excess earnings above those credited to all the accounts automatically flow into the Contingency Reserve or "Surplus Account" and, unless otherwise directed, will not be available to help control inflationary costs. We believe that as long as inflation continues at its recent high level, some effort should be made by each of the County Systems to either restrict the amounts of future increases in surplus or to amend the Retirement Act itself to provide for the use of part of these excess earnings to help control costs during highly inflationary periods.

We feel that the Retirement Act is currently quite specific in setting forth the permissible uses of this "surplus". One percent of the assets of the Fund must be held as a Contingency Fund. The balance may be used to pay for <u>additional</u> benefits to the members. Some of these uses by the Counties have been for: insurance premiums, lump sum benefits after retirement, paying part or all of the cost-of-living contributions and assisting in the funding when the basic benefit level has been increased.

We believe that all "surplus" currently in the Fund falls under the present provisions of the 1937 County Act. It might be possible, however,

-24-

in connection with <u>future</u> surplus to change the 1937 Act or to change how the Board operates under the present Act as to the amounts of investment earnings credited to all accounts.

We feel that unless some definite steps are taken by <u>both</u> the members and the County to help control these pension costs as they develop, the future soundness of the Retirement System under conditions of persistently high inflation may be in jeopardy.

Several approaches come to mind that may be helpful in dealing with inflation in the future: 1. Crediting all accounts with substantially all of the excess interest earnings.

- The possible use of two different "surplus" accounts, one for the members and one for the County.
- 3. Possibly fixing the member contribution rate level.

ſ

(

C

(

(

C

0

C

€

6

After discussion of these matters with the Retirement Board, we feel that other possible solutions or partial solutions will likely emerge. On the valuation date the "surplus", in excess of 1% of assets, because of past years' activities, was approximately \$3,200,000. This is to point out the relative size of the item we are talking about possibly using in a different way in the future.

In this report, we have pointed out for comparison purposes some of the corresponding costs if alternative methods are used in treating inflation. In addition, we have included a new funding test (funding progress ratio), proposed a modification in the cost-of-living funding and suggested consideration by the Board of possible modifications in the use of "surplus". We look forward to meeting with the Board and discussing these various topics.

-25-

## COUNTY OF FRESNO

# COMPARISON OF EMPLOYEE CONTRIBUTION RATES BASED ON 6/30/77 VALUATION (using percentage of monthly salary in excess of \$350)

	(45)	ing percent		. /1 6		00 01 <del>+</del> 000)		
Present	- Partia			tes (before 5% interest		longevity	+ ½% infla	tion
TTESEIIC	I di cia.	i i unu ing j	70 0.0.1.,	J% INCELES	., meric,	Tongevity	1 2/6 111110	
Entry		General			Entry		Safety	
Age	Basic	C.O.L.	Total		Age	Basic	C.O.L.	Total
25	2.99%	1.14%	4.13%		21	3.91%	1.49%	5.40%
35	3.61	1.37	4.98		25	4.22	1.60	5.82
45	4.44	1.69	6.13		30	4.65	1.77	6.42
				by 6/30/77				
Study #1	A - Part	ial funding	3% C.O.L	.; 5-3/4% in	terest;	merit, long	evity + 3%	inflation
Entry		General			Entry		Safety	
Âge	Basic	C.O.L.	Total		Age	Basic	C.O.L.	Total
25	4.38%	1.19%	5.57%		21	5.18%	1.41%	6.59%
35	4.64	1.26	5.90		25	5.30	1.44	6.74
45	5.02	1.36	6.38		30	5.48	1.49	6.97
. /								
Study #1B - Stronger funding 3% C.O.L.; 5-3/4% interest; merit, longevity + 3% inflation								
Entry		General			Entry		Safety	
Age	Basic	C.O.L.	Total	31	Age	Basic	C.O.L.	Total 3/4
				5.314				5
25	4.38%	2.01%	6.39%	6.01	21	5.18%	2.38%	7.56% 7.19
35	4.64	2.13	6.77	649	25	5.30		7.74 741
45	5.02	2.31	7.33	7.14	30	5.48	2.52	8.00 7.73
Study #2	Study #2A - Partial funding 3% C.O.L.; 5% interest; merit, longevity + 24% inflation							flation
Entry		General			Entry		Safety	
Age	Basic	C.O.L.	Total		Age	Basic	C.O.L.	Total
nge	Dasie	0.0.1.	<u>101a1</u>		ABE	Dasic	0.0.1.	iotal
25	4.27%	1.20%	5.47%		21	5.20%	1.47%	6.67%
35	4.66	1.31	5.97		25	5.37	1.51	6.88
45	5.17	1.46	6.63		30	5.63	1.59	7.22
Study #2	B - Stro	nger fundin	g 3% C.O.	L.; 5% inte:	est: mer	it. longevi	tv + 2½% i	nflation
			0.0%		1			
Entry		General			Entry		Safety	
Age	Basic	C.O.L.	Total		Age	Basic	C.O.L.	Total
25	4.27%	2.03%	6.30%		21	5.20%	2.47%	7.67%
35	4.66	2.21	6.87		25	5.37	2.55	7.92
45	5.17	2.45	7.62		30	5.63	2.67	8.30
Study #3	- Full	funding 3%	C.O.L.; 8	2% ult. into	erest; me	rit, longev	ity + 6% i	nflation
						· · · · · · · · · · · · · · · · · · ·		
Entry		General			Entry		Safety	
Age	Basic	C.O.L.	Total		_Age_	Basic	C.O.L.	Total
25	3.37%	5.26%	8.63%		21	3.89%	6.07%	9.96%
35	3.61	5.63	9.24		25	3.99	6.22	10.21
45	3.94	6.14	10.08		30	4.15	6.47	10.62

1/20/78

COATES, HERFURTH & ENGLAND, ACTUARIES AND CONSULTANTS

0

C

C

C

C

0

0.

0

0

C

TABLE A

## TABLE B

## COUNTY OF FRESNO

(

(

(

C

C

0

C

C

0

COMPARISON OF EMPLOYER CONTRIBUTION RATES BASED ON 6/30/77 VALUATION

Durana Dorati		Present Rates (before		1
Present - Parti		C.O.L.; 5% interest; me eral Members		Members
	the second se	Annual Contributions*		Annual Contributions*
	% Of Salary	Annual Concribacions.	10 OI DAIALY	Allidai contributions.
Basic Cost-of-Living	11.24% 1.00	\$7,027,363	22.74%	\$1,784,335
Total	12.24%	<u>625,210</u> \$7,652,573	1.00	78,467 \$1,862,802
IUCAL	12.24%	\$7,652,573	23.14%	\$1,862,802
	% 0	Total (General & Safet f Salary Ar	<u>y Members)</u> nnual Contributio	ns*
Basic		12.52%	\$8,811,698	
Cost-of-Li		1.00		
Total		13.52%	703,677 \$9,515,375	
		1.0.02%	,J,J,J,J,J	
		es Updated by 6/30/77 Va		
Study #1A - Par		3% C.O.L.; 5-3/4% intere		
	the second s	eral Members		Members
	% of Salary	Annual Contributions*	% of Salary	Annual Contributions*
Basic	10.20%	¢6 277 1//	00 / 09	61 750 00 <i>6</i>
Cost-of-Living		\$6,377,144	22.42%	\$1,759,226
Total	$\frac{1.13}{11.33\%}$	706,488	$\frac{1.13}{23.55\%}$	88,667 \$1,847,893
IULAI	11.33%	\$7,083,632	23.55%	\$1,847,893
		Total (General & Safety	Members)	
	% 0	f Salary Ar	nnual Contributio	ns*
Basic	1	1.56%	\$8,136,370	
Cost-of-Li		1.13		
Total		2.69%	795,155 \$8,931,525	
1				
Study #1B - Str	onger funding	3% C.O.L.; 5-3/4% inter	cest; merit, long	evity + 3% inflation
	the second secon	eral Members		Members
	% of Salary	Annual Contributions*	% of Salary	Annual Contributions*
Basic	10.20%	\$6,377,144	22.42%	\$1,759,226
Cost-of-Living	1.91	1,194,152	1.91	149,872
Total	12.11%	\$7,571,296	24.33%	\$1,909,098
	10.11/0	Ŷ7,571,290	24.00%	91,909,090
	~	Total (General & Safety		
	7. 01	f Salary Ar	nual Contributio	ns*
Basic		1.56%	\$8,136,370	
Cost-of-Li	.ving	1.91	1,344,024	
Total	Automatic States	3.47%	\$9,480,394	
*Based on total		ies at valuation date:	General Members	\$60 501 000
Sabea on cotar	annuur Sarar.	tes at variation date.	Safety Members	\$62,521,023
			Sarety Rembers	7,846,680

COATES, HERFURTH & ENGLAND, ACTUARIES AND CONSULTANTS

TABLE B (continued)

	rtial funding 3% C.O.L.; 5% interest; General Members		Safe	Safety Members		
	% of Salary	Annual Contributions*	% of Salary	Annual Contributions		
Basic	11.65%	\$7,283,699	25.31%	\$1,985,995		
Cost-of-Living	1.17	731,496	1.17	91,806		
Total	12.82%	\$8,015,195	26.48%	\$2,077,801		
		Total (General & Safety				
Basic	<u>% o</u>	f Salary An 3.17%	nual Contribut			
Cost-of-Li		1.17	\$ 9,269,694			
Total		4.34%	823,30			
	-		\$10,092,990			
Study #2B - Str	onger funding	3% C.O.L.; 5% interest; eral Members	merit, longev	$\frac{1}{1} + \frac{2-1}{4\%}$ inflation		
	% of Salary	the second se		ty Members		
	% OI Salary	Annual Contributions*	% of Salary	Annual Contributions		
Basic	11.65%	\$7,283,699	25.31%	\$1,985,995		
Cost-of-Living	1.97	1,231,664	1.97	154,580		
Total	13.62%	\$8,515,363	27.28%	\$2,140,575		
		Total (General & Safety	Members)			
	<u>% of</u>	E Salary An	nual Contributi	ions*		
Basic	11	3.17%	\$ 9,269,694	1		
Cost-of-Li	ving 1	L.97	1,386,244			
Total	15	5.14%	\$10,655,938			
Study #3 - Full	funding 3% C.	O.L.; 8 <sup>1</sup> <sub>2</sub> % ult. interest	; merit, longev	vity + 6% inflation		
	Gene	eral Members	Safety Members			
	% of Salary	Annual Contributions*	% of Salary	Annual Contributions		
Basic	8.31%	\$5,195,497	17.23%	\$1,351,983		
Cost-of-Living	4.82	3,013,513	4.82	378,210		
[otal	13.13%	\$8,209,010	22.05%	\$1,730,193		
				41,750,195		
		Total (General & Safety Salary Ann				
	<u>76 01</u>	Ant	nual Contributi	-0115 *		
Basic		.30%	\$6,547,480			
Cost-of-Li		.82	3,391,723			
Total	14	.12%	\$9,939,203	5		

ed on total annual salaries at valuation date: General Members \$62,521,023 Safety Members \$ 7,846,680

-28-

0

C

C

0

C

C

C

0

0

0

C

# EXPERIENCE ANALYSIS

# SECTION IV

C

(

C

0

0

(

C

0

C

•"

-29-

#### Section IV

### EMPLOYEES' RETIREMENT ASSOCIATION

OF THE COUNTY OF FRESNO Experience Analysis Summary of Results

#### A. PROBABILITIES OF SEPARATION FROM SERVICE PRIOR TO RETIREMENT:

A study was made, based upon each member's sex and attained age as of the valuation date, to determine the probability of members leaving the System because of withdrawal, death, disability retirement, service retirement and vesting.

The probabilities of each of these were all developed by sex and attained age to reflect the actual experience that took place during the investigation period. We compared the probabilities of separation used in the previous valuation with those developed for the current study and made any necessary adjustments. The assumptions made in regard to these rates are discussed in the following paragraphs.

#### (i) Withdrawal

0

C

C

€

0

In the active investigation of the System, it was found that the actual number of non-vested withdrawals from the System for the General members was down slightly from that expected and for the Safety members was about 20% less. Accordingly, the rates of withdrawal for the members were reduced to reflect this experience.

#### (ii) Service Retirement

The investigation of the System's experience indicates a significant trend toward earlier retirement for both General member groups. For the Safety members there was a tendency to delay retirement slightly. We, therefore, have reflected these results in the revised recommended rates of service retirement. The net effect of these changes is to cause some increase in cost of the System.

#### (iii) Disability Retirement

C

0

C

0

C

0

O

During the investigation period, actual ordinary (non-service connected) disability retirements required no changes to be made for any of the groups.

Duty disability rates of retirement for the General member groups required no change in the rates. However, for the Safety members, the rates had to be increased about 50% over the previous study.

#### (iv) Death Before Retirement

As a result of the experience analysis of the System, no changes were required for the female General members or for the Safety members. For male General members the total rates of death were rearranged to provide for slightly more "death while eligible to retire" cases.

## (v) Deferred Retirement

The experience analysis again showed no need for probabilities of vested withdrawal or reciprocities for the Safety group. However, these probabilities have been included in this study for the General members to reflect their expected incidence of vested withdrawals and reciprocities. Large increases were required in the General member rates, both males and females.

1/20/78

COATES, HERFURTH & ENGLAND, ACTUARIES AND CONSULTANTS

#### B. POST RETIREMENT MORTALITY:

0

(

6

0

C

0

#### (i) Mortality after Service Retirement

At the time of the last full actuarial study of the Retirement System, we recommended the 1951 Group Annuity Mortality Table with ages set back 1 year for both males and females be used as the basis for mortality after service retirement.

During the investigation period prior to the valuation date 54 members retired for service or beneficiaries died. Based upon the 1951 Group Annuity Mortality Table set back 1 year, 76 deaths were expected. Because the anticipated number of deaths after service retirement was much higher than the number that actuallyoccurred, especially for the females, we have recommended a change to the 1971 Group Annuity Table without any age setback for both males and females. This new table provides for longer life expectancies than the previous table, especially for the females.

#### (ii) Mortality after Disability Retirement

At the time of the last actuarial study, we recommended that the 1973 Disability Mortality Table be used to measure mortality after disability for both males and females. This table is being used by many governmental retirement systems as a basis of predicting life expectancy of members who have retired for disability.

During the investigation period studied, 18 disabled persons died as compared to 16 expected deaths. Based upon the results of this study, we recommend continuing the use of the 1973 Disability Mortality Table.

#### C. MORTALITY BASIS FOR EMPLOYEE CONTRIBUTION RATES:

In accordance with the 1937 County Retirement Act, we have calculated contribution rates which are based upon a sex independent basis under benefit Section 31676.12. The resulting Mortality Table was the 1971 Group Annuity Mortality Table (Male) set back 3 years. This table represents the average mortality for the General member group as a whole and is in our opinion a fair and adequate sex independent mortality table.

The Safety group required no adjustment since that table is already on a sex independent basis.

#### D. SALARY SCALES:

0

0

(

C

6

€

0

The term Salary Scales refers to a schedule of percentage increases by attained age which is used in projecting salaries at future points in time. These projected salaries are in turn used for estimating the amount of pension payable at retirement and for estimating the projected liability on account of other decrements (for example, disability, death, withdrawal).

For all of the valuations we have made, we have used various salary scales, making sure that these scales were consistent with the corresponding interest assumptions also used. The combinations of salary scales and interest assumptions used in these studies are described and discussed in Section III(v).

#### E. EXPERIENCE ANALYSIS SCHEDULE:

The probabilities of decrement as developed for this study and discussed above are listed for your convenience in the Appendix to this report in Section VI(vi).

# PROPOSED AMENDMENTS TO THE SYSTEM

0

(

C

C

C

C

C

0

C

C

0

6"

SECTION V

-34-

#### SECTION V

#### PROPOSED CHANGES

We were further asked to determine the costs involved if the following proposed changes were made in the County Retirement System:

 An increase in the 50% maximum allowance for service connected disability to 60%, 70%, 80% or 90% of salaries as provided by Section 31727.5.

0

0

C

0

0

- Increase the Safety membership group by the adoption of Section 31558.2.
- Adoption by the County of Sections 31789 and 31790, which provides for a \$750 lump sum benefit on the death of an active or retired member.
- 4. An increase in the 3% maximum Cost of Living provision.
- Grant an additional one time Cost of Living increase as provided by Section 31874.1.
- Grant a flat percentage increase to retired members using Article 16.6 of the County Law.
- Permit the purchase of credit for public service or military service.

#### Proposal #1 - Increase the Maximum Service-Connected Disability Benefit

Section 31727.5 of the County Law permits the Board of Supervisors to increase the maximum annual allowance payable to a member on serviceconnected disability from 50% to 60%, 70%, 80% or 90% of the member's final compensation. The member must be "totally disabled", meaning inability to perform substantial employment. The presumptions contained in Section 4662 of the Labor Code shall also be applied to the determination of total disability.

Maximum	e <sup>ge</sup>	Increase in County Contribution Rate (% of Salaries)				
Percentage		General Members	Safety Members			
60%		.03%	.41%			
70%		.05	.82			
80%		.08	1.23			
90%		.10	1.64			

Maximum		
Percentage	Increase in County A	nnual Contributions*
	General Members	Safety Members
60%	\$18,756	\$ 32,171
70%	31,261	64,343
80%	50,017	96,514
90%	62,521	128,686

\* Based on annual salaries of: General = \$62,521,023 ; Safety= \$7,846,680

Q

0

0

(

0

(

0

# Proposal #2 - Increase in Safety Membership Group

Section 31558.2 of the County Law provides that each person over age 35 who, prior to the effective date of the section was employed in positions the principal duties of which consist of active law enforcement for not less than 10 years and who is employed by a county in a position that would make him eligible to become a safety member if he had not been over age 35 at the time of employment, may become a safety member as of the first of the month after entry into county service regardless of age. The member must go back and make up any shortage of contributions that he made, including interest.

We were told 11 persons would be eligible to elect to become Safety members if this provision is adopted. The increase in cost to the County would be .23% of Safety member salaries or \$ 18,047 per year, based on salaries as of June 30, 1977.

5

€

# Proposal #3 - Adoption of Section 31789 and 31790

0

C

6

(

C

0

C

Section 31789 provides a death benefit of \$750 upon the death of any member after retirement and while receiving a retirement allowance from the System. Section 31790 provides a death benefit of \$750 upon the death of a member before retirement, with at least 10 years of credited service.

These provisions would not affect the employees' rates of contribution. Our current valuation indicates the County's contributions would increase by the following amounts.

	Safety Members			General Members			
	<u>lst \$350</u>	Excess	Aggregate	1st \$350	Excess	Aggregate	
Section 31789	.03%	.04%	.04%	.07%	.11%	.10%	
Section 31790	.01	.02	.02	.01	.02	.02	
Total	.04%	.06%	.06%	.08%	.13%	.12%	
Annual Contributions*	_	-	\$4,708	-	-	\$75,025	

\*Based on total annual salaries of \$7,846,680 for Safety members and \$62,521,023 for General members.

-38-

#### Proposal #4 - Increase in Maximum Cost of Living

We were requested to study the effect on costs if the maximum cost of living increase to retired members is changed from the present level of 3% to 4%, 5% or 6% as permitted under Section 31874.2 of the County Law.

When Fresno County first adopted its 3% cost of living program, our report on costs went into detail as to the methods and assumptions we are using in determining these costs. Because the County now is contemplating a possible increase in this cost of living level, we feel we should again bring to the attention of the Retirement Board certain general information in regard to the cost of living program.

For retirement age 65, the cost of a 1% cost of living program, if the 1% increase is paid every year, is approximately equivalent to the cost of raising the level lifetime benefit by 10%. Accordingly, if the cost of living changes in the future were large enough <u>every year</u> so that the retired member received 3%, 4%, 5% or 6% increases, this would be the equivalent costwise of providing approximately a 30%, 40%, 50% or 60% increase in the lifetime basic benefit level. Examples of this are shown below using an initial \$400 per month level lifetime retirement allowance:

Maximum Cost of Living Percentage	Approximate Equivalent Level Lifetime Monthly Allowance
0%	\$ 400.00
3%	520.00
4%	560.00
5%	600.00
6%	640.00

0

C

On page 41 we show a graph indicating for each year the approximate effect on the size of a \$400 monthly allowance of a member retiring at age 65, assuming a 3%, 4%, 5% or 6% maximum cost of living benefit. It should be noted that these amounts shown assume that the maximum level would be paid each year. Whether it is, of course, would depend on whether or not the C. P. I. increase each year is large enough. We feel that if the cost of living does go up enough to require the 4%, 5% or 6% increases each year, the investment earnings in the future will likely also climb to an extent as to help pay for these larger cost of living benefits. If the higher cost of living payments do materialize each year, it should also be kept in mind that the dollars of contributions needed each year for cost of living are dollars of less value than today's dollar.

The cost of living contributions required by the County and the members for the 3% maximum cost of living level is 45.95% of the member's normal contributions as discussed in Section III(ii), using the stronger funding basis. This is a County contribution rate equivalent to approximately 1.91% of total salaries. We show below the corresponding costs of a 3%, 4%, 5% and 6% maximum annual cost of living change, assuming the stronger funding of the cost of living program.

Cost of Living Contribution Rates of Members

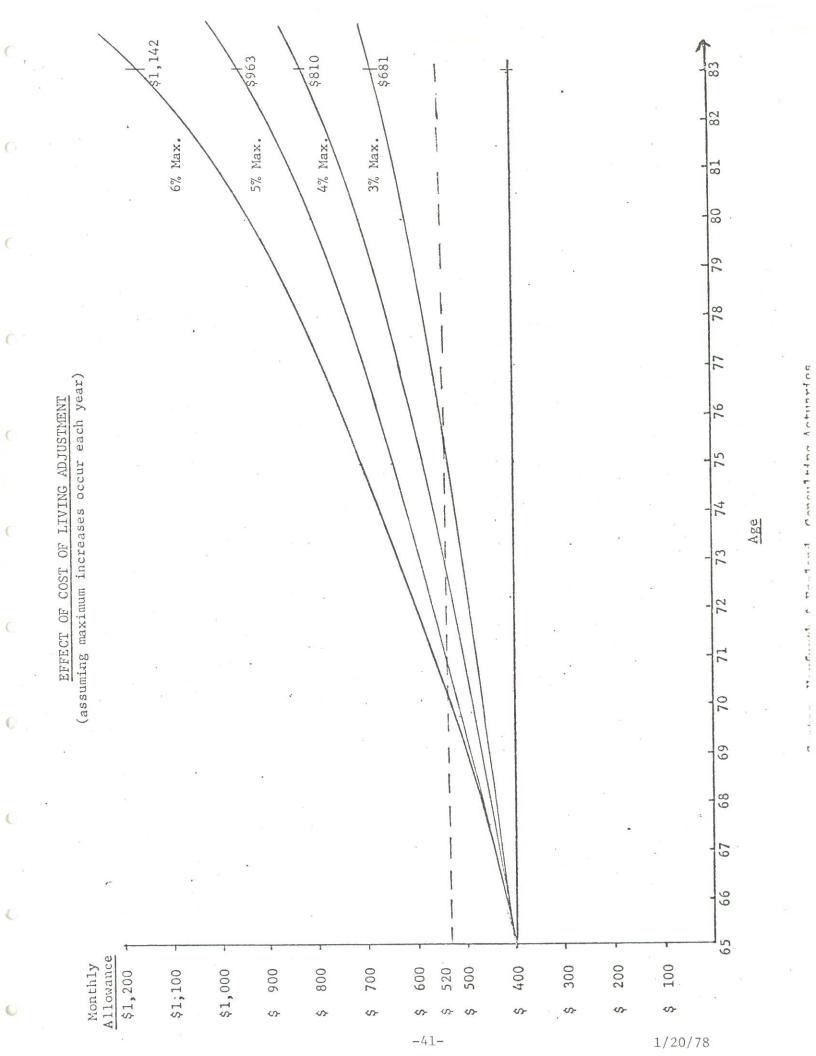
	-	(on	excess o	ver \$350	per month)				
	Ge	eneral Mem	bers			Sat	Eety Mem	bers	
Age 20	3%	4%	5%	6%	Age	3%	4%	5%	6%
	1.99%	2.35%	2.59%	2.79%	21	2.38%	2.80%	3.09%	3.33%
25	2.01	2.37	2.61	2.81	25	2.44	2.87	3.16	3.40
30	2.06	2.43	2.67	2.88	30	2.52	2.97	3.27	3.52
35	2.13	2.51	2.77	2.98	35	2.61	3.08	3.40	3.66
40	2.21	2.61	2.88	3.10	33	2.01	5.00	5.40	J.00
45	2.31	2.72	3.00	3.22					
50	2.40	2.83	3.11	3.35					
55	2.50	2.94	3.25	3.49					
	Cou	inty Contr	ibutions	Required	for Cost of	Living			
Maximur	n	Percenta	e of Tot	al Salari	AG	HIVING			
3%			1.9						
4%			2.2						
5%			2.48						
6%			2.40						
			2.01	-40-					

1/20/78

0

C

€.



#### Proposal #5 - Grant an Additional One Time Cost of Living Increase

Section 31874.1 of the County Law provides that whenever the percentage of annual increase in the cost of living as of January 1st of each year as shown by the Bureau of Labor Statistics Consumers Price Index exceeds 3%, all or part of such excess over 3% shall be granted to the members and beneficiaries on the pension roll. This increase, if granted, is a one time increase but it will run for the life of the retired member or beneficiary.

The Consumer Price Index as of January 1, 1977 showed that the annual increase for 1976 had been  $5\frac{1}{2}\%$ . The excess over 3% would therefore be  $2\frac{1}{2}\%$ . The cost to the County of increasing all retired members and beneficiaries on the roll as of June 30, 1977 by  $2\frac{1}{2}\%$  would be .06% of total salaries or \$ 42,221 per year, based on salaries on June 30, 1976 of \$70,367,703.

-42-

O

C

G

6

Proposal #6 - Grant a Flat Percentage Increase to Retired Members

C

0

0

0

Section 31879.1 of Article 16.6 of the County Law states that any accumulated increases in excess of 3% per year which are accumulated and paid under this article shall apply to the computation of future allowance adjustments as provided in Article 16.5 (your regular 3% cost of living program). Any allowance that is increased shall be subject to future increase or decrease as provided in Article 16.5.

Based on the above, if allowances of all retired members and beneficiaries on the pension roll June 30, 1977 are increased 1%, the cost to the County would be .02 % of salaries or \$ 14,074 per year, based on annual salaries as of June 30, 1977 of \$70,367,703. Any multiple of 1% would result in the same multiple being applied to the above stated cost. This increase, if granted, would be a one time increase but it would run for the lifetime of the retired member or beneficiary. Any percentage increase granted under Article 16.6 would reduce the "accumulated but not yet used" percentages in Article 16.5 by a corresponding amount.

1/20/78

-43-

We were also asked to study the effect on costs if the purchase of credit for public service or military service is permitted in the County.

For purposes of our study we were provided with certain information on each individual who would be eligible to purchase either public service or military service credit from the County. This information included the following: classification (general or safety), sex, date of birth, current salary, years of public service or military service to be purchased and the member's rate of contribution and salary at the time he entered the Fresno County Retirement System. Our cost determination assumed that members would contribute toward the public service or military service credit in accordance with Section 31641.2 of the County Law.

There are approximately 1155 members who are contemplating the purchase of Public Service Credit or Military Service Credit under the System.

Based upon the present Retirement System (Section 31676.12 and Section 31664), we show below a brief summary of the effect on County costs of this purchase of Public Service Credit and Military Service Credit.

	Safety	General Members
Estimated liability resulting from the purchase	\$2,394,665	\$7,549,961
Estimated total contributions to be made by members to obtain this credit	878,374	4,396,896
Net liability falling on the County	1,516,291	3,153,065

0

0

0

0

-44-

If the above liabilities are assumed by the County, its contribution rates would be increased as follows:

	Safety 1	Members		General	Members	
	Not Over <u>\$350</u>	Excess Salary	Aggregate	Not Over \$350		Aggregate
Additional Contribution rate	.64%	.96%	.88%	.17%	.26%	.23%
Additional Annual Contributio	n* -	-	\$69,051	-	-	\$143,798

\*Based on annual salaries as of June 30, 1977 of:

C

C

0

C

(

(

0

0

C

0

0

General Members	\$62,521,023
Safety Members	7,846,680

APPENDIX

SECTION VI

1/20/78

.

C

(

0

C

C

(

C

C

O

C

.

Section VI(i)

#### COUNTY OF FRESNO

MAJOR PLAN PROVISIONS OF THE PRESENT SYSTEM Benefit Sections 31676.12 and 31664 of the '37 County Act (Integrated)

Briefly summarized below are the major provisions of the County Employees Retirement Law of 1937, as amended through June 30, 1977, and as adopted by Fresno County.

1. Membership

(

O

0

Each person entering County employ becomes a member on the first day of the calendar month after entrance into service.

#### 2. Return of Contributions

If a member should resign or die before becoming eligible for retirement, his contributions plus interest will be refunded.

#### 3. Death Benefit

#### Before Retirement

In addition to the return of contributions, a death benefit is payable to the member's beneficiary or estate equal to one month's salary for each completed year of service under the retirement system, based on his final year's average salary, but not to exceed six (6) month's salary.

If a member dies while eligible for service retirement or non service connected disability, his spouse receives 60% of the allowance the member would have received for retirement on the day of his death.

If a member dies in the performance of duty, his spouse receives . 50% of the member's final average salary.

#### After Retirement

If the retirement was for service connected disability, 100% of the member's allowance as it was at death is continued to his surviving spouse for life.

If the retirement was for other than service connected disability, 60% of the member's allowance is continued to his spouse for life.

#### 4. Disability Benefit

C

(

Members with 5 years of service, regardless of age, are eligible for non-service connected disability. The benefit is 1.8%, of final average salary for each year of service. If this benefit does not equal 1/3 of final average salary, the benefit is increased by this same percentage of final average salary for the years which would be creditable to age 62 (age 55 for safety members), but the total benefit in this case would not be more than 1/3 of final average salary.

If the disability is service connected, the member may retire regardless of length of service, and the benefit is 50% of final average salary.

#### 5. Service Retirement Benefit

#### General Members

Members with 10 years of service, who have attained the age of 50, are eligible to retire. Members with 30 years of service, regardless of age, are eligible to retire. Retirement is compulsory on the first day of the month following that in which a member reaches the age of 67. (The recent passage of A.B. #568 would seem to eliminate this compulsory retirement age.)

# Safety Members

Members with 10 years of service, who have attained the age of 50, are eligible to retire, Members with 20 years of service, regardless of age, are eligible to retire. Retirement is compulsory on the first day of the month following that in which a member reaches the age of 60.

### Benefit

(

C

(

0

The percentage of monthly final average salary per year of service, depending on age at retirement, is illustrated below for typical ages. For members integrated with Social Security, the benefit is reduced by 1/3 of the same percentage times the first \$350 of monthly final average salary per year of service after January 1, 1956.

Age	General	Safety
50	1.34%	2.00%
55	1.77	2.62
60 65	2.34	2.62
65	2.62	4

#### 6. Basic Contributions

#### Member

Rates are based on the age nearest birthday at entry into the System. The rates are such as will provide an average annuity at age 60 of 1/200 of final average salary for General Members, and at age 50 of 1/200 of final average salary for Safety Members. For members integrated with Social Security, the above contributions are reduced by 1/3 of that portion of such contribution payable with respect to the first \$350 of monthly salary.

#### County

The County rate is the percentage of salary necessary, upon an actuarial basis, to provide for payment of the portion of the benefits promised but not paid for by the members' contributions. These rates are changed in accordance with each actuarial study.

#### 7. Cost-of-Living

#### Member

(

C

A portion of the contributions for retirement withheld from compensation is for cost-of-living adjustments after retirement. These contributions are refundable if the employee terminates from the System. The current maximum increase in retirement allowance is 3% a year based on the Cost-of-Living Index for the year ending December 31st.

#### County

The County is contributing a amount which matches what the member has contributed. Its contributions are also on a refundable basis.

#### EMPLOYEES' RETIREMENT ASSOCIATION

#### OF THE

#### COUNTY OF FRESNO

#### Summary of Assumptions of Basic Study and Funding Method

#### Assumptions Α.

I.	Valuation Interest Rate:	5-3/4%
	Interest rate credited to member's account:	5-1/4%

II. Mortality:

- (a) Post Retirement Males: 1971 Group Annuity Mortality Table
  - Females:
- (b) Pre-Retirement:
- (c) Disability:
- (d) Post Retirement Mortality for Employee Contribution Rate Purposes:

III. Withdrawal Rates:

IV. Disability Rates:

V. Salary Scales:

VI. Service Retirement Rates:

VII. Assets:

- (Male)
- 1971 Group Annuity Mortality Table (Female)
- Based upon the Experience Analysis
- 1973 Disability Mortality Table
- 1971 Group Annuity Mortality Table set back 3 years (Male)

Based upon the Experience Analysis

Based upon the Experience Analysis

Reflecting merit and longevity plus (ult.) 3% inflation. Inflation graded from 6% to 3% over 4 years.

Based upon the Experience Analysis

Valued at Cost

0

0

5

C

0

(

(

0

C

C

#### EMPLOYEES' RETIREMENT ASSOCIATION

# OF THE

# COUNTY OF FRESNO

#### Summary of Assumptions of Basic Study and Funding Method (continued)

#### B. Cost of Living Assumptions:

5

0

0

0

0

 $\bigcirc$ 

- I. Partial Funding Method:
  - (a) Interest Rate 5-3/4%
  - (b) Maximum Year Cost of Living Increase 3%
  - (c) Annual Basic Pension Roll Increase 16%
  - (d) Annual Increase in <u>Total</u> Salaries
    - Based on the average expected mortality for the retired group as a whole

6%

#### II. Stronger Funding Method:

(e) Mortality

Assumptions are the same as under the Partial Funding Method except that the interest has been adjusted to reflect the expected rise in interest rates.

#### C. Funding Method:

Attained Age Normal with a Supplemental Present Value. The amortization period for the Supplemental Present Value is 30 years.

# FRESNO COUNTY TOTAL ANNUAL SALARY AND MEMBERSHIP DISTRIBUTION OF ACTIVE GENERAL MEMBERS MIALE AS OF JUNE 30, 1977

YEARS OF SERVICE

0	PRESENT AGE	0-4	5-9	10-14	15-19	20-24	25-29	OVER 30	TOTAL
	19 & BELOW	2 13,652							2 13,652
0	20-24	138 1,308,911	1 15,263						139 1,324,174
	25-29	366 4,697,132	47 644,182						414 5,355,021
0	30-34	285 4,212,314	164 2,648,009		1 16,383				464 7,125,718
	35-39	113 1,864,988		51 919,522					259 4,409,901
C	40-44	69 1,093,558		49 874,515					224 3,836,747
	45-49	52 767,771		31 556,956					217 3,761,973
0	50-54	22 385,618		28 488,701					
~	55-59	25 392,475							148 2,538,557
0	60-64	4 72,738		10 174,225					
	65-69	2 45,844	8 140,330	2 21,079	1 19,850				14 270,462
6	70 & OVER					1 37,489		4	1 37,489
	TOTAL	1,078 14,855,001	493 7,994,911				79 1,466,011		2,117 32,671,833
	•	AVERAGE AT	TAINED AGE		38.52				
O		AVERAGE LE	NGTH OF SERV	VICE	7.45				
		AVERAGE EN	TRY AGE		31.07				

C

(

(

MALE

# FRESNO COUNTY TOTAL ANNUAL SALARY AND MEMBERSHIP DISTRIBUTION OF ACTIVE SAME MEMBERS F AS OF JUNE 30, 1977

(

C

# YEARS OF SERVICE

C	PRESENT AGE	0-4	5-9	10-14	15-19	20-24	25-29	OVER 30	TOTAL
	19 & BELOW	26 185,698							26 185,698
Ċ	20-24	407 3,654,451	10 94,143						417 3,749,594
	25-29	515 5,458,259	110 1,261,802	5 61,543					63C 6,781,604
C	30-34	240 2,719,096	110 1,456,211						388 4,654,191
	35-39		61 760,283			2 20,669			258 2,899,496
C.	40-44		67 829,143			11 142,392	2		222 2,575,584
	45-49		72 882,472			11 129,232			244 2,745,283
C	50-54	71 773,616	72 877,695			26 325,381			241 2,906,642
	55-59	40 417,291	41 458,898			26 323,145			196 2,351,283
0	60-64	9 103,887	21 228,070			9 112,849			
	65-69	1 7,263		2 18,512	2 19,631		1 9,502		6 54,908
0	70 & OVER							5	
	TOTAL ]	1,668 16,971,899	564 6,848,717	245 3,078,925	110 1,385,202	85 1,053,668	33 454,587	4 56,192	2,709 29,849,190
	1.	AVERAGE ATT	AINED AGE		36.87				
O		AVERAGE LEN	GTH OF SERVI	CE	5.64				
		AVERAGE ENT	RY AGE		31.23				

-54-

Section VI(iii)

## FRESNO COUNTY TOTAL ANNUAL SALARY AND MEMBERSHIP DISTRIBUTION OF ACTIVE SAFETY MEMBERS AS OF JUNE 30, 1977

# YEARS OF SERVICE

0

C	PRESENT AGE	0-4	5-9	10-14	15-19	20-24	25-29	OVER 30	TOTAL
	19 & BELOW	1 14,175							14,175
0	20-24	35 461,507							35 461,507
	25-29	92 1,348,818	28 483,834						120 1,832,652
0	30-34	44 649,366	69 1,233,352	18 351,594					131 2,234,312
	35-39	11 176,743	16 284,677	18 341,919	4 88,603	7			4ç 891,942
C	40-44	1 14,175	8 147,659	16 307,190					35 680,440
	45-49		1 17,284	13 247,483		10 206,963			42 839,567
C	50-54			4 81,443	2 38,498	9 177,557			29 645,728
	55-59		1 20,778	2 40,594		8 156,725			12 246,357
0	60-64								
	65-69								
Q	70 & OVER							а.	
	TOTAL	184 2,664,784	123 2,187,584	71 1,370,223	34 706,354	27 541,245	15 376,490		454 7,846,680
	<i>c.</i>	AVERAGE 'ATT	AINED AGE		34.94				
C		AVERAGE LEN	GTH OF SERVI	CE	8.13				
		AVERAGE ENT	RY AGE	-	<b>2</b> 6.81				

# General Members

# Number of Active Members and Total Annual Salaries

0

(

(

C

0

(

C

0

# by Sex and Attained Age

		Male	E	emale	То	tal
Age	No.	Salary	No.	Salary	No.	Salary
20 & Under	5	\$ 35,468	50	\$ 363,558	55	\$ 399,026
21	12	97,776	46	355,149	58	452,925
22	26	235,907	75	611,427	101	847,334
23	33	300,536	81	765,235	114	1,065,771
24	39	399,686	120	1,119,178	159	1,518,864
25	50	531,639	137	1,382,160	187	1,913,799
26	72	812,802	135	1,412,253	207	2,225,055
27	87	1,094,920	114	1,273,294	201	2,368,214
28	82	1,079,523	116	1,265,523	198	2,345,046
29	97	1,310,450	144	1,562,832	241	2,873,282
30	112	1,674,631	114	1,337,538	226	3,012,169
31	122	1,887,317	93	1,039,515	215	2,926,832
32	89	1,289,338	74	863,032	163	2,152,370
33	88	1,454,161	63	828,263	151	2,282,424
34	69	998,265	68	821,012	137	1,819,277
35	72	1,198,624	53	645,989	125	1,844,613
36	61	1,059,220	57	671,912	118	1,731,132
37	47	757,008	65	724,410	112	1,481,418
38	39	674,985	47	506,083	86	1,181,068
39	43	744,504	44	470,396	87	1,214,900
40	62	1,084,366	44	488,279	106	1,572,645
41	35	592,675	43	502,850	78	1,095,525
42	51	888,368	52	588,001	103	1,476,369
43	56	872,447	38	477,244	94	1,349,691
44	37	646,072	43	478,445	80	1,124,517

Section VI (iv)

# COUNTY OF FRESNO

# General Members

(

0

C

(

C

(

# Number of Active Members and Total Annual Salaries

# by Sex and Attained Age

		Male		Female		Total
Age	No.	Salary	No.	Salary	No.	Salary
45	46	\$ 913,157	51	\$ 592,444	97	\$ 1,505,601
46	40	676,654	49	549,063		1,225,717
47	50	859,408	53	613,045		1,472,453
48	33	543,215	39	453,519		996,734
49	38	612,813	52	557,358		1,170,171
50	45	837,999	59	660,414	104	1,498,413
51	25	419,760	43	495,762		915,522
52	35	634,533	41	512,418		1,146,951
53	36	655,597	50	574,589		1,230,186
54	37	648,884	37	471,349	0.000035500	1,120,233
55	37	642,990	59	722,332	96	1,365,322
56	30	473,725	49	559,107		1,032,832
57	26	460,519	46	585,344		1,045,863
58	31	565,849	26	323,118		888,967
59	27	455,362	35	438,738		894,100
60	22	336,846	29	315,636	51	652,482
61	24	388,192	29	320,659		708,851
62	16	233,478	15	191,594	31	425,072
63	11	143,925	8	86,116		230,041
64	6	122,595	10	115,304		237,899
65	4	70,417	11	138,072	15	208,489
66	3	37,216	1	10,430	4	47,646
67 & c	over 9	218,011	_1	9,201	10	227,212
Total	2,117	\$32,671,833	2,709	\$29,849,190	4,826	\$62,521,023

# Section VI(iv)

# COUNTY OF FRESNO

# SAFETY MEMBERS

# Number of Active Members and Total Annual Salaries

# By Attained Age

Age	No.	Salary	Age	No.	Salary
21 & under 22 23 24	1 4 4 15	\$ 14,175 49,528 51,958 214,623			
25 26 27 28 29	22 22 22 30 21	283,639 321,586 336,238 464,942 335,652	45 46 47 48 49	8 9 5 9 8	<pre>\$ 146,403 176,426 97,774 179,905 169,529</pre>
30 31 32 33 34	35 29 30 22 21	551,747 492,496 501,058 389,685 359,259	50 51 52 53 54	9 4 11 5	202,282 89,393 82,294 227,960 127,936
35 36 37 38 39	15 18 6 12	281,699 322,094 104,308 118,062 223,682	55 56 57 58 59	2 5 4 1 1	42,540 109,154 79,619 18,157 18,157
40 41 42 43 44	4 8 9 5 8	71,481 155,454 173,771 102,908 159,106	60 & ove Total	er	\$7,846,680

U

0

0

C

.

(

(

C

(

C

0

C

C

C

.

# Summary of Monthly Allowances Being Paid

### General Members

		Number	Basic Monthly Allowances
1.	Service Retirement	842	\$197,582
2.	Disability Retirement	121	29,292
3.	Beneficiaries	87	13,974
4.	Total	1,050	\$240,848*

# Safety Members

		Number	Basic Monthly Allowances
1.	Service Retirement	43	\$ 25,011
2.	Disability Retirement	11	6,108
3.	Beneficiaries	6	1,339
4.	Total	60	\$ 32,458*

\*In addition to these amounts, the following monthly cost of living allowances are being paid:

General Members \$26,624 Safety Members \$ 4,090

Section VI (vi)

(

(

(

C

(

C

0

Q

C

C

General Male Members Probabilities of Separation Prior to Retirement

.

Vested Termination	.0000 .0008 .0018 .0028	.0052 .0065 .0081 .0098	.0128 .0141 .0154 .0165 .0175	.0185 .0194 .0202 .0209 .0216	.0222 .0228 .0233 .0238 .0242
Duty Disability	0000.	0000 0000 0000	.0001 .0001 .0001 .0001	.0001 .0001 .0001 .0001	.0002 .0002 .0002 .0003
Duty Death	0000.	0000 0000 0000	0000 · · · · · · · · · · · · · · · · ·	0000 0000 0000	.0000 .0001 .0001 .0001
Death While Eligible	0000 0000 0000	.0002 .0002 .0002 .0002	.0002 .0003 .0003 .0003	.0003 .0003 .0004 .0004	.0004 .0005 .0005 .0006
Service	0000. 0000.	0000.	0000.	0000 ·	0000 · · · 0000 · ·
Ordinary Disability	0000. 0000.	.0001 .0001 .0001 .0001	.0002 .0002 .0003 .0003	.0003 .0005 .0005 .0005	.0007 .0008 .0011 .0013 .0016
Ordinary Death	. 0003 . 0003 . 0003 . 0003	.0004 .0004 .0004 .0004 .0004	.0005 .0005 .0006 .0006	.0006 .0007 .0007 .0008	.0009 .0010 .0010 .0011
Withdrawal	.1648 .1549 .1453 .1361 .1272	.1187 .1106 .1027 .0953	.0813 .0748 .0686 .0628	.0521 .0473 .0428 .0386 .0348	.0312 .0282 .0255 .0231
Age	20 21 23 24	25 26 28 29	30 33 34 34	35 36 38 39	40 41 42 44

Coates, Herfurth & England, Actuaries and Consultants

Section VI (vi)		Vested Termination	.0245 .0247 .0248 .0247 .0246	.0243 .0238 .0232 .0224 .0224	.0204 .0191 .0175 .0156	.0106 .0074 .0055 .0041	.0023	
		Duty Disability	.0004 .0005 .0006 .0007 .0007	.0012 .0013 .0014 .0015 .0016	.0017 .0018 .0019 .0021	.0019 .0018 .0017 .0017	.0000	
Retirement		Duty Death	.0001 .0001 .0001 .0001	.0001 .0001 .0002 .0002	.0002 .0002 .0002 .0002	.0003 .0003 .0003 .0003 .0003	.0004 .0004 .0000	
COUNTY OF FRESNO General Male Members of Separation Prior to	(Continued)	Death While Eligible	.0008 .0009 .0010 .0012	.0015 .0016 .0018 .0020	.0025 .0028 .0031 .0037	.0040 .0043 .0047 .0050	.0058 .0062 .0000	
Of Of	(Co	Service	0000 · 0000 · 0000 · 0000 · 0000 · 00000 · 00000 · 00000 · 00000 · 00000 · 00000 · 00000 · 000000	.0100 .0100 .0100 .0130	.0240 .0320 .0420 .0540	.0850 .1040 .2065 .1490	.2020 .2310 .9999	
Probabilities		Ordinary Disability	.0020 .0024 .0027 .0030	.0054 .0060 .0065 .0069 .0073	.0079 .0084 .0088 .0093	.0085 .0082 .0079 .0075 .0071	.0000	
		Ordinary Death	.0013 .0015 .0016 .0018	.0021 .0023 .0025 .0027	.0033 .0036 .0040 .0048	.0053 .0058 .0064 .0070	.0085 .0093 .0000	,t
e		Withdrawal	.0190 .0172 .0154 .0138 .0123	.0112 .0101 .0094 .0086	.0073 .0066 .0059 .0053	0000. 0000.	.0000	
		Age	455 447 498	50 51 53 54	-61- 56 59 -61-	60 61 63 64	65 66 67	

C

C

C

O

C

C

0

C

C

C

Coates, Herfurth & England, Actuaries and Consultants

(

(

(

C

(

(

0

C

C

(

0

Section VI (vi)

General Female Members Probabilities of Separation Prior to Retirement

.

Vested Termination	.0000	.0012	.0018	.0025	.0032	.0038	.0045	.0052	.0059	.0065	.0072	.0078	,0084	.0090	.0096	.0102	.0108	.0114	.0119	.0124	.0129	.0133	.0135
Duty Disability	.0000	.0000	.0000	•0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	0000*	.0001	.0001	.0001	.0001
Duty Death	.0000	.0000	.0000	. 0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	• 0000	.0000
Death While Eligible	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	, 0000	.0000	.0000	.0000	.0000	. 0000	.0000	. 0000	.0000
Service	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	• 0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000
Ordinary Disability	.0000	.0000	.0000	.0000	.0001	.0003	.0006	.0006	.0006	. 0007	.0007	.0007	.0007	.0007	.0007	.0007	.0007	.0009	.0009	.000	.0011	.0013	.0015
Ordinary Death	.0001	.0001	.0001	.0002	.0003	.0003	.0003	.0003	.0003	.0003	.0003	.0003	.0004	.0004	.0004	.0005	.0006	.0007	• 0008	.0008	.0009	. 0009	.0010
Withdrawa1	.2594 .	.2359	.2242	.2125	.2007	.1890	.1772	.1655	.1537	.1420	.1301	.1185	.1075	.0970	.0881	.0805	.0738	.0676	.0619	.0571	.0528	.0490	.0456
Age	20 21	22	23	24	25	26	27	28	29	30	31	32	、 33	34	35	36	37	38	39	40	41	42	43 44

\_67\_

Coates, Herfurth & England, Actuaries and Consultants

Section VI (vi)

C

C

C

C

(

Ó

O

C

Q

General Female Members Probabilities of Separation Prior to Retirement

•

(Continued)

Vested Termination	.0138	.0138	.0136	.0134	.0132	.0129	.0125	.0121	.0116		.0110	.0103	.0095	.0086	.0076	.0066	.0054	.0044	.0035	.0028	0021	.0015	.0000
Duty Disability	.0001	.0002	.0002	.0002	.0003	.0003	.0003	.0003	. 0004		. 0004	.0005	.0005	.0006	.0006	.0006	. 0007	.0007	.0008	.0008	0000	.0000	. 0000
Duty Death	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000		.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000		.0000	.0000
Death While Eligible	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000		.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	0000	0000	. 0000
Service	.0000	.0000	.0000	.0000	.0070	.0070	.0070	.0080	.0120		.0180	.0280	.0410	.0570	.0770	.1010	.1300	.2568	.2000	.2420	.2890	.3400	.9999
Ordinary Disability	.0021	.0026	.0030	.0033	.0036	.0039	.0042	.0046	.0051		.0055	.0062	.0069	.0075	.0082	.0088	.0095	.0102	.0108	.0115	0000-	.0000	.0000
Ordinary Death	.0011	.0013	.0014	.0015	.0016	.0017	.0018	.0020	.0021		.0023	.0026	.0028	.0029	.0031	.0032	.0034	.0036	.0037	.0038	.0057	.0060	.0000
Withdrawal	.0397	.0350	.0329	.0309	.0288	.0269	.0251	.0233	.0217		.0203	.0189	.0175	.0161	.0147	.0000	.0000	.0000	.0000	• 0000	.0000	.0000	.0000
Age	45 46	47	48	49	50	51	52	53	54	_F	- 2 5 5		57	58	59	60	61	62	63	64	65	66	67

Coates, Herfurth & England, Actuaries and Consultants

	Vested Termination	0000 . 0000 .	0000 ·	. 0000 0000 0000 0000	. 0000 0000 0000 . 0000	0000.
	Duty Disability	.0008 .0008 .0009 .0009	.0009 .0011 .0011 .0012	.0014 .0014 .0016 .0017 .0020	.0023 .0026 .0031 .0036	.0045 .0050 .0054 .0059 .0065
Retirement	Duty Death	0000 0000 0000	0000 0000 0000	.0000 .0000 .0000 .0000	.0012 .0012 .0013 .0013	.0015 .0016 .0017 .0018 .0019
Separation Prior to Retirement	Death While Eligible	0000 0000 0000	.0005 .0005 .0005 .0005	.0006 .0006 .0006 .0006	.0006 .0007 .0008 .0009	.0010 .0011 .0012 .0013 .0014
of	Service	0000.	0000.	0000.	0000.	0000
Probabilities	Ordinary Dísability	0000 . 0000 .	0000 0000 0000	0000 0000 0000	. 0000 . 0000 . 0000 . 0000	. 0000 . 0000 . 0000 0000
	Ordinary Death	.0006 .0006 .0006 .0006	.0001 .0001 .0001 .0001	.0001 .0001 .0002 .0002	.0002 .0002 .0002 .0002	.0003 .0003 .0003 .0003
	Withdrawal	.0483 .0467 .0452 .0436 .0420	.0405 .0389 .0373 .0357 .0342	.0326 .0310 .0295 .0279 .0263	.0247 .0232 .0216 .0204 .0192	.0181 .0169 .0157 .0145 .0134
	Age	20 21 23 24	25 26 28 29	30 31 32 34	35 36 38 39	40 41 43 44

-64-

COUNTY OF FRESNO

Safety Members

Section VI (vi)

C

C

C

(

Ç

C

C

C

0

Coates, Herfurth & England, Actuaries and Consultants

Section VI (vi)

(

0

C

C

(

O

C

(

C

Safety Members Probabilities of Separation Prior to Retirement

(Continued)

Vested Termination	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	. 0000	.0000	. 0000
Duty Disability	.0071	.0084	.0096	.0102	.0109	.0115	.0121	.0127	.0133	.0140	.0146	.0152	.0158	.0000
Duty Death	.0019	.0020	.0022	.0022	.0023	.0023	.0024	.0025	.0026	.0026	.0028	.0029	.0030	.0000
Death While Eligible	.0014	.0016	.0018	.0019	.0020	.0022	.0023	.0025	.0026	.0028	.0029	.0030	.0031	.0000
Service	.0000	.0000	.0000	.0919	.0736	.0552	.0736	.0919	.1324	.1986	.2648	.3310	.4965	.9999
Ordinary Disability	.0000	.0000	.0000	.0000	.0000	.0000	. 0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000
Ordinary Death	.0004	.0004	.0004	.0005	.0005	.0005	.0006	.0006	.0007	.0007	.0007	.0007	.0008	• 0000
Withdrawal	.0122 .0110	.0098	.0075	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000	.0000
Age	45 46	4 / 48	49	50	51	52	- 53	5 54	55	56	57	58	59	60

Coates, Herfurth & England, Actuaries and Consultants

0

C

(

C

0

(

(

0

C

Č

C

# General Members' Basic Rates of Contribution

# Section 31676.12 (Integrated)\*

# Interest at 5-3/4%\*\*

Entry Age	First \$350 of Monthly Compensation	Excess of Monthly Compensation over \$350
16 17 18 19	2.89% 2.89 2.89 2.89 2.89	4.34% 4.34 4.34 4.34
20	2.89	4.34
21	2.89	4.34
22	2.90	4.35
23	2.91	4.36
24	2.91	4.37
25	2.92	4.38
26	2.93	4.39
27	2.94	4.41
28	2.95	4.43
29	2.97	4.46
30	2.99	4.48
31	3.01	4.51
32	3.03	4.54
33	3.05	4.57
34	3.07	4.61
35	3.09	4.64
36	3.12	4.68
37	3.14	4.71
38	3.17	4.75
39	3.19	4.79

 $\star^{l}_{2}$  contribution rates as a percentage of salary.

\*\*Includes a salary scale reflecting merit and longevity and 3% inflation. Interest credited to members' accounts is 5 1/4%.

(

0

(

C

(

C

0

C

C

0

# General Members' Basic Rates of Contribution

# Section 31676.12 (Integrated)\*

# Interest at 5-3/4%\*\*

Entry Age	First \$350 of Monthly Compensation	Excess of Monthly Compensation over \$350
40	3.21%	4.82%
41	3.24	4.86
42	3.27	4.90
43	3.29	4.94
44	3.32	4.98
45	3.35	5.02
46	3.37	5.06
47	3.40	5.10
48	3.43	5.14
49	3.45	5.18
50	3.48	5.22
51	3.51	5.27
52	3.54	5.31
53	3.57	5.35
54	3.60	5.40
55	3.63	5.44
56	3.66	5.49
57	3.69	5.54
58	3.72	5.58
59 & over	3.75	5.63

 $*^{l_2}$  contribution ratres as a percentage of salary.

\*\*Includes a salary scale reflecting merit and longevity and 3% inflation. Interest credited to members' accounts is 5 1/4%.

#### COATES, HERFURTH & ENGLAND, ACTUARIES AND CONSULTANTS

(

(

0

1.

# Safety Members' Basic Rates of Contribution

# Section 31664 (Integrated)\*

# Interest at 5-3/4%\*\*

Entry <u>Age</u>	First \$350 of Monthly Compensation	Excess of Monthly Compensation 
21	3.45%	5.18%
22	3.47	5.21
23	3.49	5.23
24	3.51	5.26
25	3.53	5.30
26	3.55	5.33
27	3.57	5.36
28	3.60	5.40
29	3.63	5.44
30	3.65	5.48
31	3.68	5.52
32	3.71	5.56
33	3.73	5.60
34	3.76	5.64
35 & Over	3.79	5.69

 $*^{l_2}$  contribution rates as a percentage of salary.

\*\*Includes a salary scale reflecting merit and longevity and 3% inflation.
Interest credited to members' accounts is 5 1/4%.

### Cost-of-Living Contribution Rates\*

## Partial Funding Method

#### General Members

### Interest at 5-3/4%

Entry _Age	First \$350 of Monthly Compensation	Excess of Monthly Compensation Over \$350
16 17	.79%	1.18%
18	.79	1.18
19	.79	1.18
19	.79	1.18
20	.79	1.18
21	.79	1.18
22	.79	1.18
23	.79	1.19
24	.79	1.19
25	.79	1.19
26	.79	1.19
27	.80	1.20
28	.80	1.20
29	.81	1.21
30	.81	1.22
31	.82	1.23
32	.82	1.23
33	.83	1.24
34	.83	1.25
35	.84	1 96
36	.85	1.26
37	.85	1.27
38	.86	1.28
39	.87	1.29
#79x0)	.07	1.30

\*27.18% of basic rates

1/20/78

U

0

C

C

(

(

## Cost-of-Living Contribution Rates\*

## Partial Funding Method

#### General Members (Continued)

## Interest at 5-3/4%

Entry Age	First \$350 of Monthly <u>Compensation</u>	Excess of Monthly Compensation Over \$350
40	.87%	1.31%
41	.88	1.32
42	.89	1.33
43	.89	1.34
44	.90	1.35
45	.91	1.36
46	.92	1.38
47	.93	1.39
48	.93	1.40
49	.94	1.41
50	.95	1.42
51	.95	1.43
52	.96	1.44
53	.97	1.45
54	.98	1.47
55	.99	1.48
56	.99	1.49
57	1.01	1.51
58	1.01	1.52
59 & Over	1.02	1.53

\*27.18% of basic rates

(

C

C

C

C

#### Cost-of-Living Contribution Rates\*

## Partial Funding Method

### Safety Members

## Interest at 5-3/4%

Entry Age	First \$350 of Monthly Compensation	Excess of Monthly Compensation Over \$350
21	.94%	1.41%
22	.95	1.42
23	.95	1.42
24	.95	1.43
25	.96	1.44
26	.97	1.45
27	.97	1.46
28	.98	1.47
29	.99	1.48
30	.99	1.49
31	1.00	1.50
32	1.01	1.51
33	1.01	1.52
34	1.02	1.53
35 & Over	1.03	1.55

\*27.18% of basic rates

.

-71-

0

0

C

Cost-of-Living Contribution Rates\*

## Stronger Funding Method

### (Recommended)

#### General Members

### Interest at 5-3/4%

Entry _Age	First \$350 of Monthly Compensation	Excess of Monthly Compensation Over \$350
16	1.33%	1.99%
17	1.33	1.99
18	1.33	1.99
19	1.33	1.99
20	1.33	1.99
21	1.33	1.99
22	1.33	2.00
23	1.33	2.00
24	1.34	2.01
25	1.34	2.01
26	1.35	2.02
27	1.35	2.03
28	1.36	2.04
29	1.37	2.05
30	1.37	2.06
31	1.38	2.07
32	1.39	2.09
33	1.40	2.10
34	1.41	2.12
35	1.42	2.13
36	1.43	2.15
37	1.44	2.16
38	1.45	2.18
39	1.47	2.20

\*45.95% of basic rates

C

0

C

C

0

0

(

C

0

## Cost-of-Living Contribution Rates\*

## Stronger Funding Method

#### (Recommended)

#### General Members

#### Interest at 5-3/4%

Entry Age	First \$350 of Monthly Compensation	Excess of Monthly Compensation Over \$350
40	1.47%	2.21%
41	1.49	2.23
42	1.50	2.25
43	1.51	2.27
44	1.53	2.29
45	1.54	2.31
46	1.55	2.33
47	1.56	2.34
48	1.57	2.36
49	1.59	2.38
50	1.60	2.40
51	1.61	2.42
52	1.63	2.44
53	1.64	2.46
54	1.65	2.48
55	1.67	2.50
56	1.68	2.52
57	1.70	2.55
58	1.71	2.56
59 & Over	1.73	2.59

0

0

(

0

\*45.95% of basic rates

1/20/78

COATES, HERFURTH & ENGLAND, ACTUARIES AND CONSULTANTS

## Cost-of-Living Contribution Rates\*

### Stronger Funding Method

#### (Recommended)

### Safety Members

## Interest at 5-3/4%

Entry Age	First \$350 of Monthly Compensation	Excess of Monthly Compensation Over \$350
21	1.59%	2.38%
22	1.59	
23		2.39
	1.60	2.40
24	1.61	2.42
25	1.63	2.44
26	1.63	2.45
27	1.64	2.46
28	1.65	2.48
29	1.67	2.50
30	1.68	2.52
31	1.69	2.54
32	1.70	2.55
33	1.71	2.57
34	1.73	
		2.59
35 & Over	1.74	2.61

## \*45.95% of basic rates

×

1/20/78

C

0

#### Accounting Principles Board Opinion #8

#### Pension Expense Provision

The accounting profession has established standards for determining pension expense for purposes of financial statements. These standards have been set up not to establish the proper funding standards for a particular pension plan but to maintain consistency, comparability, and somewhat reasonable stability of cost from year to year. In order to achieve this the accounting profession has designed a set of standards for measuring the progress of funding the vested benefit obligation. This does not mean, of course, that the system is required to contribute what the accounting profession says but only that any difference between what is contributed by the system and what is suggested by the accounting profession's guidelines will be reflected in the financial statements. These requirements basically consist of specifying costing standards, the method for paying off the unfunded liability, the establishment of a minimum and a maximum contribution for purposes of balance sheet accruals and also maintaining the relative stability of a contribution requirement to the system from year to year.

It should be emphasized that the amount necessary to be contributed on a yearly basis is not affected by provisions of this Opinion. Compliance with Accounting Principles Board Opinion #8 does not, in and of itself, provide for an adequate funding standard as established by the actuary for the System. It is within the actuary's province and expertise to

0

1/20/78

determine the effects of the costing and funding standards required to maintain the pension plan on a sound financial basis. This point is sometimes misunderstood by interested parties who are not thoroughly familiar with the technical aspects of the funding of a pension plan system.

Both private and public retirement systems are subjected to the Opinion. However, the Opinion was designed with private plans in mind and might not in all cases appear reasonable for use with public plans.

The following page is designed solely for use by accountants in determining the amount to be treated by them as pension plan expense for the year under Opinion #8.

0

0

Financial Statement Information Required by Opinion No. 8 of the Accounting Principles Board

For the Year Beginning July 1, 1977 and ending June 30, 1978

Pension Expense Provisions and Status of Vested Liabilities\*

- 1. As of 7/1/77 the present value of vested benefits was \$79,452,907 while the applicable assets at cost value amount to \$82,707,612. The excess the present value of vested benefits over the cost value of assets is equal to \$(3,254,705). 17 479 184 - 965
- 2. In our opinion, the range of provisions for the period 7/1/77 -6/30/78 under paragraph 17 of the Opinion are as follows:

(a)	Maximum Provisions (1) Normal Cost (2) 10% of Unfunded Liability (3) Total = (1)+(2)	\$ 6,633,643 6,224,353 \$12,857,996
(b)	<pre>Minimum Provisions (1) Normal Cost (2) Interest on Unfunded Liability     (5 3/4%) (3) Total = (1)+(2)</pre>	<pre>\$ 6,633,643 3,579,003 \$10,212,646</pre>
(c)	<pre>Recommended Provision (1) Normal Cost (2) Amortization of Unfunded Liability (3) Total = (1)+(2)</pre>	\$ 6,633,643 _2,846,751 \$ 9,480,394

The provisions shown here are for financial statement purposes only.

- 3. The changes made in the actuarial assumptions in this valuation were:
  - a. the interest rate was changed from 5% to 5-3/4%.
  - b. salary scales were changed from merit, longevity + ½% inflation per year to merit, longevity + 3% inflation per year.
  - c. the mortality after service retirement was changed to provide for slightly longer life expectations.
  - d. from the active experience analysis the probabilities of withdrawal were reduced some and the probabilities of disability and retirement were increased some.
  - e. the method for funding the cost of living benefit was made stronger.
- 4. Actuarial gains and losses are spread through the routine application of the actuarial cost method.
  - 5. In our opinion, the actuarial cost method and assumptions used in this valuation are acceptable under the Opinion.

\*Based upon 5-3/4% interest and assumptions used in the basic valuation.

1/20/78

## EMPLOYEES' RETIREMENT ASSOCIATION

#### OF THE

#### COUNTY OF FRESNO

#### ACCOUNTING BALANCE SHEET

### as of

#### June 30, 1977

#### ASSETS

1.	Cash on hand	\$ 4,490,438.14
2.	Securities owned (cost basis)	78,183,133.24
3.	Contributions receivable	114,617.17
4.	Due from fiscal agent - Bond Trades	101,279.23
5.	Total Assets	\$82,889,467.78

#### LIABILITIES

6.	Members' deposit reserve	
	a. Normal contributions \$21,480,885.95	
	b. Cost-of-living contributions 2,029,045.29	\$23,509,931.24
7.	Current service advance reserve	16,451,275.56
8.	Current service pension reserve	27,996,043.18
9.	Annuity reserve	7,161,820.06
10.	Survivors' death benefit reserve	952,948.84
11,	Cost-of-living reserve	2,641,971.19
12.	Investment contingency reserve	3,993,621.40
13.	Due to fiscal agent - Bond Trades	181,856.31
14.	Total Liabilities	\$82,889,467.78

## Ratio of Current Compensation to Compensation Anticipated at Age 67 for Male General Members

# Merit and Longevity + 3% for Inflation

Age	Ratio	Age	Ratio
20	.126	45	.466
21	.139	46	.483
22	.152	47	.500
23	.166	48	.517
24	.179	49	.535
25	.194	50	.555
26	.208	51	.575
27	. 222	52	.594
28	.237	53	.615
29	.252	54	.637
30	.266	55	.660
31	. 282	56	.683
32	.297	57	.707
33	.308	58	.731
34	.319	59	.758
35	.330	60	.784
36	.341	61	.811
37	.354	62	.841
38	.366	63	.871
39	.379	64	.901
40	.392	65	.932
41	.406	66	.966
42	.421	67	1.000
43	.435		
44	.451		

## Ratio of Current Compensation to Compensation Anticipated at Age 67 for Female General Members

Merit and Longevity + 3% for Inflation

Age	Ratio	Age	Ratio
20	.142	45	.455
21	.151	46	.473
22	.160	47	.491
23	.169	48	.510
24	.179	49	.530
25	.188	50	.549
26	.198	51	.571
27	.209	52	.592
28	.220	53	.614
29	.230	54	.636
30	.241	55	.660
31	.253	56	.683
32	.265	57	.707
33	.277	58	.731
34	.290	59	.758
35	.300	60	.784
36	.316	61	.811
37	.329	62	.841
38	.344	63	.871
39	.359	64	.901
40 41 42 43 44	.373 .388 .405 .421 .437	65 66 67	.932 .966 1.000

## Ratio of Current Compensation to Compensation Anticipated at Age 60 for Safety Members

Merit and Longevity + 3% for Inflation

Age	Ratio	Age	Ratio
20	.215	40	.500
21	.229	41	.518
22	.241	42	.536
23	.253	43	.555
24	.265	44	.575
25	.277	45	.594
26	.289	46	.616
27	.302	47	.638
28	.315	48	.660
29	.328	49	.683
30	.342	50	.707
31	.356	51	.732
32	.370	52	.758
33	.385	53	.785
34	.400	54	.812
35	.415	55	.841
36	.431	56	.871
37	.448	57	.902
38	.465	58	.933
39	.483	59	.966
		60	1.000